

**MURFREESBORO CITY COUNCIL**  
**Workshop Meeting Agenda**  
**Airport Business Center – 11:30 AM**  
**September 12, 2024**

**Public Comment on Actionable Agenda Items**

**Action Items**

1. Resolution 24-R-28 Increase Annexation Application Fee (Planning)
2. Approval of Greenways, Blueways, Bikeways Master Plan (Parks)
3. FY25 Special Census Update and IT Support Services Contract (Administration)
4. Authorization Acquisition of Downtown Properties (Administration)

**Minutes**

**Workshop Items**

5. TDOT I-24 Choice Lanes Presentation (Transportation)
6. Road Project Update Presentation (Engineering)
7. Cable TV Structure Changes (Communications)
8. Amendments to Murfreesboro City Code, Chapter 4 - Alcoholic Beverages (Legal)
9. Approving and Permitting Rutherford County Schools Construction Projects (Planning)
10. CIP Transfers (Finance)
11. July 2024 Dashboard (Administration)

**Board & Commission Appointments**

**Licensing**

**Payment of Statements**

**Other Business**

**Adjourn**

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

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**Item Title:** Increase Annexation Application Fee

**Department:** Planning

**Presented by:** Ben Newman, Director of Planning and Land Management

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input checked="" type="checkbox"/>
Motion	<input type="checkbox"/>
Direction	<input type="checkbox"/>
Information	<input type="checkbox"/>

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## Summary

Consider increasing the current \$500 fee for annexation requests to \$2000.

## Staff Recommendation

Approve a \$2000 fee for annexation requests.

## Background Information

On November 1, 2018, Council approved Resolution 18-R-30 establishing a \$500 application fee for annexation requests. The annexation application fee was established to help the City recoup costs for advertising in the newspaper, sending out notices to adjacent property owners, posting signs on the property, and professional and administrative staff time to process the application, including the creation of a plan of services, which is among the more labor-intensive functions the department handles.

The General Assembly passed a new law regarding annexation during this year's session. It establishes additional criteria for cities to adhere to when processing an annexation request. For example, the entire plan of services must be published in a local newspaper of general circulation. In addition, it requires that larger signs be posted on the requested property. Because of this new law, the cost for the City to process an annexation has gone up considerably. For example, the newspaper publication cost for both the legal notices and the plan of services is now approximately \$1800. This does not include the other expenses associated with processing the application. Approval of a \$2000 fee would help the department offset a portion of the costs associated with each annexation request.

## Council Priorities Served

*Responsible budgeting*

Increasing the fee for annexation requests will help offset the expenses currently incurred by the City on behalf of applicants.

## Fiscal Impacts

Staff estimates that the fees collected for annexation requests will generate approximately \$14,000 in revenue per fiscal year.

**Attachments:**

Resolution 24-R-28

**RESOLUTION 24-R-28** revising the application fee for annexation requests.

**WHEREAS**, Resolution 18-R-30, passed on November 1, 2018, set a \$500 application fee for all submitted annexation requests to cover the cost of newspaper publication, sign delivery, and staff review time specific to these requests; and,

**WHEREAS**, the Tennessee State Legislature revised T.C.A. §§ 6-51-102 & 6-51-104, effective July 1, 2024, to add additional publication and sign posting requirements that will substantially increase administrative costs associated with annexations; and

**WHEREAS**, an increase in the annexation fee is necessary to recapture the additional costs incurred as a result of compliance with the new statutory requirements.

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF MURFREESBORO, TENNESSEE, AS FOLLOWS:**

**SECTION 1.** The application fee for annexation requests shall be as follows:

<u>Type of Application</u>	<u>Fee</u>
Annexation Application	\$2,000

**SECTION 2.** This Resolution shall be effective immediately upon its passage, the public welfare and the welfare of the City requiring it.

Passed: \_\_\_\_\_

\_\_\_\_\_  
Shane McFarland, Mayor

ATTEST:

\_\_\_\_\_  
Erin Tucker  
City Recorder

APPROVED AS TO FORM:

Signed by:  
\_\_\_\_\_  
Adam F. Tucker  
43A2035E54F9401...  
Adam F. Tucker  
City Attorney

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

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**Item Title:** Approval of Greenways, Blueways, Bikeways Master Plan

**Department:** Parks and Recreation

**Presented by:** Rachel Singer, Assistant Director of Parks and Recreation

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input checked="" type="checkbox"/>
Direction	<input type="checkbox"/>
Information	<input type="checkbox"/>

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## Summary

Consider Greenways, Blueways, Bikeways (GBB) Master Plan Update.

## Staff Recommendation

Approve Updated GBB Master Plan.

## Background Information

The City consulted with Kimley-Horn to update the existing GBB Master Plan, which serves as a guide for implementation of transportation and recreation connectivity throughout the City. This Master Plan was approved by the Parks and Recreation Commission on April 3, 2024, and approved by the Planning Commission on June 5, 2024.

## Council Priorities Served

*Expand infrastructure*

This plan identifies potential access points to enhance connectivity throughout the City.

## Fiscal Impact

While this plan does not tie any funding to future multimodal projects specifically, it does set a groundwork to better pursue funding opportunities to advance projects outlined in this plan.

## Attachment

GBB Master Plan

# **CITY OF MURFREESBORO**

## Greenways, Blueways, and Bikeways Master Plan



December 2023





## SPECIAL THANKS:

We extend our sincere appreciation and gratitude to the residents of Murfreesboro, the City staff, elected officials, and stakeholders who assisted in the entire planning process. This critical input guided the development of this master plan and in turn will have a positive impact on the City of Murfreesboro.

## CITY OF MURFREESBORO

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### ELECTED OFFICIALS

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Shane McFarland  
Bill Shacklett  
Jami Averwater  
Madelyn Scales Harris  
Austin Maxwell  
Kirt Wade  
Shawn Wright

### CITY STAFF

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Angela Jackson  
Lexi Stacey  
Greg McKnight  
Jim Kerr  
Nate Williams  
Sam Huddleston  
Rachel Singer

## KIMLEY-HORN CONSULTANT TEAM

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Alisha Eley  
Kevin Tilbury  
Spencer Sanders  
Ashley Akers  
Makaela Edwards

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# 1 | INTRODUCTION





# INTRODUCTION

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Nestled in the heart of Tennessee, Murfreesboro has emerged as a thriving urban center, characterized by its strong community ties, economic opportunities, and diverse cultural fabric. With a population over 150,000, Tennessee's sixth largest city continues to grow, prompting the need for a comprehensive update to the 2013 plan for Murfreesboro's greenways, blueways, and bikeways network.

The combination of Murfreesboro's expanding population, the increasing demand for recreational spaces and transportation options, and the city's commitment to continually improving its community necessitated the development of this master plan. In response, this report aims to provide an extensive overview of the progress made in Murfreesboro's green infrastructure, highlighting accomplishments, ongoing projects, and future initiatives that reinforce the city's dedication to promoting alternative transportation, outdoor recreation, and environmental stewardship. By building upon the successes and addressing the challenges encountered since the publication of the 2013 plan, Murfreesboro aims to further enhance its greenways, blueways, and bikeways network. This entails promoting an active lifestyle, supporting non-motorized transportation alternatives, and preserving the region's natural beauty. The updated master plan serves as a roadmap to guide the city towards a more vibrant, connected, and sustainable future.

Through strategic coordination among various city departments responsible for planning, designing, and maintaining these facilities, the master plan reflects a joint effort. Valuable input from the leaders of these departments has contributed to its development. Additionally, input from Murfreesboro's residents, gathered through public engagement sessions, surveys, and workshops, has played a crucial role in shaping the ideals of the plan.

By leveraging the collective expertise and insights of the community, the updated master plan aims to lay a strong foundation for expanding Murfreesboro's greenways, blueways, and bikeways network. It will address the city's growing needs, support an active and healthy lifestyle, and foster an environment that prioritizes the well-being of residents and visitors alike. With a focus on continuous improvement and a commitment to sustainability, Murfreesboro paves the way for a brighter and more connected future.

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## 2 | EXISTING CONDITIONS



# DEMOGRAPHICS

## POPULATION TRENDS AND PROJECTIONS

According to the U.S. Census, the population of Murfreesboro in 2021 was 152,769 residents. Fueled by a good quality of life and proximity to employment centers, the city has seen explosive growth over the last decade. Between 2010 and 2022, Murfreesboro grew by over 50,000 residents, a more than 50 percent increase. In contrast, the state as a whole grew by approximately 12 percent during the same period.

### Population Estimates for Murfreesboro

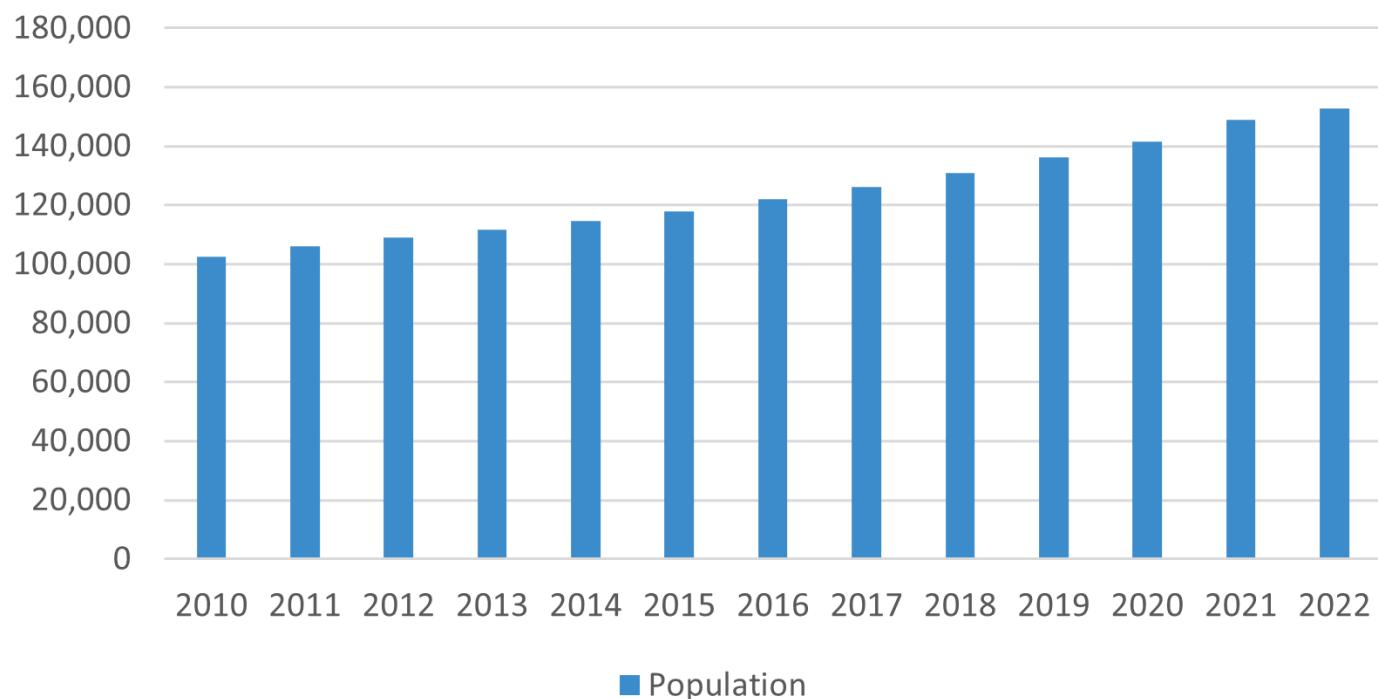


TABLE 2.1: POPULATION ESTIMATES FOR MURFREESBORO

## AGE

The median age of Murfreesboro's residents is 30.6 years old which is younger than the statewide average of 38.5 years old. Murfreesboro's largest age bracket includes 20-24 years old, comprising approximately 13% of the population and reflective of the presence of Middle Tennessee State University. The second largest age bracket is 25 to 29 years old, comprising approximately 8.9%. Approximately 27% of Murfreesboro's population is under the age of 19 years old, 54.5% fall between the ages 20-54 years old, and 18.3% are over the age of 55 years old. These age percentages show that over half of the residents in Murfreesboro are 20-54 years of age.

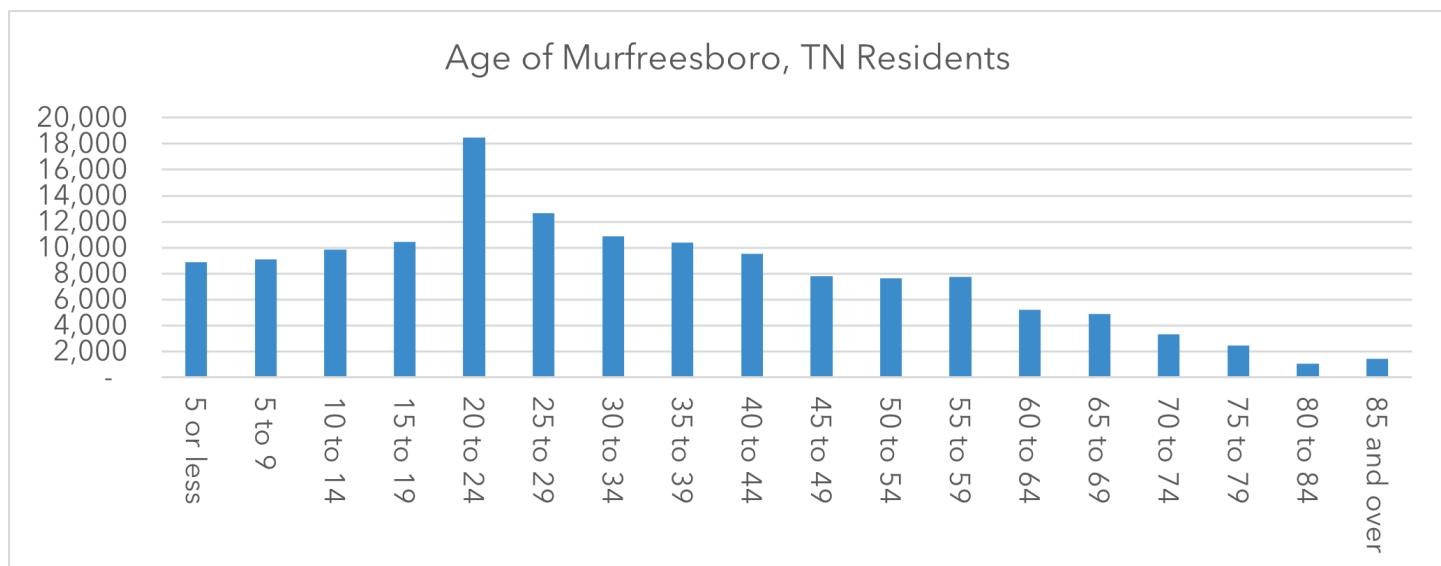


TABLE 2.2: AGE OF MURFREESBORO, TN RESIDENTS

## EMPLOYMENT

The number of employed residents in Murfreesboro (ages 16 and older) is approximately 112,000. The Statistical Atlas categorized employment into twenty categories shown in the chart below. In Murfreesboro, the most prevalent industries are retail (14.0%), manufacturing (12.6%), and healthcare (12.3%).

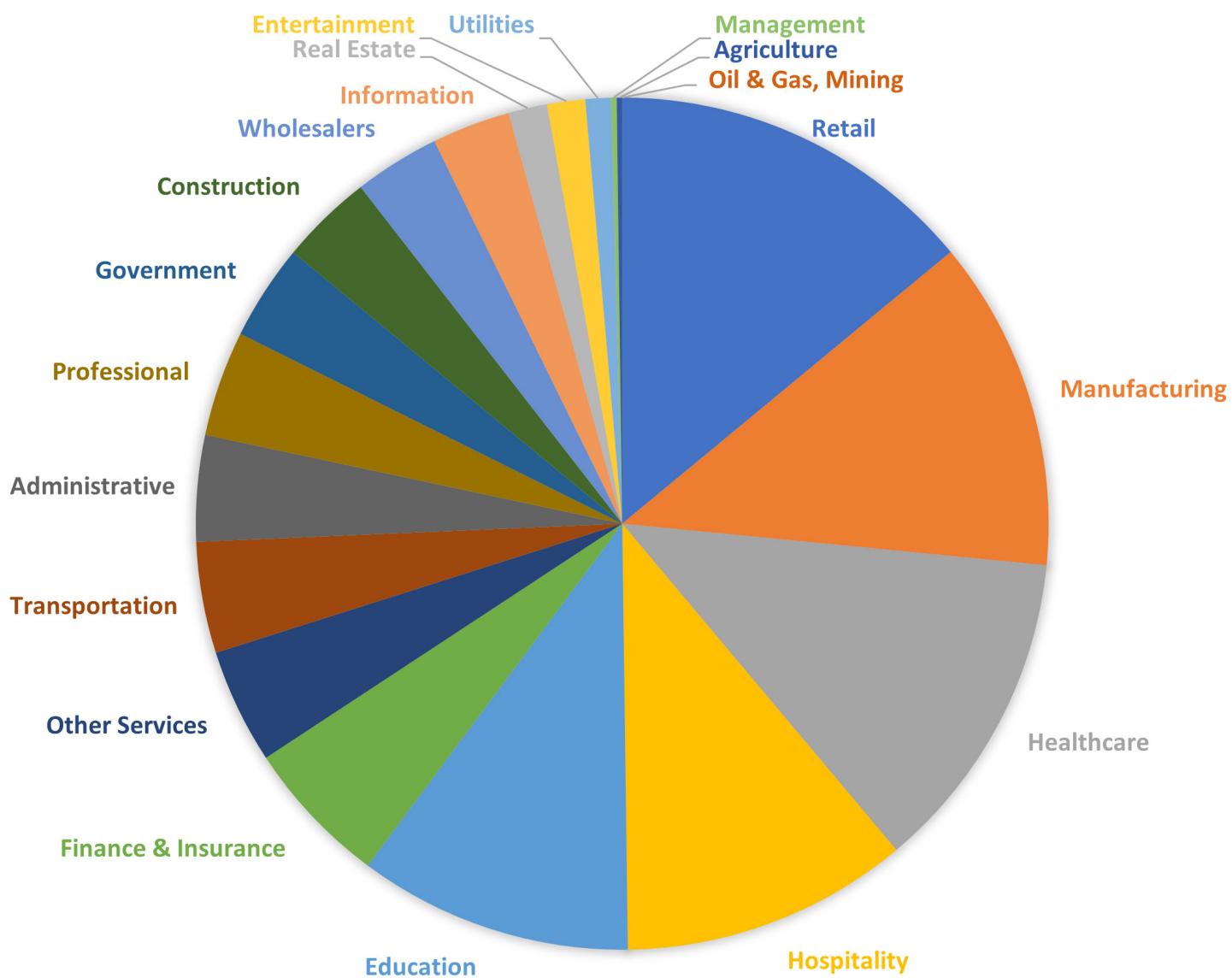


FIGURE 2.1: EMPLOYMENT PERCENTAGES

## EDUCATION

Just over 29 percent, or 6,900 residents, of Murfreesboro's population within the 18 to 24 years age range have just a high school diploma, but another 66% have some college, inclusive of a high school diploma. This is slightly lower than the state's average of 35.2%. Of the residents 25 years and over, 21.9% of the population, or 18,593 residents, are only high school graduates (includes equivalency). This is slightly lower than the state's average of 31.8%. Another 71.4% of residents over 25 have college experience or a degree, inclusive of a high school diploma.

EDUCATION ATTAINMENT PERCENTAGES	POPULATION	PERCENTAGE
Population 18 to 24 years	23,744	
Less than high school graduate	1,080	4.5%
High school graduate (includes equivalency)	6,901	29.1%
Some college or associates degree	12,395	52.2%
Bachelor's degree or higher	3,368	14.2%
Population 25 years and over	84,977	
Less than 9th grade	1,984	2.3%
9th to 12th grade, no diploma	3,697	4.4%
High school graduate (includes equivalency)	18,593	21.9%
Some college, no degree	20,171	23.7%
Associates degree	7,140	8.4%
Bachelor's degree	22,374	26.3%
Graduate or professional degree	11,018	13.0%
High school graduate or higher	79,296	93.3%
Bachelor's degree or higher	33,392	39.9%

TABLE 2.3: EDUCATION ATTAINMENT



## INCOME

The median annual household income of Murfreesboro is \$60,700. This is higher than the state median annual household income of \$54,800. In Murfreesboro, the median annual household income of families is \$79,200, married-couple families is \$98,100, and non-family households is \$40,500.

	HOUSEHOLDS	FAMILIES	MARRIED-COUPLE FAMILIES	NON-FAMILY HOUSEHOLDS
Total	52,252	32,906	23,586	19,346
Less than \$10,000	4.0%	1.9%	0.5%	7.7%
\$10,000 to \$14,999	3.4%	2.4%	0.2%	5.5%
\$15,000 to \$24,999	7.5%	4.8%	2.6%	12.4%
\$25,000 to \$34,999	9.1%	6.1%	3.7%	15.5%
\$35,000 to \$49,999	15.0%	12.7%	9.1%	20.4%
\$50,000 to \$74,999	21.0%	19.7%	19.7%	22.7%
\$75,000 to \$99,999	12.5%	14.3%	16.0%	6.9%
\$100,000 to \$149,999	15.9%	21.6%	26.4%	5.6%
\$150,000 to \$199,999	6.9%	10.2%	13.2%	1.6%
\$200,000 or more	4.8%	6.3%	8.7%	1.7%
MEDIAN INCOME	\$60,683	\$79,246	\$98,057	\$40,495
MEAN INCOME	\$82,529	\$99,401	N	\$50,900

TABLE 2.4: HOUSEHOLD INCOME

## Key Destinations

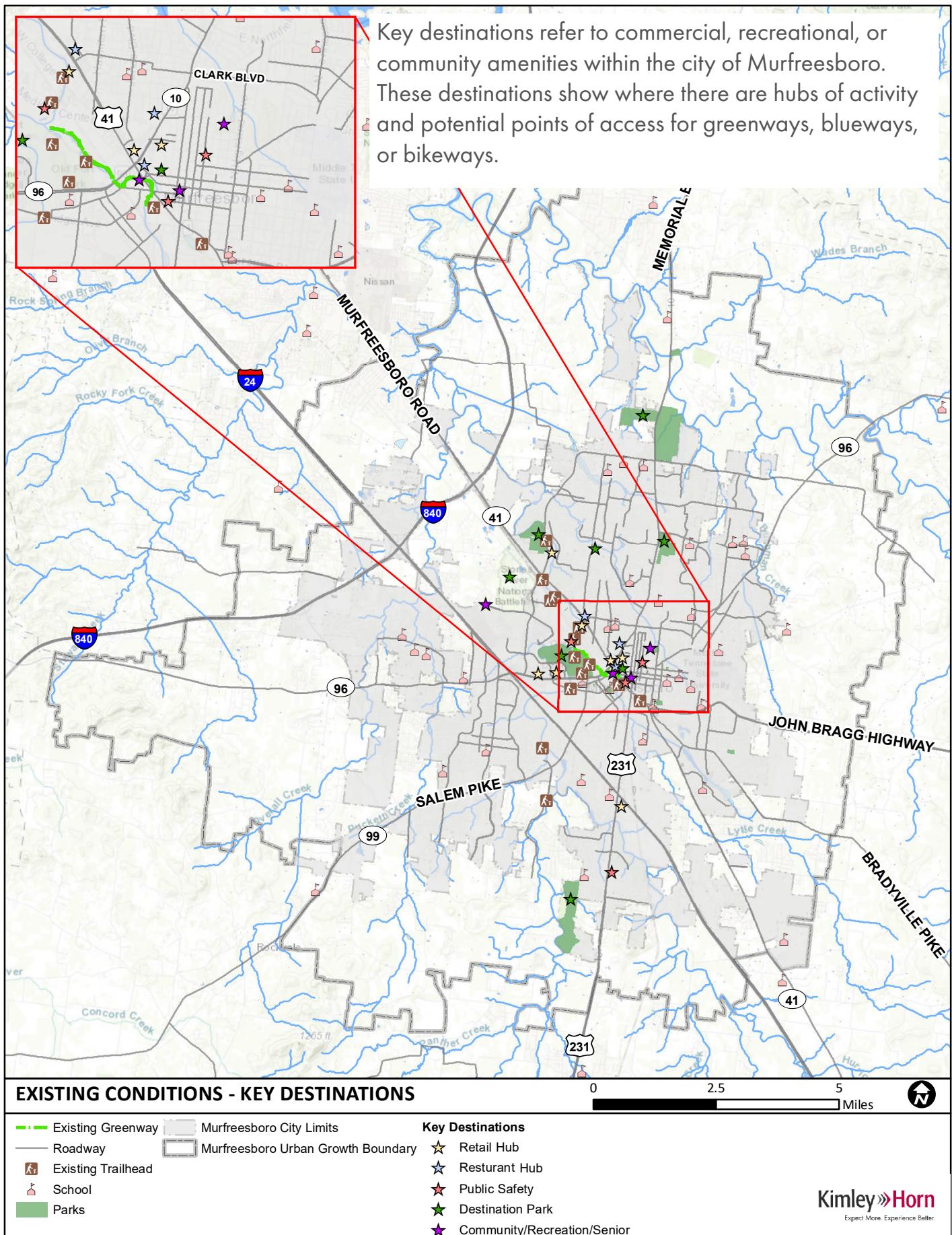


FIGURE 2.2: KEY DESTINATIONS MAP

## Existing Facilities

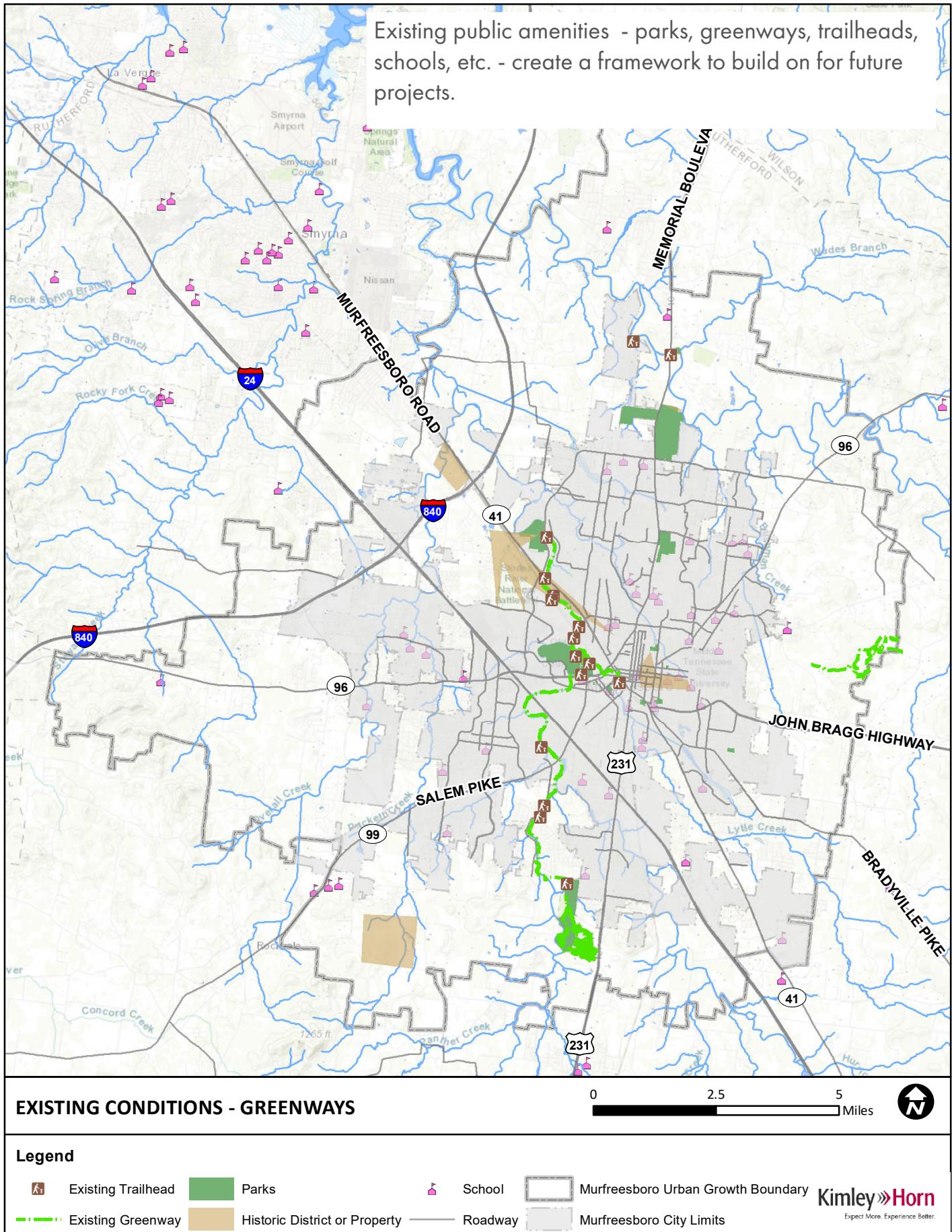


FIGURE 2.3: EXISTING GREENWAYS MAP

## Blueways

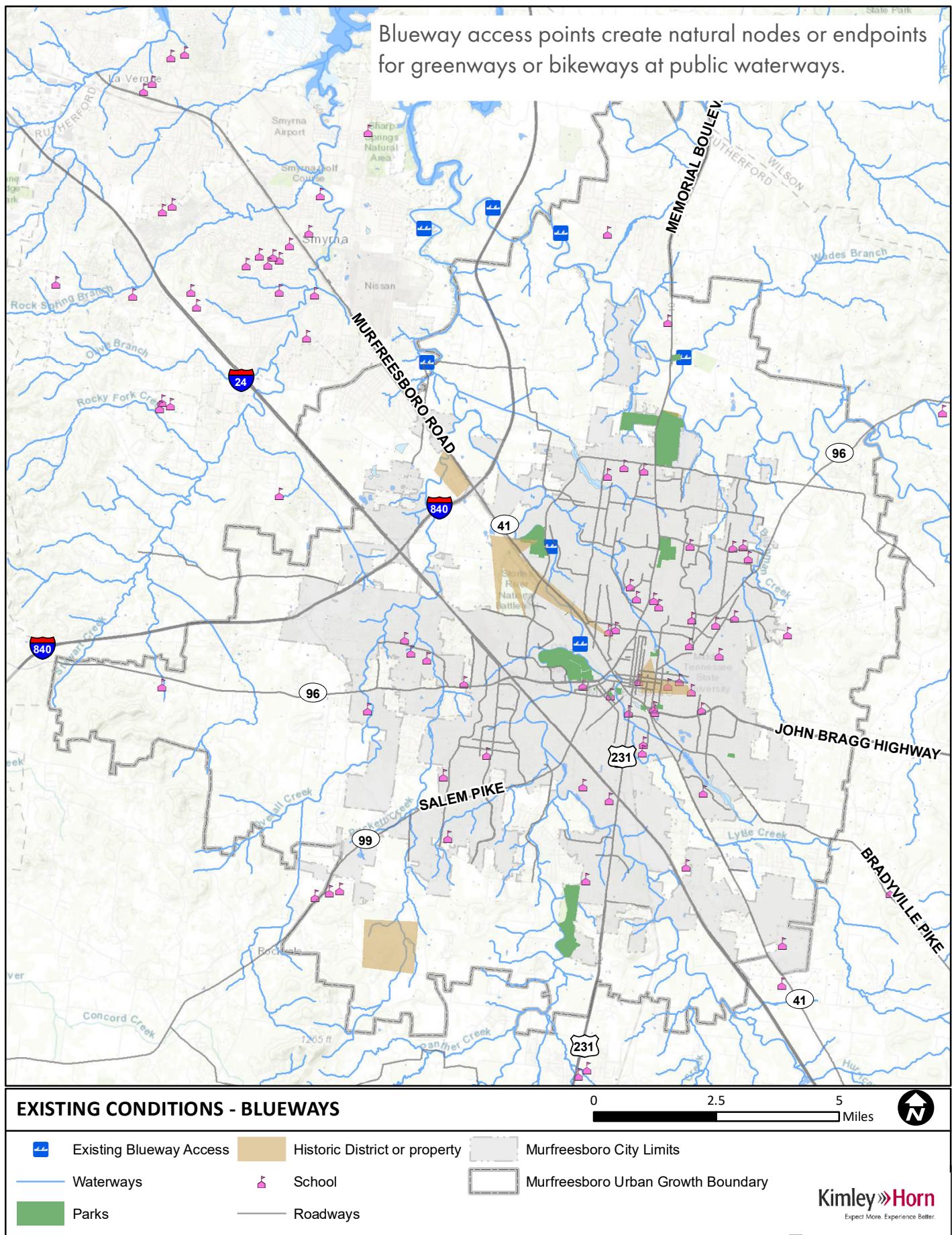


FIGURE 2.4: EXISTING BLUEWAYS MAP

## Bikeways

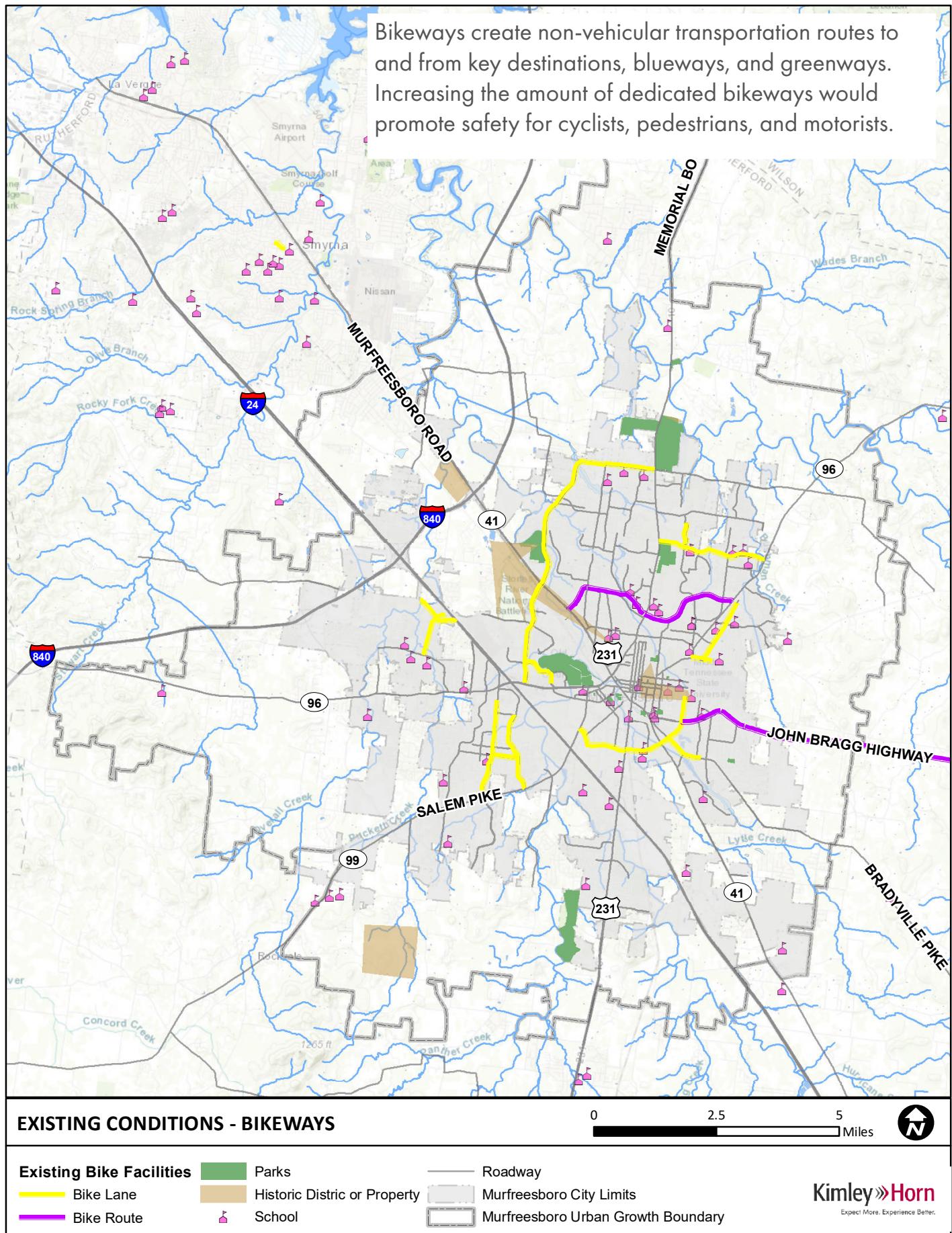


FIGURE 2.5: EXISTING BIKEWAYS MAP

# EXISTING PLANS

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It is important to understand existing multi-modal plans and recommendations to leverage work that has already been conducted in Murfreesboro and the greater region. This section outlines various planning documents that contain guidance for Murfreesboro's Greenways, Blueways, and Bikeways Master Plan. All recommendations listed are summarized from their respective documents.

## GREENWAYS, BLUEWAYS, AND BIKEWAYS MASTER PLAN (2013)

### Overview

The combination of a growing Murfreesboro creating development opportunities for recreational infrastructure, more residents requiring additional recreation and transportation options, and the City's desire to provide a leading quality of life for existing and future residents prompted the need for this master plan.

Focusing on health/recreation and transportation, the City of Murfreesboro developed the Greenways, Blueways, and Bikeways Master Plan to ensure success for the next 25 years by creating more greenways, connectors, multi-use paths, and bicycle lanes throughout the City. The four locally developed objectives of the plan include:

1. Promote the increased usage of existing greenways and blueways and the construction of new greenway and blueway access points.
2. Present strategies leading toward a transformational attitude of Murfreesboro's residents and workers in which active transportation (via bicycle or walking) is viable.
3. Assist City staff involved in facility planning and construction by determining future greenway and blueway routes which can be pursued through capital budgeting and private development processes.
4. Leverage existing, emerging, and potential resources toward a cooperative approach in elevating Murfreesboro's greenway, blueway, and bikeway system.

### Relevant Recommendations

- 67 miles of off-road trails
- 24 new trailheads
- 36 miles of multi-use paths
- 20 miles of bicycle lanes
- 50 miles of bicycle routes



## 2013 Master Plan Recommendations

### Greenways

Project ID	From	To	Distance (mi)	Additional Information
G 1	Cherry Lane	Walter Hill Park	1.76	
G 2	Walter Hill Park	Twin Oak Dr	8.91	
G 3	Middle Tennessee Blvd	Urban Growth Boundary	7.96	
G 4	Greenway (existing - Barfield Rd)	Urban Growth Boundary	11.61	Via Middle Fork of Stones River.
G 5	Greenway (existing - Barfield Rd)	Urban Growth Boundary	8.98	"Via Stones River, along Barfield-Crescent Park."
G 6	Veterans Pkwy	Urban Growth Boundary	12.57	Via Overall Creek
G 7	Thompson Lane	Overall Creek Greenway (proposed - G 6)	5.19	
G 8	Greenway (existing - Cannonsburg)	Discovery Center	0.47	Requires crossing at S. Church

### Greenway Connectors

Project ID	From	To	Distance (mi)	Additional Information
GC 1	Veterans Pkwy (prop)	Greenway (prop)	0.38	
GC 2	Siegel schools campus	Greenway (prop)	1.36	Connects Siegel schools, Miller Coliseum, and Siegel Park.
GC 3	Madison Ave	Greenway (prop)	0.75	Connects Madison Ave bike lanes to greenway via easement on MTSU and water treatment plant property.
GC 4	Northfield Blvd	Madison Ave	2.31	Part of major north-south connector route via airport property easement. May include short spur trails to SportsCom and MTCS.
GC 5	Rutherford Blvd	Greenway (prop)	0.67	Part of effort to link MTSU to future greenway via trails (via Rutherford Blvd MUP). May include spur trail to Oakland HS.
GC 6	Halls Hill Pk	Greenway (prop)	0.78	Connection to Daniel McKee school via apparent existing utility corridor.
GC 7	Vine St	Greenway (exist)	0.14	Urban GC enhancing downtown greenway access.
GC 8	Wilderness Station	Greenway (prop)	2.19	Potential for landmark bridge over Shelbyville Pk near quarry (included in cost).
GC 9	Blackman schools campus	Greenway (prop)	1.05	
GC 10	River Rock Blvd	Greenway (exist)	0.21	Bridge to greenway on old raquet club property

## 2013 Master Plan Recommendations

### Multi-Use Paths

Project ID	Route	From	To	Distance (mi)	Additional Information
MUP 1	Veterans Parkway	Barfield-Crescent Park	Greenway Connector (prop)	12.2	
MUP 2	Cherry Lane	Siegel Park	Greenway (prop)	4	To be designed as part of Cherry Lane extension. ROW limitations may require use of alternative facility type.
MUP 3	Sulphur Springs Rd	Cherry Lane	Thompson Lane	1.53	To be designed as part of future Sulphur Springs Rd improvements.
MUP 4	Medical Center Pkwy	Conference Center Dr	Greenway (exist)	2.34	Retrofit on north side of Medical Center Pkwy.
MUP 5	Old Fort Pkwy	Salem Rd	Mall Circle Dr	0.49	On north side of Old Fort Pkwy only.
MUP 6	Molloy Lane	Middle Tennessee Blvd	Greenway (exist)	0.83	
MUP 7	Kirkwood Ave	Middle Tennessee Blvd	Discovery Center	0.75	Potential connection for Discovery Center to Bellwood Elementary to greenway (proposed).
MUP 8	Rutherford Blvd	Church St	Northfield Blvd	6.6	
MUP 9	Joe B Jackson Pkwy	East of I-24	John Bragg Hwy	7.57	

### Bike Lanes

Project ID	Route	From	To	Distance (mi)	Additional Information
BL 1	Medical Center Pkwy	Manson Pk	Conference Center Dr	0.75	Retrofit bike lanes through I-24 interchange
BL 2	Seigel Rd/ Battleground Dr	Marymont Dr	Thompson Ln	1.92	Includes new bike/ped only connection at Battleground dead end.
BL 3	Madison Ave	Dead End	Thompson Ln	0.69	Stripe only
BL 4	Haynes Dr	Thompson Ln	Memorial Blvd	2.39	
BL 5	Peconic Pl/ Howell Dr	Alexander Blvd	Osborne Ln	0.27	Stripe only
BL 6	Alexander Blvd/ N Tennessee Blvd	Northfield Blvd	Dejarnette Ln	1.32	Stripe only
BL 7	Middle Tennessee Blvd/ N Tennessee Blvd	Main St	Northfield Blvd	2.02	
BL 8	Highland Ave	Clark Blvd	Northfield Blvd	0.39	Stripe only
BL 9	Greenland Dr	Highland Ave	Middle Tennessee Blvd	0.8	Stripe only
BL 10	Main St	Maney Ave	Middle Tennessee Blvd	0.82	
BL 11	Vine St	Greenway Connector (prop)	Maney Ave	0.48	Stripe only
BL 12	Jones Blvd	Medical Center Pkwy	Northfield Blvd	1.33	
BL 13	Broad St	Thompson Ln	Greenway (exist)	2.65	Construct as part of future Broad St improvements.
BL 14	Mall Circle Dr	Robert Rose Dr	Old Fort Pkwy	0.63	Restripe existing 3-lane section.
BL 15	River Rock Blvd	Cason Ln	Greenway Connector (prop)	0.8	Restripe existing 3-lane section.
BL 16	Cason Trl	Dead End	Cason Ln	1.07	Stripe only
BL 17	Joe B Jackson Pkwy	Shelbyville Hwy	Multi-Use Path (prop)	0.87	
BL 18	Salem Rd	Bridge Ave	Old Fort Pkwy	0.28	
BL 19	Mercury Blvd	Broad St	Middle Tennessee Blvd	0.69	
BL 20	Bradyville Pk	Broad St	Rutherford Blvd	1.33	Additional 0.8 mile bike lane from Middle Tennessee Blvd to Minerva Dr already exists



## 2013 Master Plan Recommendations

### Bike Routes

Project ID	Route	From	To	Distance (mi)	Additional Information
BR 1	Broad St	Urban Growth Boundary	Thompson Lane	1.73	
BR 2	Clark Blvd/ Battleground Dr	Broad St	Marymont Dr	1.55	
BR 3	Lebanon Pk	Urban Growth Boundary	Thompson Lane	1.81	
BR 4	Thompson Ln	Lebanon Pk	Lascassas Pk	3.13	
BR 5	Osborne Ln	Memorial Blvd	Emery Rd	2.22	
BR 6	Lascassas Pk	Urban Growth Boundary	Middle Tennessee Blvd	6.28	
BR 7	Halls Hill Pk	Urban Growth Boundary	Champion Way	4.2	
BR 8	Highland Ave	Dead End	Clark Blvd	1.67	Includes new bike/ped only connection to Mercury Blvd.
BR 9	Jones Blvd/Ridgely Rd	Broad St	Medical Center Pkwy	0.32	
BR 10	Maney Ave	Broad St	Main St	0.4	
BR 11	Broad St/Manchester Pk	Middle Tennessee Blvd	Urban Growth Boundary	4.93	
BR 12	Shelbyville Pk	Veterans Pkwy	Urban Growth Boundary	2.71	
BR 13	Lynnford Dr	Barfield-Crescent Park	Joe B Jackson Pkwy	0.61	
BR 14	Unfinished Road	Barfield Rd	Cason Ln	0.7	
BR 15	Cason Ln	Veterans Pkwy	Salem Rd	1.74	
BR 16	Salem Rd	Urban Growth Boundary	Bridge Ave	6.45	
BR 17	Old Fort Pkwy	Urban Growth Boundary	Cason Ln	9.13	
BR 18	Bradyville Pk	Rutherford Blvd	Joe B Jackson Ext (prop)	3.0	

TABLE 2.5. EXISTING GREENWAYS, BIKEWAYS, AND MULTI-USE PATHS

## RUTHERFORD COUNTY COMPREHENSIVE PLAN (2011)

### Overview

Rutherford County created this document to plan for sustainable growth that protects the area's natural and historic resources and preserves the values, qualities and culture. Hundreds of citizens came together to participate in preparing this Comprehensive Plan, which in turn guides the County's actions towards supporting growth that provides employment opportunities and economic stability and reflects the character of the Rutherford County communities. The ten goals of this plan are:

1. Ensure growth policies that recognize land is a limited resource
2. Cultivate an environment attractive to new and existing businesses
3. Strengthen rural communities
4. Protect and enhance open spaces in a connected network of parks, trees and stream corridors
5. Provide neighborhoods that create a sense of community and connectedness
6. Conserve and enhance significant natural landscapes and historic/cultural resources
7. Provide transportation options
8. Provide efficient infrastructure in designated growth areas
9. Maintain and enhance community and regional partnerships
10. Ensure decision-making is transparent, fair and accountable to residents

### Relevant Recommendations

- Recommends following through with creating the blueway along Stones River
- Look into examples of blueways in Tennessee, such as the Tennessee River Blueway in the Chattanooga area, for examples of assembling right-of-way/property, and for maintenance/continuous blueway management
- Integrate county greenways into a consolidated Murfreesboro, Smyrna, and Rutherford County system
  - Coordinate approach to river access, facilities for parking and campgrounds, and retail/service uses between County and Cities to expand commercial and recreation potential of the river
  - Rutherford County should work with the City of Murfreesboro to develop a coordinated system of greenways that cross jurisdictions
- Greenways and trails should be studied to link nodes, schools, and community facilities with connections to existing and proposed municipal trails

- Growing popularity of greenways can serve the dual purpose of providing public open space and active recreation opportunities, as well as providing a safe alternative to short vehicle trips

## STONES RIVER BATTLEFIELD TRAIL PLAN (2018)

### Overview

This plan envisions the Stones River National Battlefield Trail as an accessible and user-friendly network of walkways, paths, and trails that will allow all visitors to explore the battlefield while respecting the significant cultural and natural resources that are protected here.

### Relevant Recommendations

- Provide and maintain excellent connectivity between the National Battlefield Park and Murfreesboro at several key points
  - New Nashville Highway
  - West College Street
  - Overall Street
  - Wolf Lane
- Improve sections of existing bikeways and create new bikeway opportunities
  - Potential new bikeway location along New Nashville Highway
- Implement a greenway along West Fork Stones River near McFadden's Farm and provide better connectivity to N Thompson Lane
- Consider separation of bike lane from vehicle surface on McFadden Lane
- Extend Old Entry Road as a bikeway trail connection to McFadden Lane trail

## MURFREESBORO PARKS AND RECREATION MASTER PLAN (2019)

### Overview

The City of Murfreesboro developed this Parks and Recreation Master Plan in order to provide a high-quality recreational experience for all residents by providing beautiful and healthy places in accordance with sustainable growth.

The goals of the plan included providing excellent recreational opportunities, ensuring the long-term sustainability of parkland and resources, and encouraging healthy lifestyles.

## Relevant Recommendations

- Expansion of greenways, blueways and multi-use paths should be a top priority for the City, as they are in high demand from the public
- Greenways (p. 13):

### Greenways:

Greenways function as linear parks. They can be very narrow or several hundred feet wide. Greenways provide transportation links, waterway access, environmental enhancement, ecosystem protection and recreational opportunities. By connecting park areas and points of interest, greenways greatly increase the value of parks, historical, and cultural assets. Frequently trailhead areas can be designed with facilities that provide recreational opportunities like a neighborhood park.



**Park Size:** Varies. Minimum width should be no less than 50 feet

**Service Area:** In addition to linking other facilities, greenways function as neighborhood and community level parks to residents within  $\frac{1}{2}$  to 2 miles away.

FIGURE 2.6: JOGGER ON GREENWAY

- Size: width should be no less than 10'
- Service: greenways link neighborhood/community level parks to residents within 0.5-2 miles away, along with linking other facilities
- Blueways
  - Size: varies based on the size of the waterway
  - Service: blueways function as access points to neighborhood/community level parks to residents within 0.5-2 miles away, along with linking other facilities
- The City should emphasize greenway/blueway/bikeway benefits of driving tourism, increasing the availability of health and recreation opportunities, and providing connections to existing neighborhoods
- It is important to update the greenways, blueways and bikeways plan with the City's major thoroughfare plan

## CURRENT BIKE FACILITIES MAP

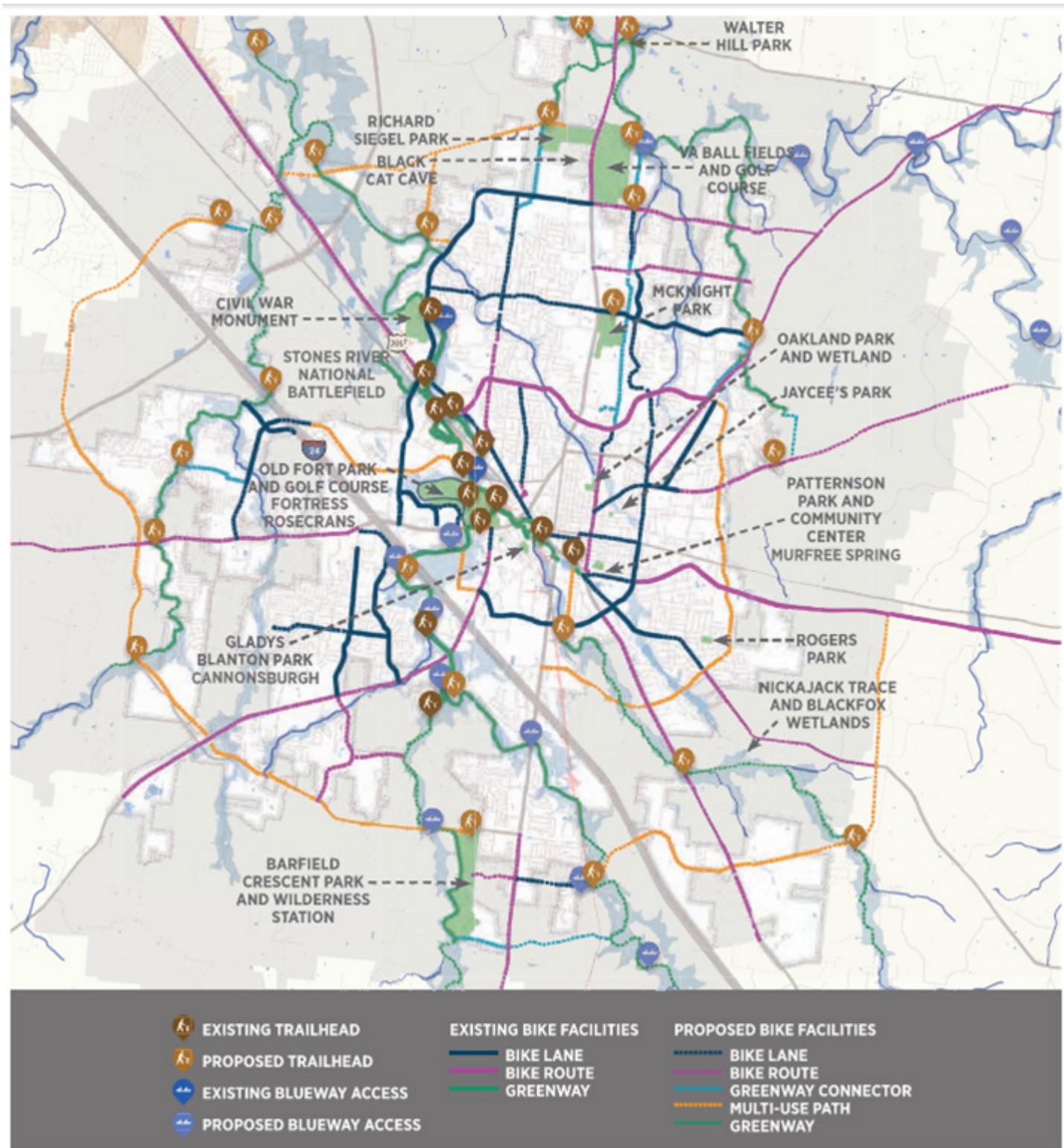


FIGURE 2.7: CURRENT BIKE FACILITIES

## 2040 MAJOR TRANSPORTATION PLAN (2017)

### Overview

The 2040 Major Transportation Plan was created by the City of Murfreesboro to envision and plan for a transportation network that provides for the safe, efficient, and reliable movement of people and goods. Priorities of the plan include:

1. Improving the efficiency of existing infrastructure
2. Ensure transportation systems are accessible to all people
3. Reduce emissions and preserve the environment
4. Support seamless transitions between different modes of transportation

The plan included a detailed inventory of existing multi-modal facilities, shown in the charts and graphics below:

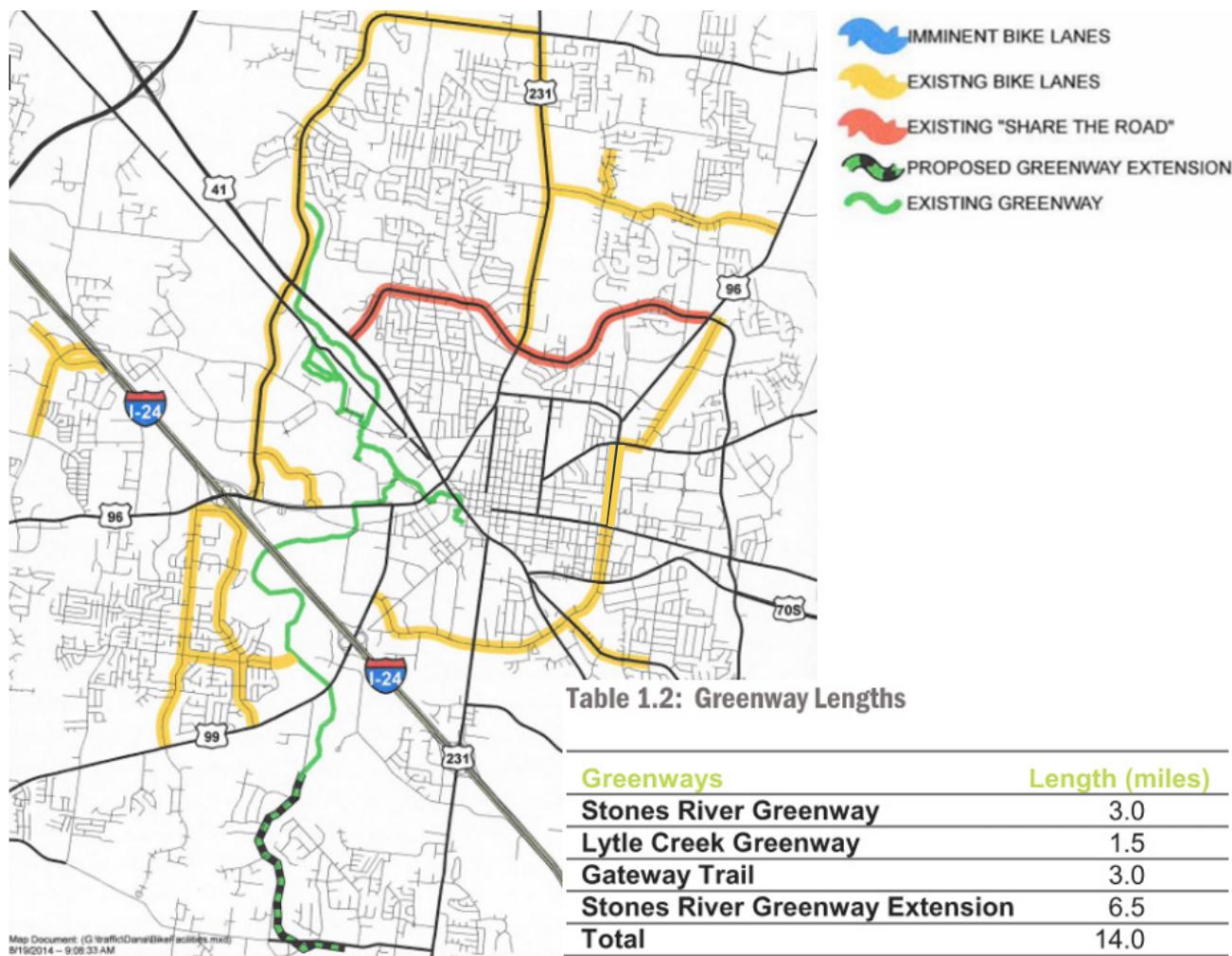


FIGURE 2.8: MAJOR TRANSPORTATION PLAN



EXISTING BIKE LANE FACILITIES				
ROADWAY	BEGINNING	TERMINUS	DATE INSTALLED	DISTANCE (ft)
Thompson Lane	Broad Street Leanna Road	Leanna Road Memorial Boulevard	April '95 August '96	13,510 7,640
Cason Lane	Old Fort Parkway Cason Trail	Cason Trail New Salem Highway	August '95 October '95	7,246 4,795
Mall Circle Road	Frontage Road	Behind Home Depot	March '95	1,850
Robert Rose Drive	Behind Home Depot	Thompson Lane	May '98	2,316
River Rock Boulevard	Racquet Club Drive	Cason Trail	January '97	5,095
River Rock Boulevard	Cason Trail	Centerree Drive	June '99	1,725
Greenland Drive	Tennessee Boulevard	Champion Way	April '97	1,740
Regency Park Drive	Kings Ridge Drive	Thompson Lane	July '98	1,330
Regency Park Drive *	Kings Ridge Drive	Thompson Lane	Deleted Sept. 2003	(1,330)
Cason Trail	Cason Lane	River Rock Blvd	April '02	2,850
Middle Tennessee Blvd. (formally Sanbyrn Drive)	Church Street	SE Broad Street	June '04	5,371
Middle Tennessee Blvd. (formally Samsonite Blvd.)	Church Street	New Salem Highway	June '04	6,000
Old Lascassas Road	Rutherford Boulevard	Greenland Drive	April of 2007	7,392
Middle Tennessee Boulevard	SE Broad Street	Main Street	December of 2007	6,170
DeJarnette Lane	Memorial Boulevard	New Lascassas Hwy	October of 2008	10,560
River Rock Boulevard	Centerree Drive	New Salem Hwy	June of 2009	2,176
Alexander Boulevard	DeJarnette Lane	Peconic Place	August of 2009	2,585
Bradyville Pike	Middle TN Blvd	Minerva Drive	November of 2009	4,805
Thompson Lane	Old Fort Parkway	NW Broad Street	August of 2010	11,088
Fortress Blvd. Widening/Realignment	Blaze Drive	I-24	October of 2011	5,015
Manson Pike. Widening/Realignment	Gresham Lane	Overall Creek Bridge	October of 2011	4,673
Memorial Boulevard	Northfield Blvd.	Thompson Ln	August of 2014	18,162
<b>TOTAL ROADWAY FEET</b>				132,764
<b>TOTAL ROADWAY MILES</b>				25.14

\* bike lanes were deleted to add additional NB general purpose lane

EXISTING BIKE "Share the Road" FACILITIES				
ROADWAY	BEGINNING	TERMINUS	DATE INSTALLED	DISTANCE (ft)
Northfield Boulevard	Memorial Boulevard	New Lascassas	April of 2004	10,608
Northfield Boulevard	Memorial Boulevard	NW Broad	June of 2004	10,855
<b>TOTAL ROADWAY FEET</b>				21,463
<b>TOTAL ROADWAY MILES</b>				4.06

PLANNED / COMMITTED BIKE LANE PROJECTS				
ROADWAY	BEGINNING	TERMINUS	DATE INSTALLED	DISTANCE (ft)
Middle Tennessee Boulevard	Main Street	Greenland Drive	Fall of 2018	4,153
Bradyville Pike Widening	SE Broad St.	Rutherford Boulevard	Fall of 2020	11,088
Bradyville Pike Widening (over exist.)	Middle TN Blvd.	Minerva Drive	Fall of 2020	(4,805)
Cherry Lane Extension (Phase 2)	Siegel Park	Sulphur Springs Rd	Fall of 2020	11,088
Cherry Lane Extension (Phase 3)	Sulphur Springs Rd.	NW Broad St	Fall of 2020	11,900
Lytle Street	Barker Street	N. Church Street	Summer of 2018	1,348
<b>TOTAL ROADWAY FEET</b>				34,772
<b>TOTAL ROADWAY MILES</b>				6.59

TABLE 2.6: EXISTING AND COMMITTED BIKE FACILITY PROJECTS

## Relevant Recommendations

- Create GIS layer of existing greenways, blueways and bikeways facilities to improve planning capabilities
- Improve bicycle and pedestrian connections between high-density areas
  - Consider “fee-in-lieu” payments to infrastructure fund
  - Consider implementation of policy requiring the design and construction of new pedestrian/bicycle transportation to accommodate future demand even if demand is not currently present
- Include consideration of trailheads, greenway connectors and bike routes in future Rover Route extensions
  - Complete formal analysis of adjacency of multi-modal options in a future update to the Greenways, Blueways, and Bikeways Master Plan to improve connections between methods of transportation
  - Include Rover staff in creation of this future update
- The updated thoroughfare plan is shown on the next page

## Updated Thoroughfare Plan

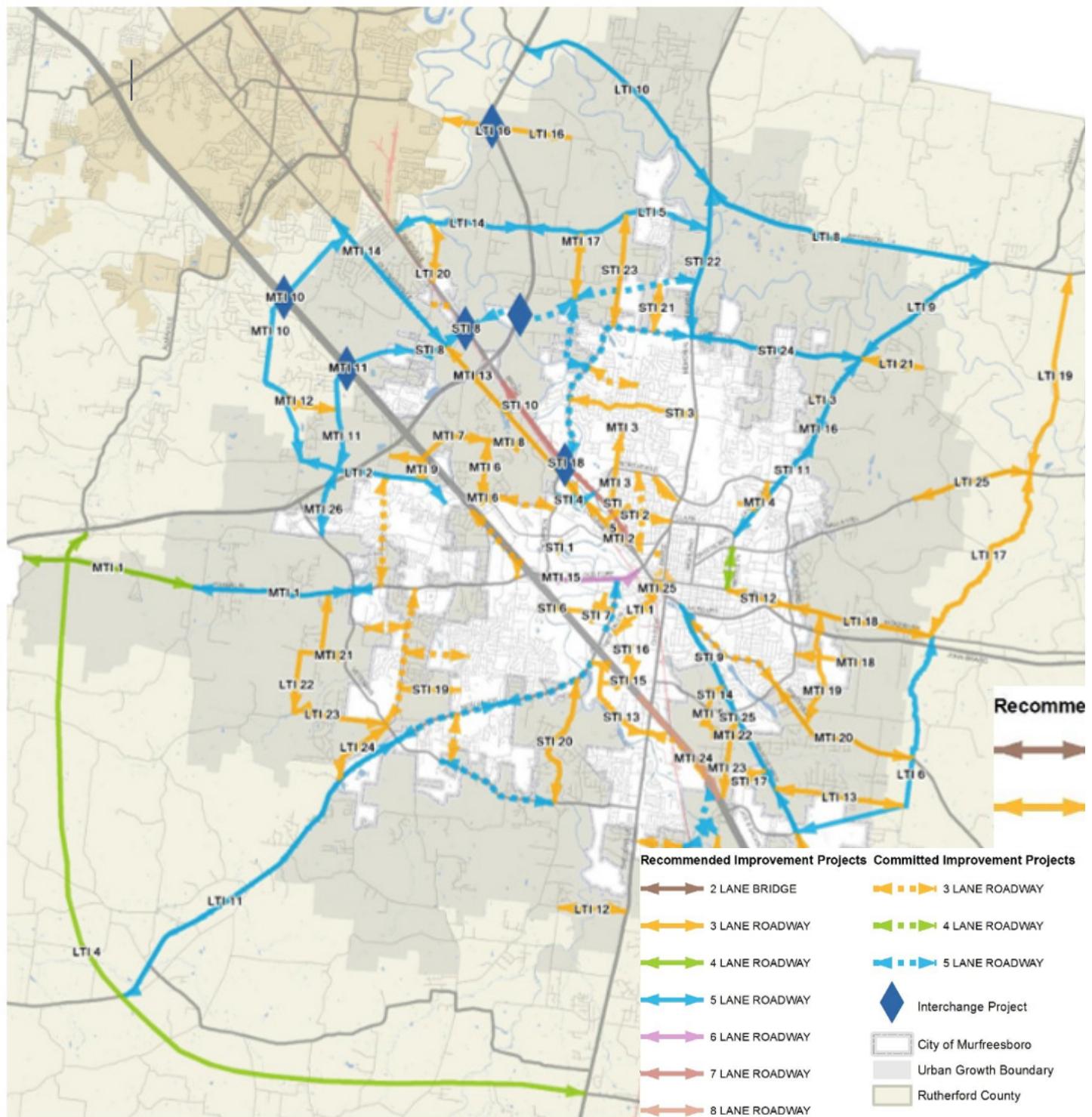


FIGURE 2.9: UPDATED THOROUGHFARE PLAN

## MURFREESBORO FUTURE LAND USE PLAN (UPDATED 2023)

### Overview

The Murfreesboro Future Land Use Plan is a document that guides land use and development decisions in the City. The goals of this document include:

1. Encouraging cooperative growth management and coordination of infrastructure across jurisdictions
2. Enhancing Murfreesboro's strong sense of community with sustainable growth management policies

To achieve these goals, the plan divides the City into 17 different land use categories and outlines each of these in the document.

### Relevant Recommendations

- Public greenways, recreational trails, and blueways are encouraged in the park/open space land use category
- Park land may occur in any number of zoning districts if it is determined to be compatible and desirable with surrounding land use
  - Therefore greenways, recreational trails, and blueways can be located in any zoning district/land use category as long as the use is compatible and desirable
- Several economic development sites are identified that should be well-connected to main roads through multi-modal transportation options, including pedestrian and bicycle options:
  - Veterans Parkway and I-840
  - Cherry Lane Interchange (I-840, NE of 24)
  - Joe B. Jackson Interchange SE of I-24
  - Hoover Site on I-24, E of 10/231
  - Downtown Mixed-Use Urban Infill
- Future Land Use Map is show on the next page

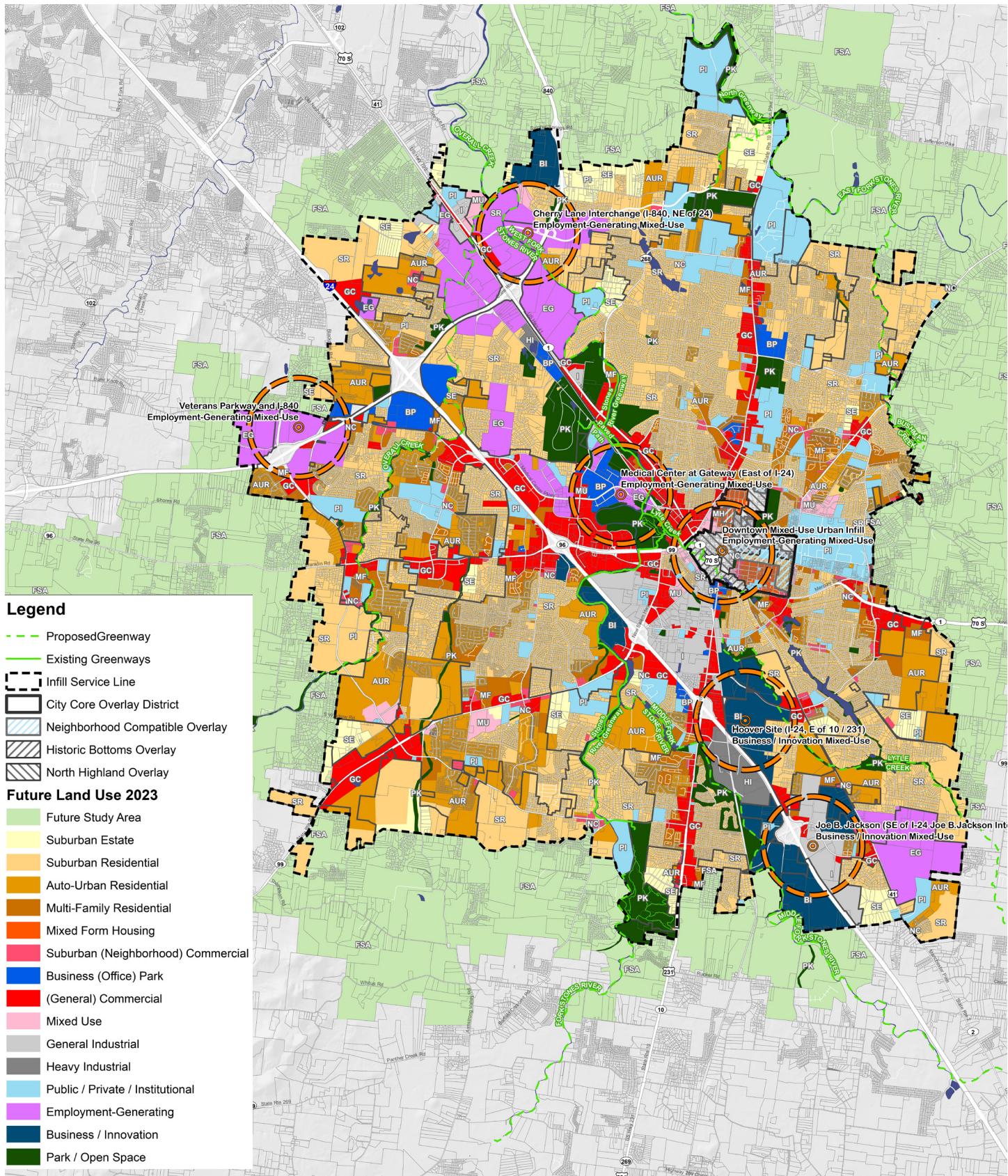


FIGURE 2.10: FUTURE LAND USE PLAN

## TRANSIT ROUTE AND SHELTER STUDY (2022)

### Overview

The Transit Route and Shelter Study was developed to help the City of Murfreesboro identify route realignments and shelter locations following the construction of the new transit facility that will be constructed at the intersection of New Salem Road (Highway 99) and Bridge Avenue, approximately one mile from the current Downtown Transit Hub.

Through the evaluation of existing transit routes and shelters, a needs assessment for additional routes, and extensive stakeholder outreach, this plan delivers strategic recommendations for future transit routes and shelters in Murfreesboro.

### Relevant Recommendations

It is important that greenways, blueways, and bikeways are accessible via public transit. Table 2.7 shows proposed transit shelter locations in Murfreesboro recommended by the study. The recommendations of this plan will take accessibility to existing and proposed shelters into account to identify proposed greenways, bikeways and trailheads.



#### Proposed Shelter Locations

Route Name	Direction	Location
<b>Prioritization Group 1</b>		
Memorial	Outbound	McDonalds north of Northfield Boulevard
Memorial	Inbound	Walgreens north of Northfield Boulevard
Memorial	Inbound	Airport Road across from Walmart
South Church	Inbound	McDonalds north of Warrior/Butler Drive
South Church	Inbound	Regal Inn at far side of Shelby Street
Highland	Outbound	Northfield Boulevard at North Tennessee Boulevard
Highland	Inbound	Hazelwood Student Housing
Highland	Inbound	Greenland Drive
<b>Prioritization Group 2</b>		
Memorial/Gateway	Inbound	Westbrook Towers Inbound
Memorial	Outbound	Publix north of Thompson Lane
Gateway	Outbound	Arby's north of Brinkley Avenue
Gateway	Outbound	Kroger north of Northfield Boulevard
South Church	Outbound	Far side of Warrior Drive
Highland	Outbound	Saint Louise Medical Clinic
Highland	Outbound	Cedar Park Mobile Estate
The Avenues	Outbound	Mall Circle Drive before intersection with Mall Circle Drive
<b>Prioritization Group 3</b>		
Memorial/Gateway	Outbound	Westbrook Towers Outbound
Gateway	Outbound	At existing bus stop/bench in front of St Thomas Hospital
South Church	Outbound	Walmart at Joe B Jackson Parkway
MLK	Outbound	Save-A-Lot/Kroger
Highland	Outbound	Jackson Street at Highland Avenue
Highland	Outbound	Kroger at Old Lascassas Road
The Avenues	Inbound	Maplegrove Drive outside the Avenues
Social Security Office	Inbound	Along frontage road in front of Town Centre/Target
<b>Prioritization Group 4</b>		
MLK	Outbound	Bradyville Pike at Rutherford Boulevard
The Avenues	Outbound	Aldi on Robert Rose Drive
The Avenues	Inbound	The Oaks Shopping Center
MLK	Inbound	New Journey Home Location
New Salem <sup>1</sup>	Inbound	Walmart along New Salem
New Salem <sup>1</sup>	Outbound	Publix along New Salem
Joe B Jackson <sup>1</sup>	Inbound	Amazon Facility

<sup>1</sup>Shelter is along a proposed new route.

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# 3 | FUTURE TRENDS AND NEEDS ANALYSIS



# MASTER PLAN GOALS & OBJECTIVES

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The primary goals and objectives of the Greenways, Blueways, and Bikeways Master Plan are:

1. Promote the increased use of existing greenways and blueways and the construction of new access points by identifying community needs and benefits relating to quality of life, health, economics, and sustainability
2. Ensure that community facilities such as parks, playgrounds and other public spaces are accessible and available to all residents via multimodal access
3. Present strategies for enhancements to existing greenway and blueway facilities, as well as additional connections, to meet the needs of a growing population
4. Position the City to pursue funding opportunities, programs, and policy changes to advance Murfreesboro's greenway and blueway systems

# FUTURE TRENDS

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This plan provides an assessment of Murfreesboro's future bikeway, greenway, and blueway needs through a comprehensive understanding of emerging trends. Several key elements have been taken into consideration, including existing and projected population growth, major activity nodes that drive economic and social activity, the significance of parks and recreation facilities in key places, and the location of educational institutions and business centers.

Additionally, the assessment evaluates the existing trail and greenway system, the identification of existing trailheads, the incorporation of proposed greenway connectors and multiuse paths outlined in the 2013 Master Plan, and the inclusion of desired greenway connections as expressed through public feedback via the online WikiMap.

By comprehensively examining these factors and their impacts on one another, the future trends analysis section lays the foundation for strategic planning and decision-making, ensuring that the greenways, blueways, and bikeways network evolves in tandem with Murfreesboro's dynamic growth and changing demands.

## FUTURE TRENDS ASSESSMENT MAP

In order to adequately assess Murfreesboro's existing and future multimodal connectivity needs, several key elements must be considered and visualized in a future trends assessment map. Elements studied for this assessment include:

- Existing and future population
- Major activity nodes
  - Parks and recreation facilities
  - Educational facilities
  - Existing trail and greenway system
  - Existing trailheads
  - Proposed greenway connectors and multiuse paths from the 2013 Master Plan
  - Proposed blueway access points from the 2013 Master Plan
  - Desired greenway connections (public feedback from the online WikiMap)



## MAJOR ACTIVITY AREAS

Information in the future trends assessment map highlighted five areas of major growth and activity within Murfreesboro. It is important to provide multimodal connections from these areas to community facilities, activity centers, and employment centers. Interconnectivity within these areas, as well as providing connections to from each area to the others, will also be beneficial. The recommendations of this plan will acknowledge these major activity areas.

Area A, located to the west of downtown Murfreesboro, is projected to maintain high population rates and see even more growth by 2035. Important features in this area include Overall Creek and Puckett Creek.

Area B is a central node for commerce, healthcare, and recreation. Located at the heart of Murfreesboro, Area B includes Downtown, the healthcare center, Avenue Mall, Stones River National Battlefield, and Old Fort Golf Course. Many of the city's existing greenways and trailheads are located within this area.

Area C, located northeast of downtown, is another high population zone that includes several schools and parks.

Area D is positioned to the south of downtown across Butler Drive. In addition to high population, this area also includes several natural features, West Fork Stones River and Middle Fork Stones River. It is adjacent to Barfield Crescent Park and Indian Hills Golf Course.

Area E includes Middle Tennessee State University (MTSU) and the surrounding neighborhoods to the south of campus.

## Future Trends Assessment Map

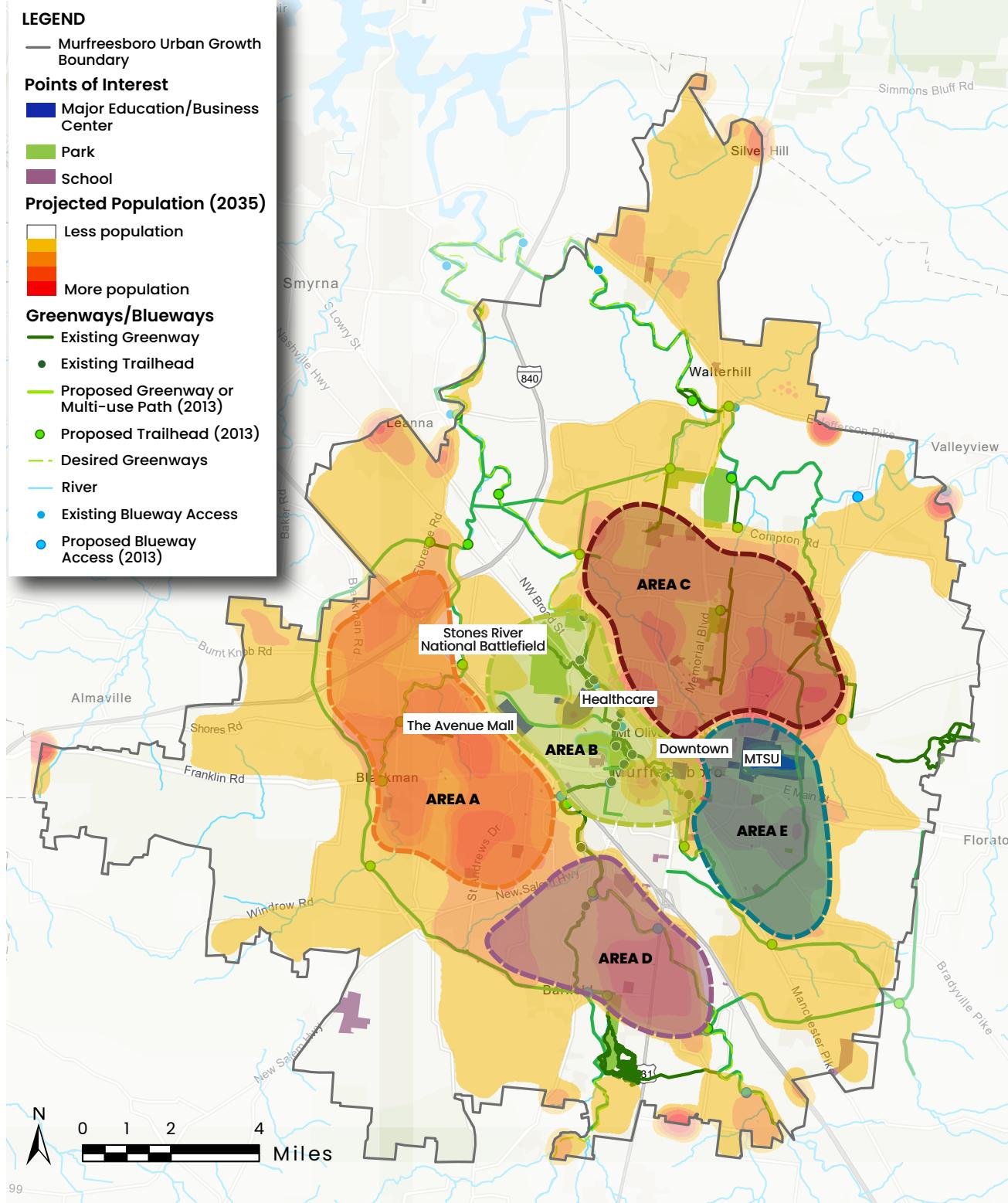


FIGURE 3.1: FUTURE TRENDS ASSESSMENT MAP

## NEEDS ANALYSIS

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Considering existing conditions, points of interest, and major areas of activity, several beneficial new connections are discovered. Figure 3.2 shows where new connections could benefit Murfreesboro. It also highlights which previously proposed greenway connections would be most beneficial to existing and future conditions within the City. The connections include:

1. Previously proposed multi-use path along Veterans Parkway forming the western leg of a loop around the city
2. New greenway along Overall Creek, from Veterans Parkway to West Fork Stones River
3. Previously proposed connection along Puckett Creek connecting Blackman schools to a proposed trailhead at Overall Creek
4. New greenway along Overall Creek crossing under I-840 to connect proposed trailheads
5. New greenway linking previously proposed route near The Avenue mall and proposed trailhead near Area A
6. New greenway connection through Area A linking Blackman schools to proposed trailhead at existing Stones River Greenway
7. New greenway connection from Area A to Area D through residential area near Cason Lane and Old Salem Road and linking Scales Elementary School and Cason Lane Academy
8. New greenway from Cason Trailhead to proposed side path along Veterans Parkway along existing stream
9. New greenway from proposed greenway and trailhead at Overall Creek to proposed greenway and trailhead at West Fork Stones River, helping form the northern leg of a loop around the city
10. Previously proposed side path along Medical Center Parkway from Stones River Greenway to The Avenue mall
11. New greenway linking existing trailhead on Stones River Greenway to proposed trailhead on West Fork Stones River north of Area B

12. New greenway through Area C and Siegel schools to proposed trailhead on West Fork Stones River north of Area B, helping to form the northern leg of a loop around the city
13. New greenway along Sinking Creek from MTSU to new proposed trailhead on West Fork Stones River
14. New greenway linking Sinking Creek to Stones River Greenway
15. New greenway near downtown in Area B linking two existing trailheads
16. Previously proposed connection linking existing trailhead downtown to new proposed trailhead on West Fork Stones River
17. New greenway linking Area D to Area E, from a proposed greenway on East Fork Stones River to a proposed greenway on West Fork Stones River across I-24
18. New greenway through Area D along Middle Fork Stones River, linking Indian Hills Golf Course to the existing greenway system along West Fork Stones River
19. Previously proposed connection from Barfield Crescent Park to Area D, helping to form the southern leg of a loop around the city
20. New connection linking Area C to proposed trailhead
21. Previously proposed connection through Area C and McKnight Park
22. New connection linking previously proposed path to new path in Area C
23. New connection from MTSU to downtown, also connecting Central Magnet School.
24. New greenway linking two previously proposed trailheads near Area C and Oakland schools
25. New greenway linking proposed trailheads on Lytle Creek and Middle Fork Stones River across I-24, helping to form the southern leg of a loop around the city
26. New greenway linking Lytle Creek to Area E
27. Previously proposed side path along Middle Tennessee Boulevard linking Area C and Area E, forming the eastern leg of a loop around the city

## Needs Analysis Map

### LEGEND

— Murfreesboro Urban Growth Boundary

### Points of Interest

- Major Education/Business Center
- Park
- School

### Greenways

- Existing Greenway
- Existing Trailhead
- Proposed Greenway or Multi-use Path (2013)
- Proposed Trailhead (2013)
- Resident Desired Greenways

### Blueways

- River
- Existing Blueway Access Point
- Proposed Blueway Access Point (2013)

### New Connections

- ↔ Potential New Greenway / Blueway Connection
- ↔ Important Previously Proposed Connection

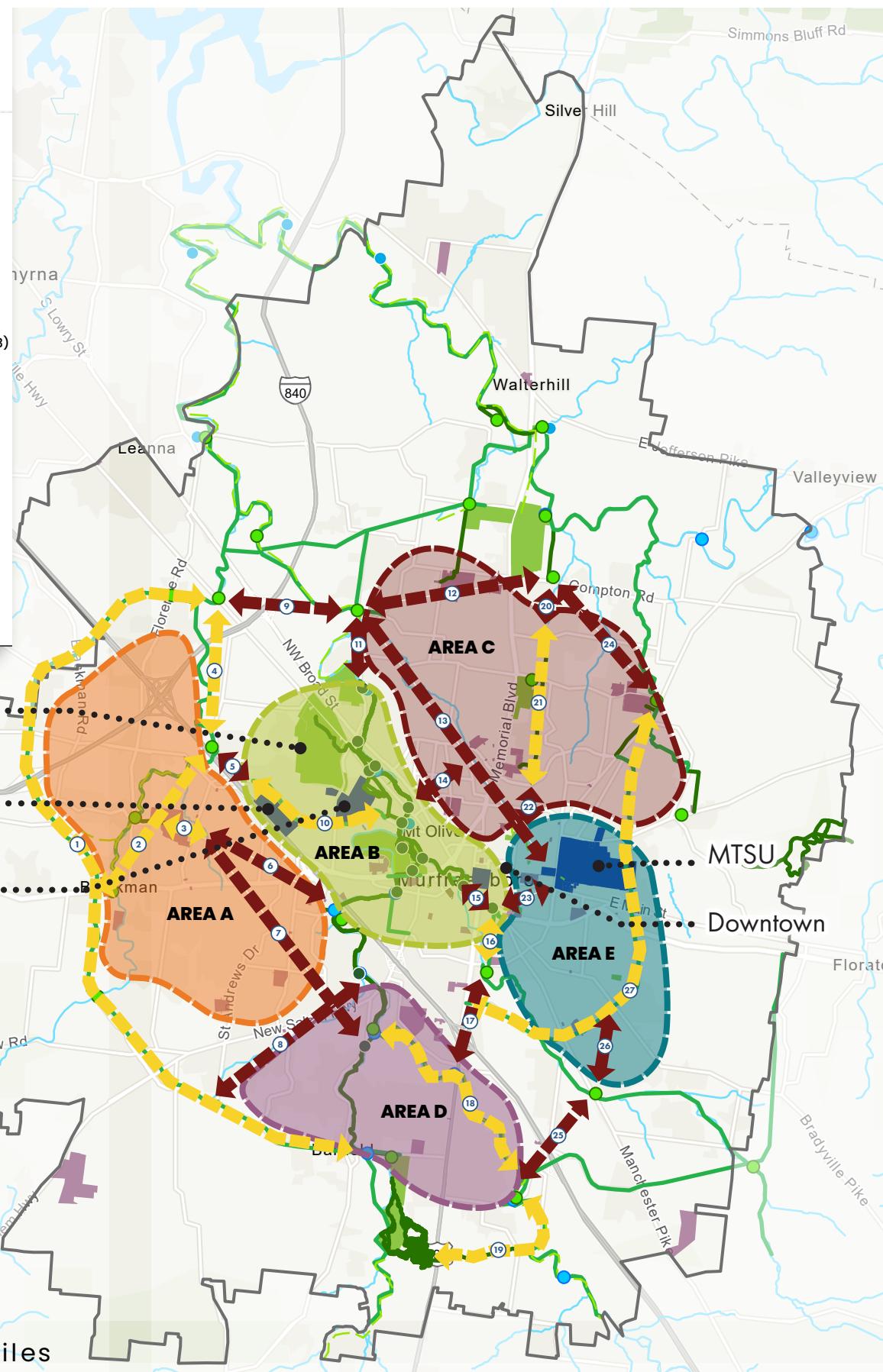


FIGURE 3.2: NEEDS ANALYSIS MAP

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# 4 | COMMUNITY ENGAGEMENT



# WIKIMAP SUMMARY

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A public online WikiMap was available from February 21, 2023 to April 21, 2023 for residents to map their opinions and ideas. The data received from this map is listed below. A full list of responses are noted in the appendix.

## OPPORTUNITIES

### Relevant Public Input Comments

- The greenway could represent the backbone of a city-wide bike transit system that not only connects major parks but connects our major neighborhoods to those parks and neighborhood to neighborhood. Most importantly all the bikeways and greenways need to connect people's homes to destinations they want or need to go. It is essential that commercial areas along Old Fort, Memorial, Downtown, and Medical Center Boulevard, are connected to the greenway and other bike trails. As things stand in the city most people feel they have to drive to these places because there are no safe, friendly, bike or pedestrian connections to these places from their homes.
- A bridge connecting Agripark over the highway to The Avenue and Medical Center Parkway would be amazing for the west side of the city to not have to cross the highway at an interchange. The bridge should include separated lanes for all modes of transit.
- If we could just get the trail/greenway at Richard Siegel Park connected to the Siegel schools and all the neighborhoods that are really not so far away from here. This would really be a breakthrough in terms of accessibility.
- Protected bike lanes around the MTSU campus would be a big breakthrough for students and the surrounding community. You see a lot of these protected bike lanes in other cities like Nashville where there is a bike lane that has a small barrier to protect from traffic. MTSU campus has a lot of potential to be further developed as it is very flat and friendly for biking. If it was further developed, students would bike more.
- Just imagine if the Greenway connected to MTSU campus! Seems like it should.
- Would like a bike route on Rucker Road, Rutherford County Farm Road, Elam Road, Joe B Jackson Parkway, Broad Street, Butler Drive, South Church Street, and New Salem Road. (All connect in South Murfreesboro)

- Trail system connecting the Stones River NB trails that includes interpretation of the Battle of Stones River. Opportunity to partner with the National Park Service.
- Stones River NB is willing to discuss a greenway extension through the McFadden Farm unit. There will likely need to be some route adjustments.
- If there is a multi-use path along Thompson Lane, there could be an opportunity to connect to the Stones River NB trail system.
- A connector path between the greenway downtown/Cannonsburgh and Murfree Springs wetlands would be awesome! This should be an obvious connection as they are so close.

## ISSUES

### Relevant Public Input Comments

- The downtown square is hazardous for any pedestrians trying to shop. It should be closed to car traffic at all times in order to encourage foot traffic.
- The bike lanes along St. Andrews just end with no destination. Going north it would be great if the lanes carried all the way to 96 and then crossed on to Agripark Drive. In addition, A bridge over the interstate, with no exchange, extending Agripark into the Avenue shopping area with multi-modal traffic would be amazing. Going South on St. Andrews the bike lanes just stop after crossing Cason Trail. It would be great if these lanes were extended out to 99. The same is true for the lanes on Caron Lane and Cason Trail. The bike lanes just end. There is no value to the lanes as they are currently created because they do not provide for actual trips that people would like to take. If you want the west side of town to use multiple modes of transportsations, you really need to think about how to generate trips on those modes. Bike lanes that do not go anywhere are not useful and will not generate trips.
- Cason Lane Bike Lanes just come to an end with no safe transfer to sidewalk or separated bike lane. If you want people to use these lanes, they need to go to destinations not just stop randomly.
- The bike lanes on Cason Trail just end before getting to the trail head. It would be nice if they could be connected directly to the park.
- Gateway Island has been a popular vantage point for birders as well as walkers. It is a real shame that the lake has been allowed to dry up. Whatever the issues, it would be a big plus to address that so that it continues to attract unusual birds to the area. Its an eyesore now,

rather than a beautiful place for viewing wildlife.

## NEEDS IMPROVEMENT

### Relevant Public Input Comments

- Greenway near Old Fort Golf Course is lumpy and in need of repaving on most of the older sections. Tree roots have done a number on it.
- The driveway into McKnight Park going to Sports\*Com and the ball fields needs to be enlarged and updated. There are sidewalks on Dejarnette, as well as along Memorial, but no sidewalks going into McKnight Park to Sports\*Com. You have to walk down the narrow driveway with cars going both ways to get to the building. The bus does not go into the park, so if you travel by that, you have to walk either down a dangerous grass hill from Memorial or walk against cars in the drive. Also, the drive itself is not wide enough. Too many times you can get stuck trying to leave because people waiting to turn left out of the park have taken up the entire drive and those wanting to go right cannot get to the right turn lane. An expansion and sidewalks would improve safety and usage tremendously.
- Signage on the new Central Valley Trail is confusing. There is no sign at the start telling distance. Halfway through the trail splits but doesn't tell you which way goes to where, and there are signs warning one way being non-accessible, but it is not clear which side is. Turns out the split is actually a circle, but again, no signage about this (could have shown a simple map?) (and what about the non-accessible part if they connect?). Just very confusing and incomplete.
  - Having this loop Trail has been a game changer for north side of town users. I see a dotted line that looks like it may circle to connect to the main part of the greenway which would give north Murfreesboro, Walter Hill, and Lascassas communities close safe greenway access which would be a game changer. The sooner this part is complete the better.
- Trail access to Fortress Rosecrans could be more inviting. Need a crosswalk on Overall Street.
- Improved wayfinding signage needed by W College and Garrison Dr to point people to/ from the Greenway and Gateway Island path as well as toward Stones River National Battlefield. Only regular users realize the proximity/intersections of these three major destinations.

## OTHER COMMENTS

### Relevant Public Input Comments

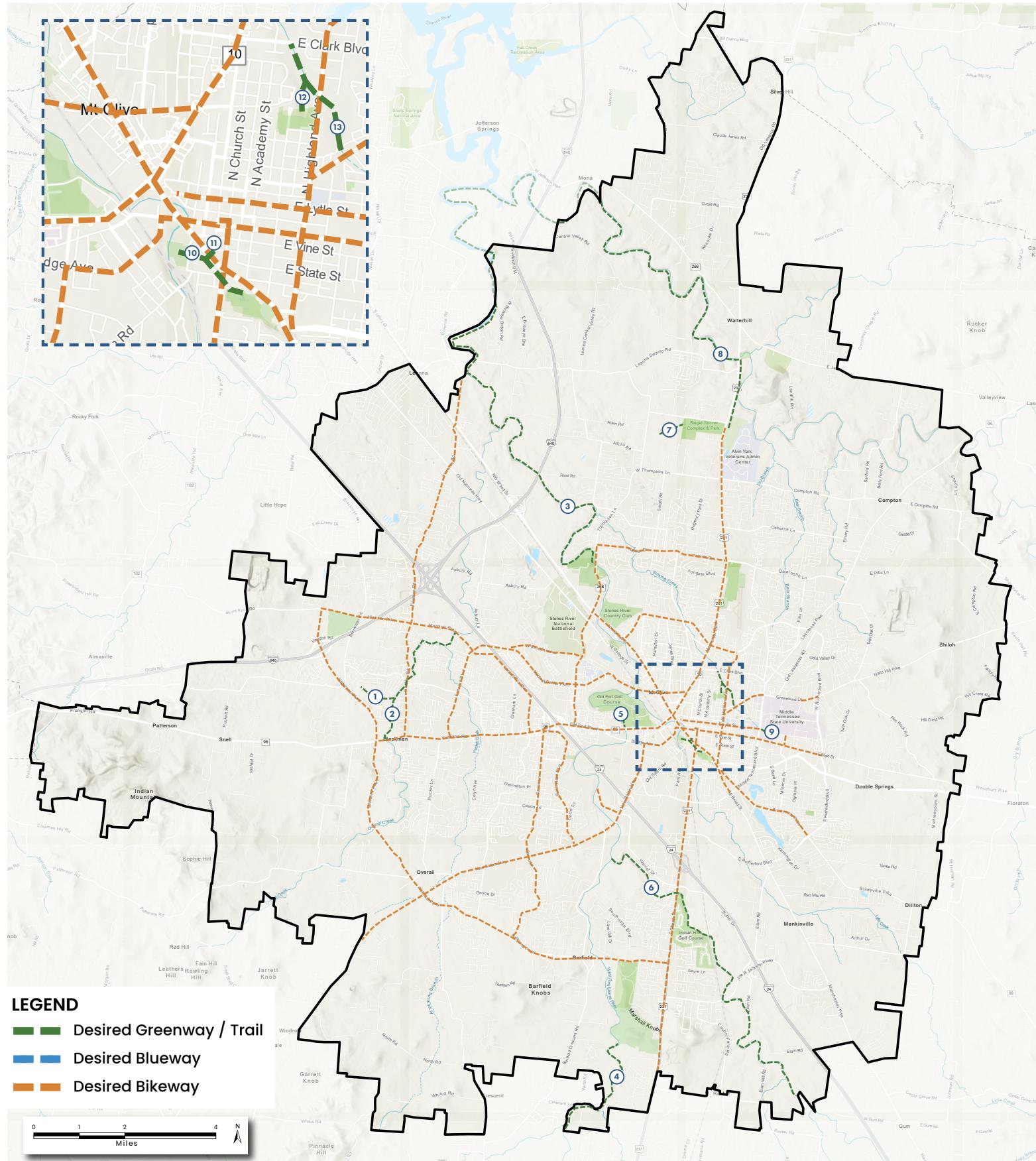
- To make access to all citizens possible, major shopping routes should be made safe for cyclists and pedestrians. Currently, to access retail stores and restaurants along Broad, Medical Center, Old Fort and Memorial, 99% of citizens feel that they have to drive because the cycle route is, frankly, a joke. Auto drivers do not care about painted lines on the road and often use the bike lane as turning lanes. If we are serious about sustainability and making traffic better, safe bike lanes are a must.
  - This would be a good start if we are serious about safety and accessibility: <https://sdg.minneapolismn.gov/design-guidance/bikeways/delineator-protected-bike-lanes>
  - Agree. South Church is also landlocked, so to speak- there isn't a way to safely pass across the bridge near Warrior Dr/Indian Park on foot or via bike. You're effectively cut off from the rest of Murfreesboro if you don't have a car.
  - Re: South Church comment, agreed. I forgot about SC initially because I don't usually bike that way. True separated bike lanes for that area are 100% necessary. Crossing the I-24 interchange would be especially harrowing. But imagine being able to safely bike to Pad Thai from downtown!
  - I live on N Spring St and like to walk to shops and restaurants on Memorial Blvd. If I walk down Lokey Ave, there is no sidewalks and I have to walk on the side of the road. There is no pedestrian crosswalk at the intersection of Lokey Ave and Memorial. My husband and I like to eat and shop at Al Rayan Restaurant, but we have to walk all the way to the CVS pharmacy to cross Memorial Blvd. We would love to see sidewalks on Lokey Ave and a pedestrian crosswalk on the intersection of Lokey Ave and Memorial Blvd.
  - Agree that road access for bicycles are needed. It used to be easy to bike, but most drivers pay no attention to bikers and pedestrians putting them in danger. Also bike and pedestrian ways should be in all areas and not only areas paying higher taxes. Look at Bradyville Pike and MLK Blvd. Many walkers and bikers put themselves in danger because walking and biking are their main transportation choices.
  - Agreed - I live within biking distance of the square, but because there are not protected lanes or even designated lanes on most roads, I don't feel safe using my bike to get

there, much less take my kids. It would also be nice to have those same accommodations to get to grocery and basic shopping places.

- The downtown area, because of low-speed limits and narrow streets, is generally a safe place for cyclists.
- The intersection at St Andrews Drive and Cason Trail needs signals and crosswalks. This intersection sees just as much use as the Cason Lane/Cason trail intersection which does have a signal. If this intersection had a signal and better bike infrastructure it would help generate more walking and biking to the commercial properties located at this intersection. It would also make it a lot safer for children to ride or walk to school at Cason Lane Academy and Scales Elementary.
- From Waywood Drive to Old Fort Parkway there must be at least 2000 residents living on both sides of St. Andrews and there is not a single crosswalk to safely make the trip from one side of St. Andrews to the other. Clearly there is a need for at least one crossing somewhere along this stretch of St. Andrews.
- The bike route on Warrior Drive could be useful to connect the greenway to future restaurants and businesses.
- Stones River NB is interested in exploring options either via Thompson Lane or Van Cleve Lane to create a more direct connection between the Nashville Pike Unit and the McFadden Farm Unit.

Following the online WikiMap the consultant team summarized all feedback and created a graphic representation of desired outcomes on the following page. Public input, in conjunction with city staff comments, provided a framework for the greenway, blueway, and bikeway planning process. Diverse input created a spectrum of public and stakeholder ideas that revealed opportunities for future projects.

## Wikimap Summary Figure - Public Input Entries



## WikiMap Summary Key

1. Connecting future park to another desired greenway trail
2. Overall Creek Greenway. Connects west side neighborhoods with Blackman schools and Medical Center Parkway bikeway.
3. This would connect the Walter Hill/North Murfreesboro greenway to the existing greenway that starts at Thompson Lane. It would be amazing to be able to get all the way from the north side to Barfield Crescent with minimal time on actual roads. Much safer for cyclists, runners, walkers, etc.
4. Greenway along West Fork Stones River to Barfield Crescent Park.
5. This may provide safer access close to the mall if a trail is on the west side of the river.
6. Greenway along Middle Fork Stones River, connecting several destinations.
7. Connect the soccer fields, providing greater access to parking and fields when you need to move between them.
8. Connecting greenway access from Memorial Blvd to Walter Hill natural areas.
9. Trail or street connection along the conveyance to Sinking Creek into MTSU campus would provide connection with Alumni Drive.
10. The Historic Bottoms Planning Study from 2017 shows a proposed greenway link back to Murfree Springs.
11. Pedestrian bridge across broad street to connect the greenway to the downtown area.
12. Should tie into Sinking Creek back to the trails around Oaklands Mansion.
13. Historic Bottoms Planning Study from 2017 shows proposed greenway link between Clark and Greenland and then further on to Murfreesboro Little Theater & Park on E Bell Street or to Homer Pittard Campus School.

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# 5 | PROPOSED NETWORKS



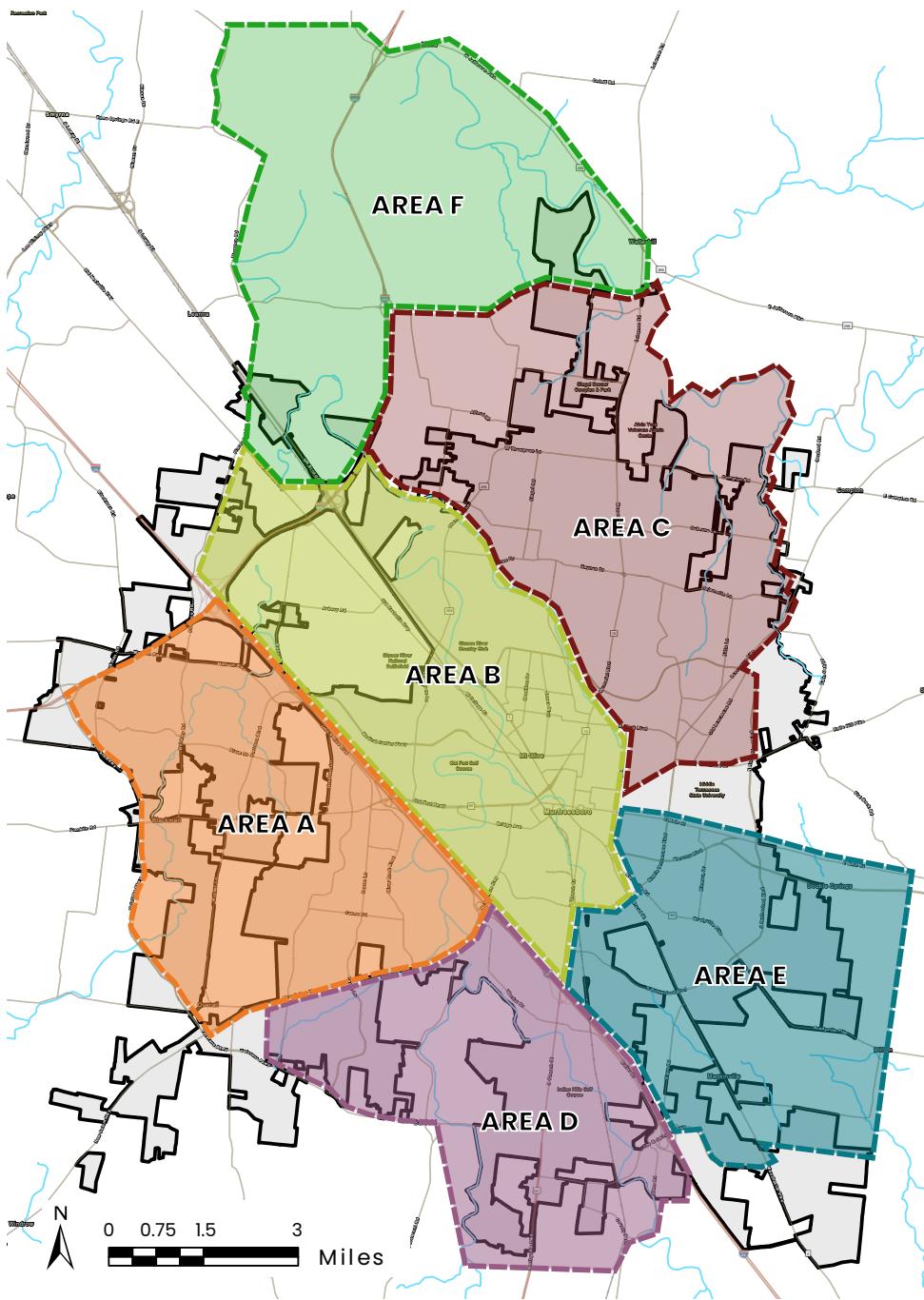
## GOALS OF PROPOSED NETWORKS

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The goal of the following proposed networks is to further enhance Murfreesboro's greenways, blueways, and bikeways. Key ideas that guided design decisions were promoting an active lifestyle, supporting non-motorized transportation alternatives, and preserving the region's natural beauty. Feedback from community stakeholders with analysis of future trends and needs informed the proposed greenways, blueways, and bikeways. The proposed networks, in conjunction with the implementation plan, will act as a road map to guide the city towards a more vibrant, connected, and sustainable future.

# PROPOSED NETWORK MAPS

## OVERALL NETWORK MAP



In order to examine opportunities and constraints more closely, the city was divided into 6 areas with corresponding map enlargements. Each area map contains existing and proposed network elements that work together to create recreational and connectivity opportunities across the city.

FIGURE 5.1: AREA MAP

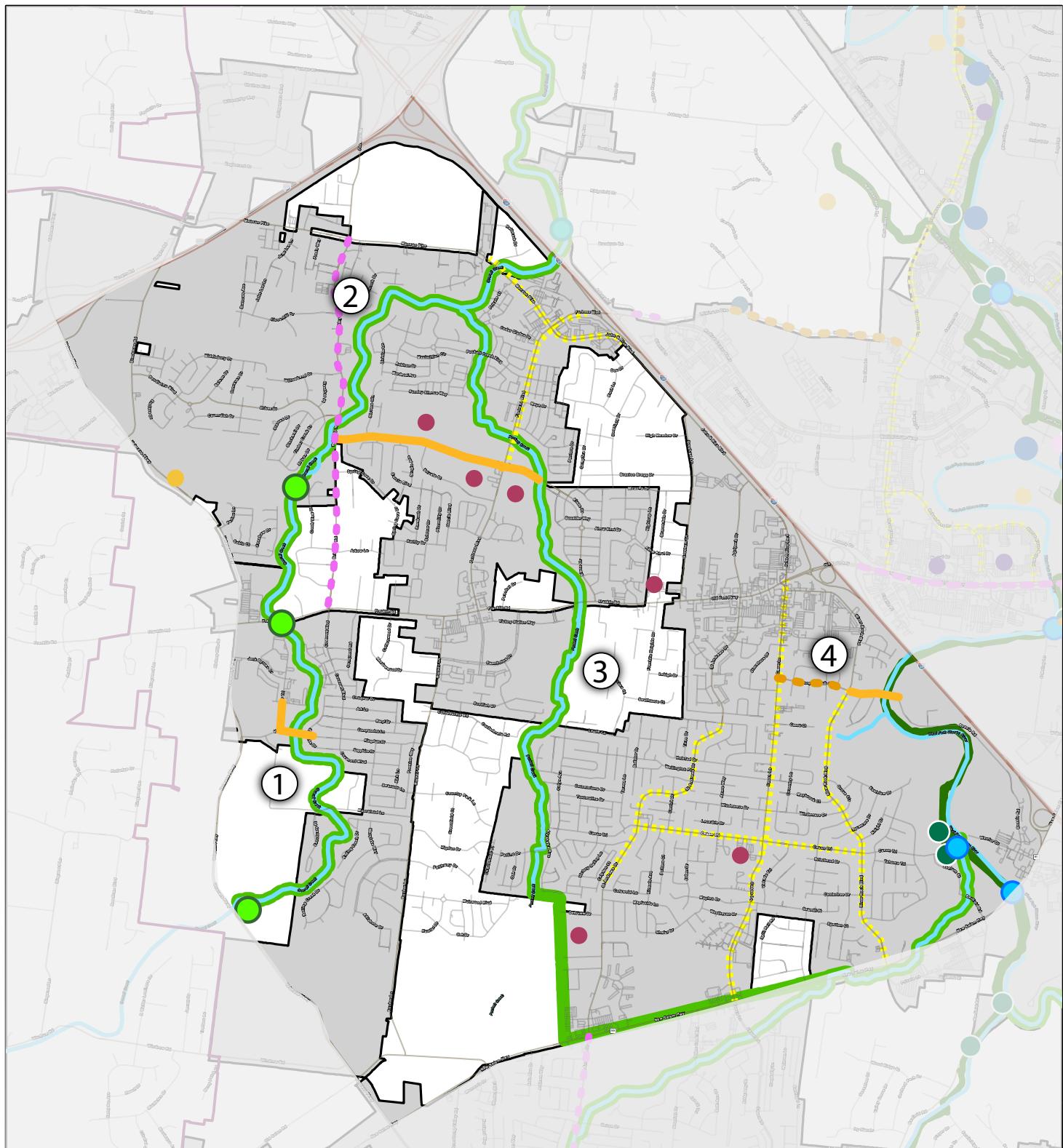
## AREA A

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Area A, located to the west of downtown Murfreesboro, is projected to maintain high population rates and see even more growth by 2035. Important features in this area include Overall Creek and Puckett Creek. Proposed projects are identified in the list below. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

1. Trail along Overall Creek connecting proposed trailhead at Veterans Parkway to proposed trailhead at Franklin Road.
2. Trail along Overall Creek connecting proposed trailhead at Franklin Road across I-24 to trailhead at Asbury Lane and proposed trail at Medical Center Parkway. Helps form the northwest segment of a loop around the city.
3. Trail along Puckett Creek, transitioning to a sidepath along SR 99, linking a proposed trail along Overall Creek, multi-use path at Blackman schools, Scales Elementary and connecting to a proposed trail along Spencer Creek. Helps form the western segment of a loop around the city.
4. Multi-use path from Cason Lane to River Rock Boulevard that connects an existing bike lane/route to an existing trail.



## Area A



Miles



## Legend



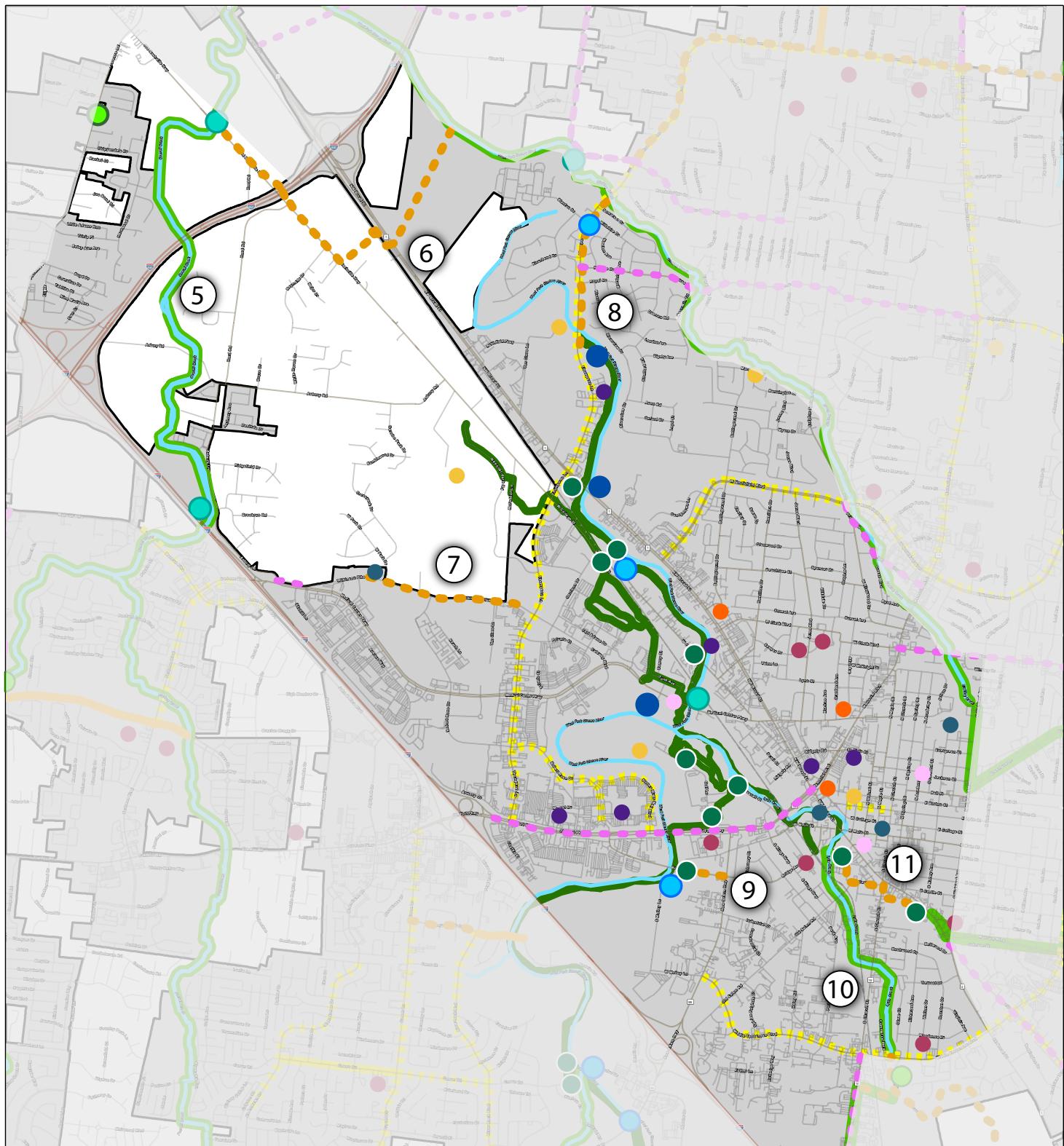
FIGURE 5.2: AREA A MAP

## AREA B

Area B is a central node for commerce, healthcare, and recreation. Located at the heart of Murfreesboro, Area B includes downtown, the healthcare center, Avenue Mall, Stones River National Battlefield, and Old Fort Golf Course. Many of the city's existing greenways and trailheads are located within this area. Proposed projects are identified in the list below. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

5. Trail along Overall Creek connecting proposed trailhead at Asbury Lane and proposed trail at Medical Center Parkway across I-840 to proposed trail and trailhead at Old Nashville Highway. Helps form the northwest segment of a loop around the city.
6. Multi-use path along Old Nashville Highway or along the CSX rail line, crossing I-840 and Nashville Highway (US 41) and through agricultural land and connecting to a proposed trail along the West Stones River. Helps form the southwestern segment of a loop around the city.
7. Multi-use path along Wilkinson Pike connecting Thompson Lane to Gresham Park Drive.
8. Multi-use path acting as a short connection point from Sinking Creek to an existing trailhead at Thompson Lane.
9. Multi-use path connecting an existing trailhead on Bridge Avenue to a transit center.
10. Trail that starts at West Main Street and connects to a proposed trailhead near Middle Tennessee Boulevard.
11. Multi-use path providing a connection downtown from two existing trailheads and ends at Murfree Spring Wetlands.



## Area B



0 0.25 0.5 1 Miles



## Legend

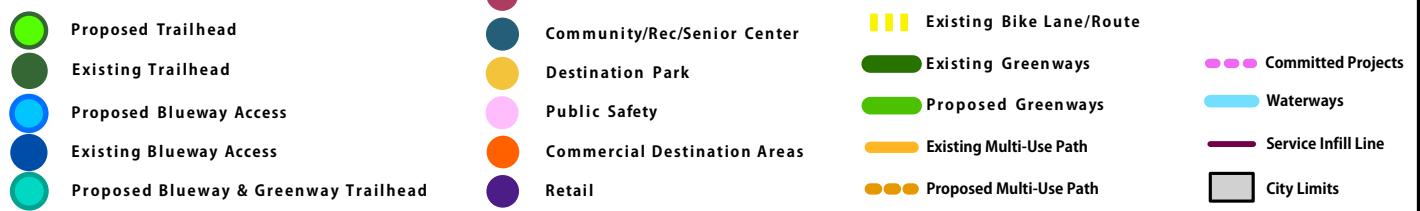


FIGURE 5.3: AREA B MAP

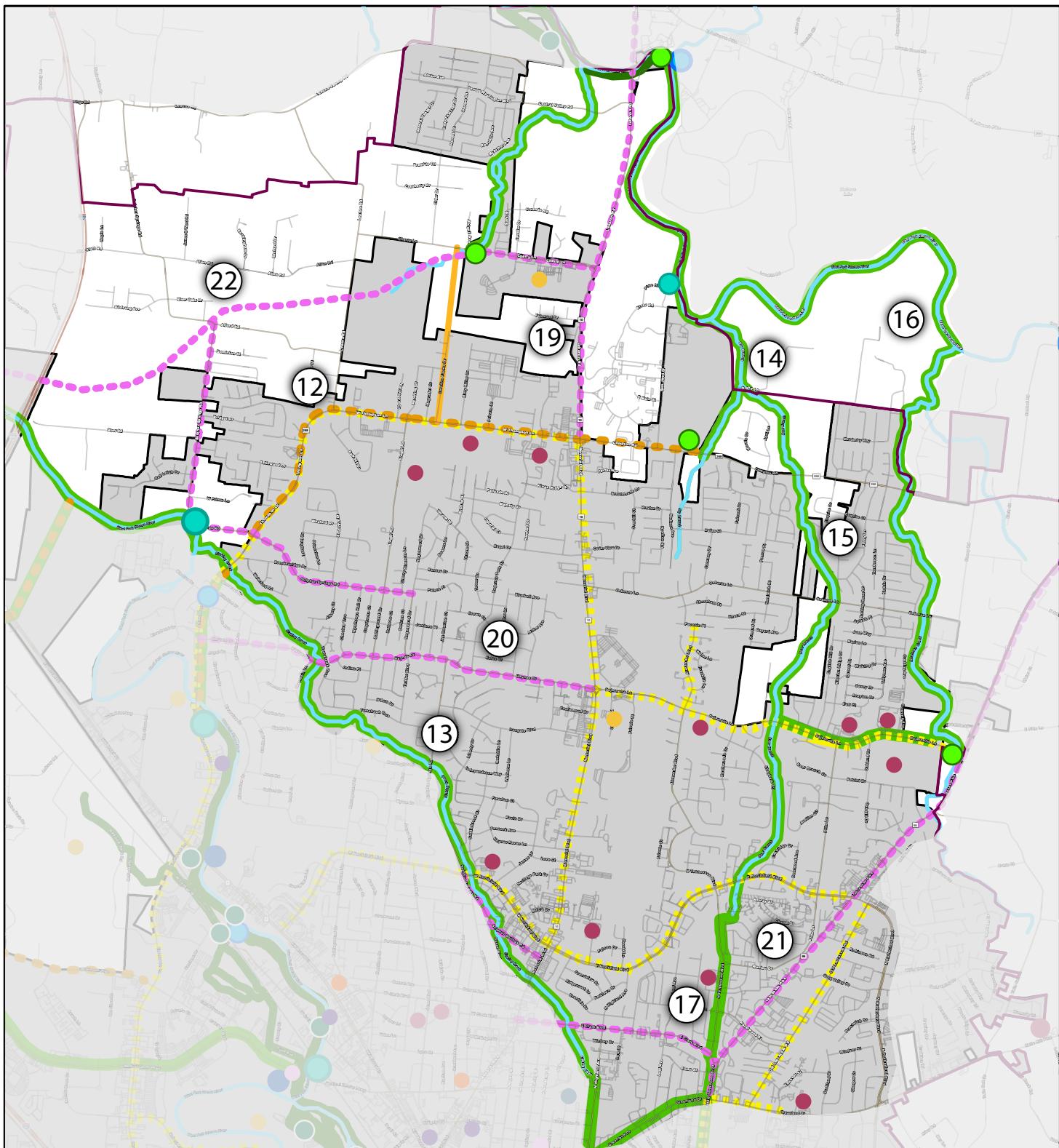
## AREA C

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Area C, located northeast of downtown, is another high population zone that includes several schools and parks. Proposed projects are identified in the list below. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

12. Multi-use path along Thompson Lane connecting a proposed trail along Sinking Creek to proposed trail and trailhead along Dry Branch Creek. Helps form the north leg of a loop around the city.
13. Trail along Sinking Creek connecting proposed trailhead at Sulphur Spring Road to North Highland Avenue. Creating an additional connection from north Murfreesboro to downtown.
14. Trail connecting proposed trails on Bear Branch and Dry Branch.
15. Trail connecting proposed trail on Bear Branch, following Dry Branch transitioning to sidepath along Middle Tennessee Boulevard to Greenland Drive. Helps connect north and middle Murfreesboro trails.
16. Trail connecting proposed trail and trailhead along East Fork Stones River, transitioning to trail along Bushman Creek to proposed trailhead at Lascassas Pike, with a sidepath along Dejarnette Lane connecting proposed trail on Bear Branch.



## Area C



0 0.25 0.5 1 Miles



### Legend

	Proposed Trailhead		Existing Bike Lane/Route
	Existing Trailhead		Existing Greenways
	Proposed Blueway Access		Proposed Greenways
	Existing Blueway Access		Existing Multi-Use Path
	Proposed Blueway & Greenway Trailhead		Proposed Multi-Use Path
	Schools		Committed Projects
	Community/Rec/Senior Center		Waterways
	Destination Park		Service Infill Line
	Public Safety		
	Commercial Destination Areas		
	Retail		
			City Limits

FIGURE 5.3: AREA C MAP

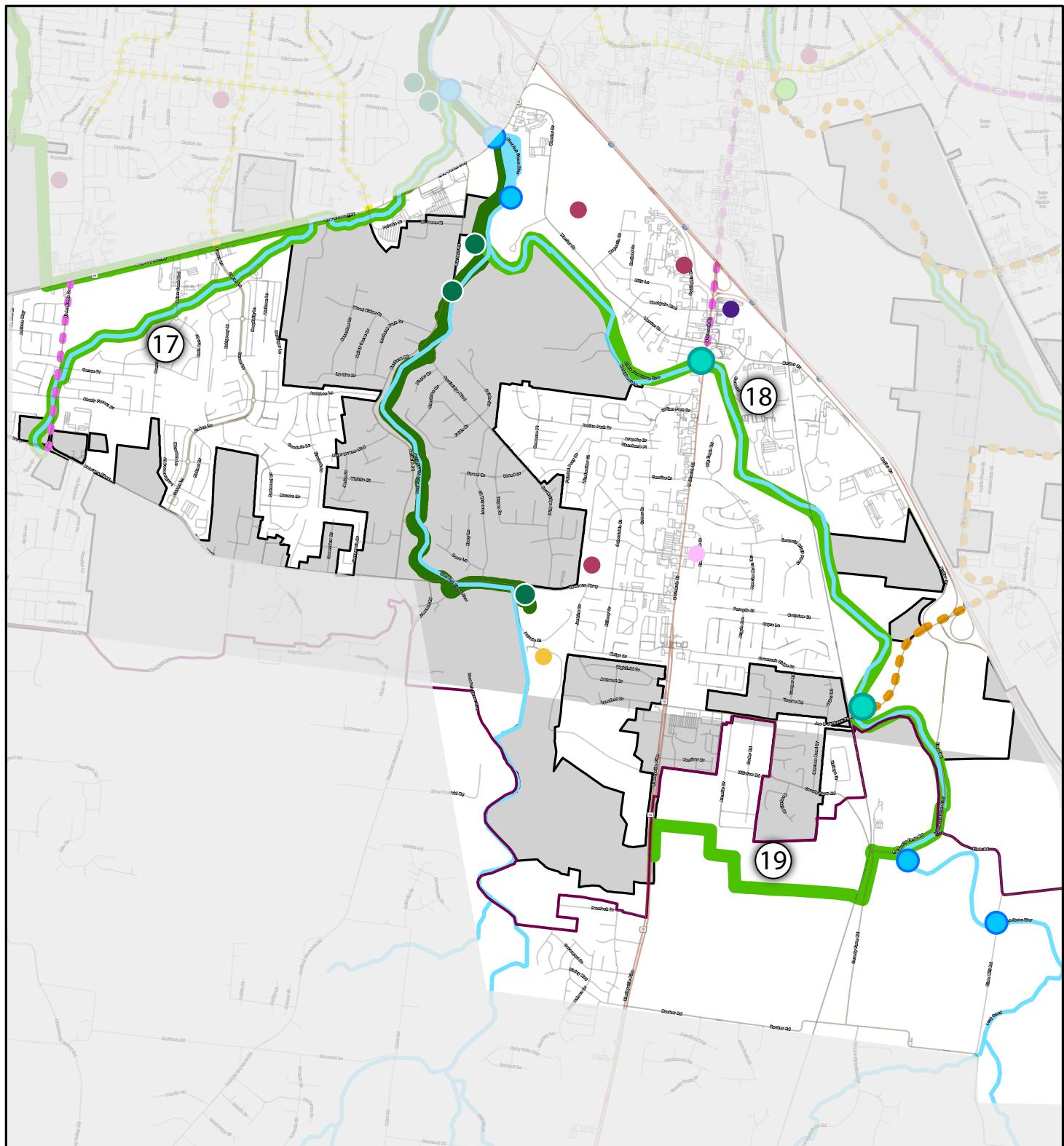
## AREA D

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Area D is located to the south of downtown across Butler Drive. In addition to high population, this area also includes several natural features, West Fork Stones River, and Middle Fork Stones River. It is adjacent to Barfield Crescent Park and Indian Hills Golf Course. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

17. Trail along Spencer Creek connecting to a proposed trail along Puckett Creek and the Cason Trailhead at the Stones River Greenway. Helps form the southwestern segment of a loop around the city.
18. Trail along Middle Fork Stones River connecting proposed trailhead and trail at S Church Street to proposed trail and trailhead at Joe B Jackson Parkway.
19. Trail along Middle Fork Stones River connecting proposed trail and trailhead at Joe B Jackson Parkway transitioned to trail following parcel boundaries to Shelbyville Pike and Stones River Greenway.



## Area D



0 0.25 0.5 1 Miles



### Legend

	Proposed Trailhead		Existing Bike Lane/Route
	Existing Trailhead		Existing Greenways
	Proposed Blueway Access		Proposed Greenways
	Existing Blueway Access		Existing Multi-Use Path
	Proposed Blueway & Greenway Trailhead		Proposed Multi-Use Path
	Schools		Committed Projects
	Community/Rec/Senior Center		Waterways
	Destination Park		Service Infill Line
	Public Safety		
	Commercial Destination Areas		
	Retail		
			City Limits

FIGURE 5.4: AREA D MAP

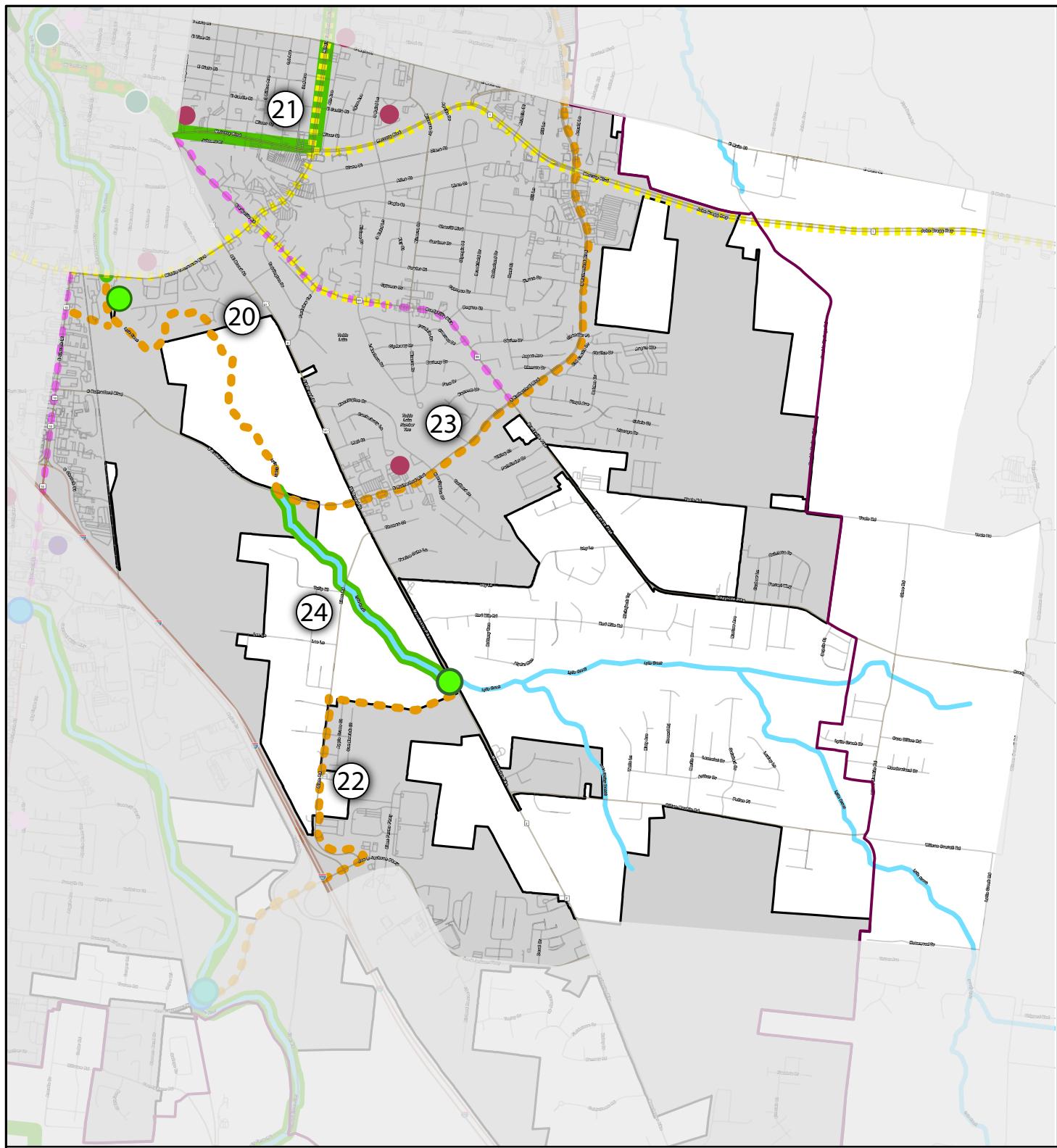
## AREA E

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Area E includes Middle Tennessee State University (MTSU) and the surrounding neighborhoods to the south of campus. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

20. Multi-use path along S Church Street connecting proposed trailhead at Lytle Creek to proposed trail and trailhead along middle Fork Stones River.
21. Sidepath along portions of N Highland Avenue, Middle Tennessee Boulevard and Mercury Boulevard. Connection to MTSU Campus.
22. Multi-use path along Elam Road and Joe B Jackson Parkway connecting proposed trailhead at Lytle Creek to proposed trailhead at Middle Fork Stones River.
23. Multi-use path along Lascassas Pike and North Rutherford Boulevard from proposed trail and trailhead along Dejarnette Lane and proposed trail along Lytle Creek. Connection along east side of MTSU campus.
24. Trail along Lytle Creek connecting a proposed multi-use path along S Rutherford Boulevard to a proposed trailhead at Manchester Pike.



## Area E



0 0.25 0.5 1 Miles



### Legend

- Proposed Trailhead
- Existing Trailhead
- Proposed Blueway Access
- Existing Blueway Access
- Proposed Blueway & Greenway Trailhead

Schools	Proposed Bike Lane/Route
Community/Rec/Senior Center	Existing Bike Lane/Route
Destination Park	Existing Greenways
Public Safety	Proposed Greenways
Commercial Destination Areas	Existing Multi-Use Path
Retail	Proposed Multi-Use Path
	Committed Projects
	Waterways
	Service Infill Line
	City Limits

FIGURE 5.5: AREA E MAP

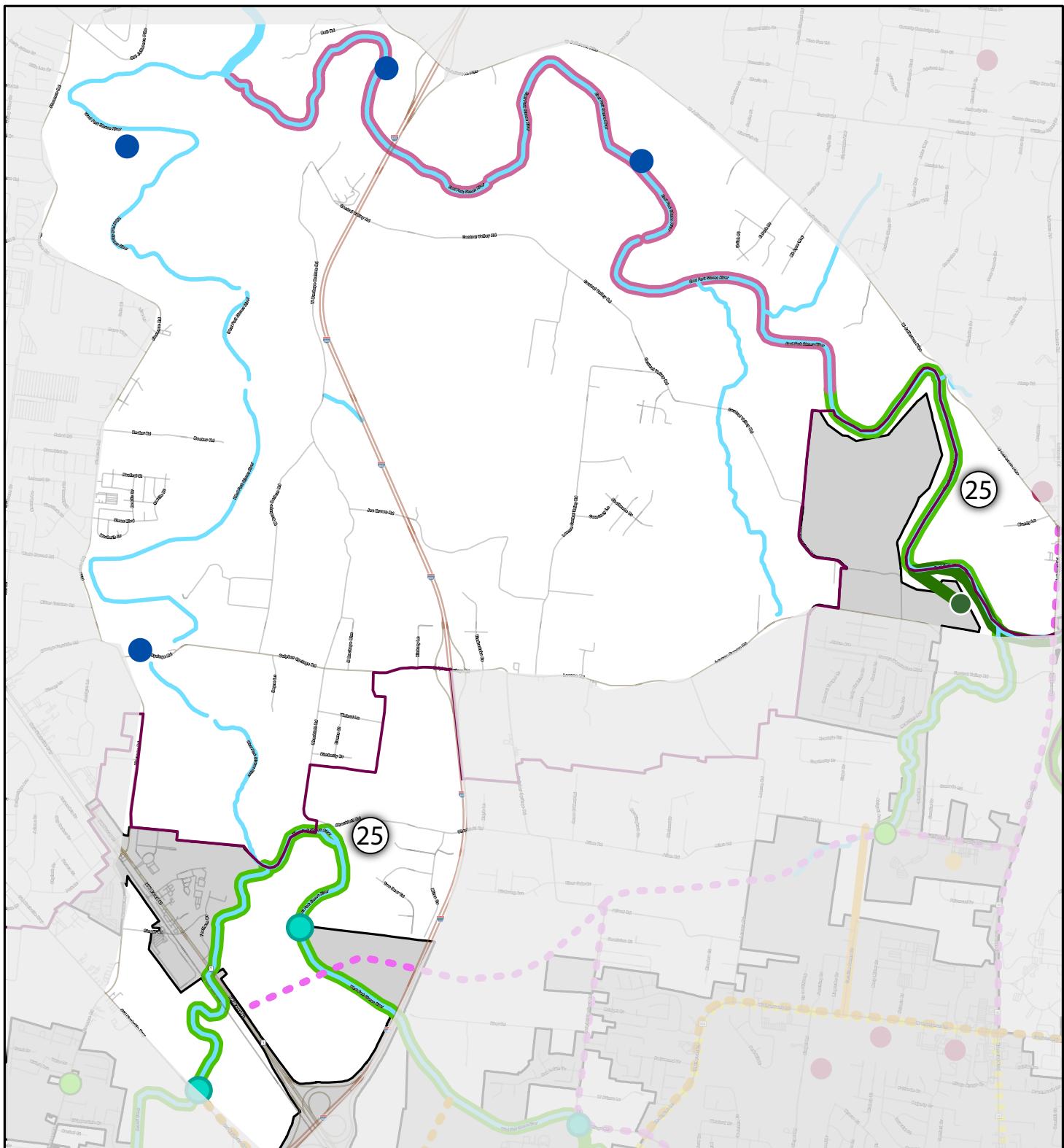
## AREA F

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Area F is north of downtown and encompasses the northern confluence of the West and East Fork Stones River. The project numbers correspond to the numbers in the map on the following page.

### PROJECT LIST

25. Trail along West and East Fork Stone River connecting proposed trailheads at Old Nashville Highway, Sulphur Springs Road, and Cherry Lane helps form the northern segment of a loop around the city.



## Legend

- Proposed Trailhead
- Existing Trailhead
- Proposed Blueway Access
- Existing Blueway Access
- Proposed Blueway & Greenway Trailhead

<span style="color: maroon;">●</span> Schools	<span style="color: yellow;">■■■</span> Existing Bike Lane/Route
<span style="color: darkblue;">●</span> Community/Rec/Senior Center	<span style="color: darkgreen;">■■■■■</span> Existing Greenways
<span style="color: yellow;">●</span> Destination Park	<span style="color: green;">■■■■■</span> Proposed Greenways
<span style="color: pink;">●</span> Public Safety	<span style="color: orange;">■■■■■</span> Existing Multi-Use Path
<span style="color: orange;">●</span> Commercial Destination Areas	<span style="color: yellow;">■■■■■</span> Proposed Multi-Use Path
<span style="color: purple;">●</span> Retail	<span style="color: pink;">■■■■■</span> Committed Projects
	<span style="color: lightblue;">■■■■■</span> Waterways
	<span style="color: black;">■■■■■</span> Service Infill Line
	<span style="color: grey;">■■■■■</span> City Limits

FIGURE 5.6: AREA F MAP

# PUBLIC MEETING

The proposed bikeway, greenway, and blueway project recommendations were presented to the public at an in-person meeting in the rotunda of City Hall before a City Council session on September 28th, 2023. Community members identified their preferred projects through a dot-voting exercise and provided written feedback.



FIGURE 5.7: MEETING PARTICIPANTS REVIEW PROPOSED RECOMMENDATIONS



FIGURE 5.8: PARTICIPANTS PROVIDE MAP COMMENTS AND DISCUSS PROPOSED PROJECTS

## PUBLIC FEEDBACK

### Area A Map Comments

- I'd like to see a sidewalk plan for the City.
- Connections between new Blackman Park and surrounding neighborhoods and greenways.
- Any connections from new Blackman Park.
- Connections along Franklin to new west side park west of Veterans.
- 10' multi-use trail along Brinkley between Manson and Franklin.

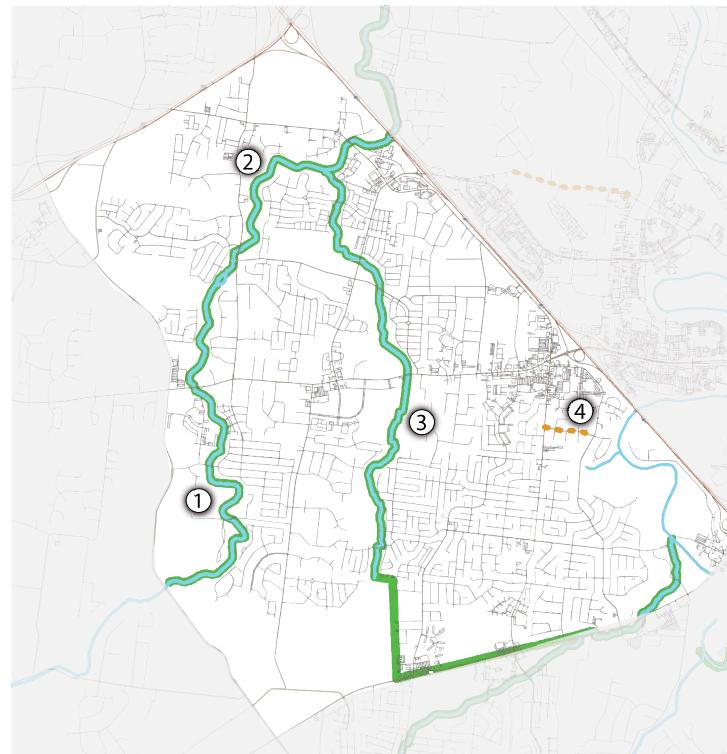


FIGURE 5.9: PROPOSED PROJECT MAP - AREA A

	PROJECT NUMBER	VOTES
Area A	1	1
	2	
	3	1
	4	

TABLE 5.1: AREA A VOTES

## Area B Map Comments

- On Overall Creek at Asbury Rd there is a historic property from 1830. The McGregor House. It was a field hospital during the Civil War and the property owners are devoted to preserving its historic character. A greenway there would damage the property.
- Consider having a greenway on the west side of Overall Creek which is mostly MTSU property vs. east side that has many private property owners.
- Thompson Lane Bridge over Broad should connect Battlefield to ABT park property.
- Create a native prairie to manage former GE/O'Reilly.
- Would love a connection from the Battlefield to the McFadden Farm area. Would be great for visitors!
- Nothing depicted regarding proposed extension of greenway through Stones River NB at McFadden Farm Unit.
- Fix bike lane connection north of Thompson Lane. Bike lane disappears at bridge.
- The Thompson Lane bike lane is a joke and affords no protection to cyclists.
- Need a natural preserve team to manage exotics.
- Expand trailhead for more park space at dog park.
- North Highlands shows Lytle from the roundabout to middle Tennessee Blvd as proposed bike lane and needs to be added.
- Main St. Revitalization Plan designates Main St. from W. Main past Maney Ave as "share the road" designation.
- Connect pedestrian trail from dead end of Highland Ave back to Dr. MLK for school kids safer egress.
- Main St. Revitalization Plan shows Academy St from Castle Ave to SE Broad as "share the road". Should go all the way to Roberts at Oakland Mansion.

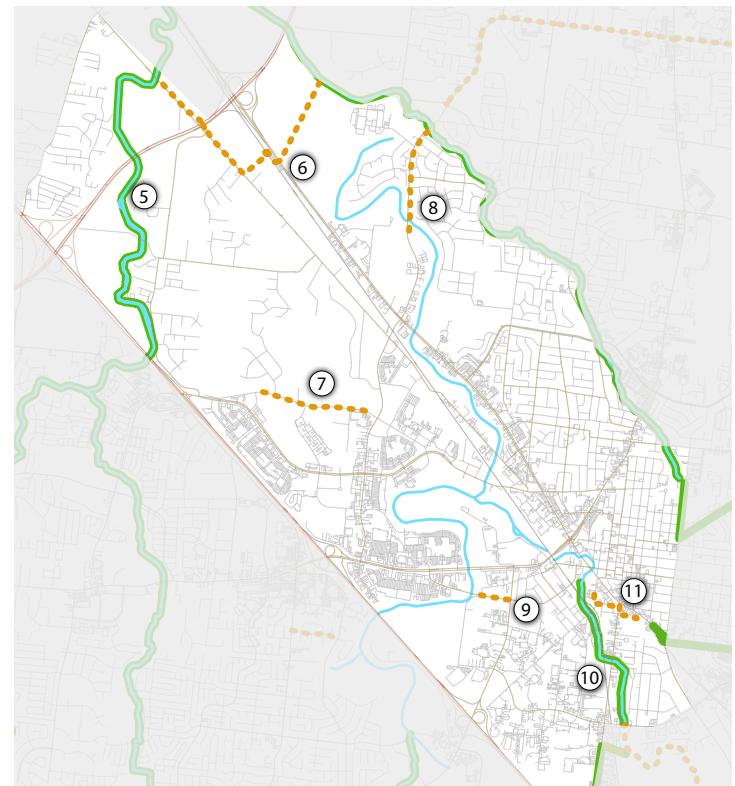


FIGURE 5.10: PROPOSED PROJECT MAP - AREA B

	PROJECT NUMBER	VOTES
Area B	5	
	6	1
	7	2
	8	1
	9	3
	10	1
	11	1

TABLE 5.2: AREA B VOTES

## Area C Map Comments

- Please install cameras at parking areas for public safety. This prevents theft!
- Multi-use Sulphur Springs Rd.
- Please make maps more understandable, as I've heard multiple people say they have a hard time telling the difference between existing and proposed (should be solid vs. dashed line).

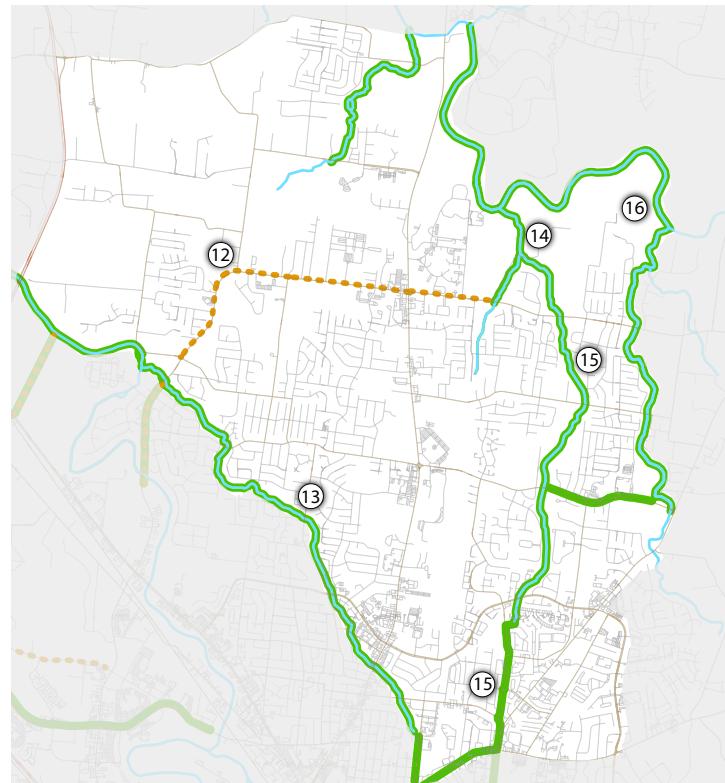


FIGURE 5.11: PROPOSED PROJECT MAP - AREA C

	PROJECT NUMBER	VOTES
Area C	12	1
	13	
	14	1
	15	
	16	1

TABLE 5.3: AREA C VOTES

## Area D Map Comments

- Add bikeway from S Church St to Barfield, a number of pedestrians walk to park and bike to park.

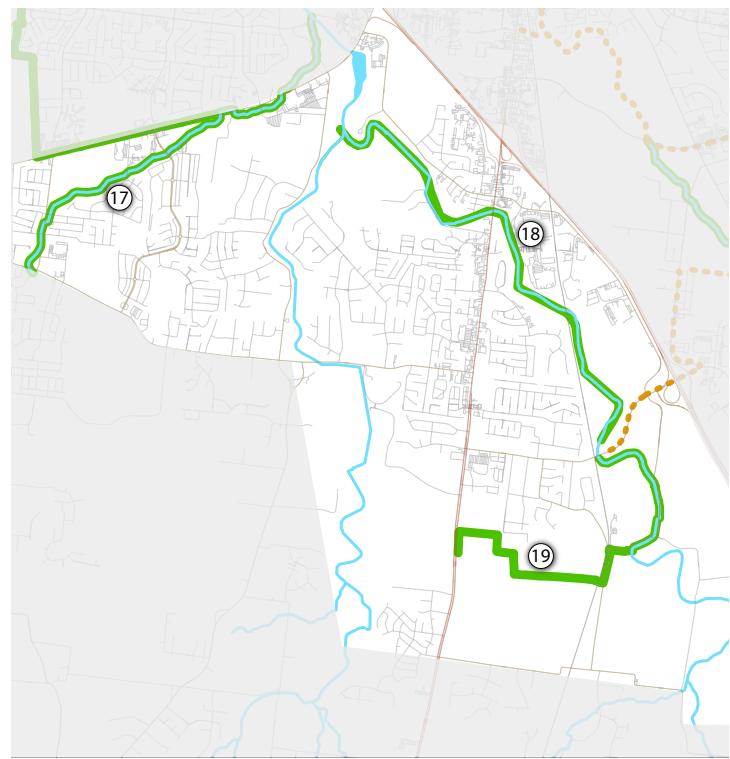


FIGURE 5.12: PROPOSED PROJECT MAP - AREA D

	PROJECT NUMBER	VOTES
Area D		
17		
18		3
19		3

TABLE 5.4: AREA D VOTES

## Area E Map Comments

- No comments

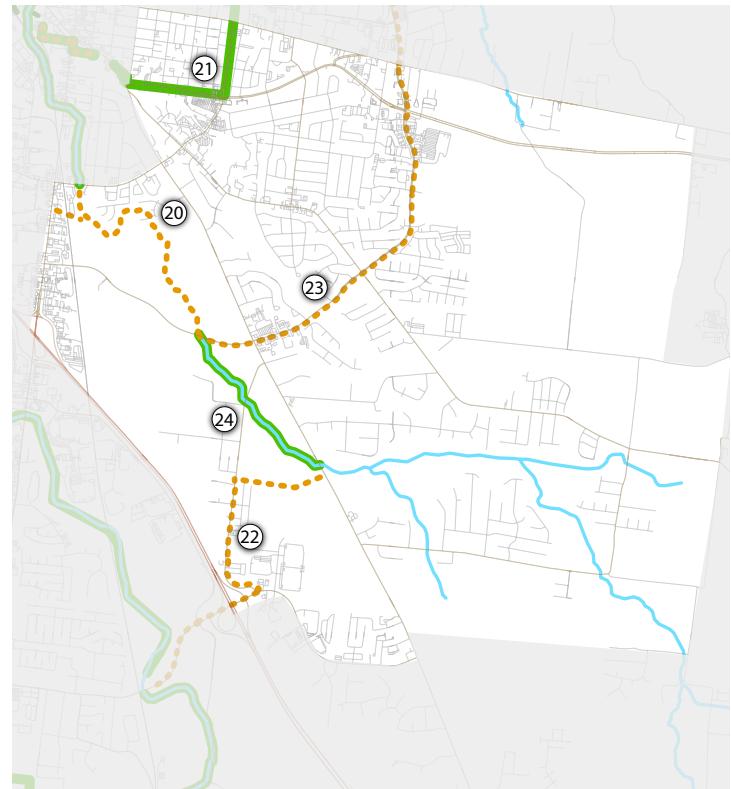


FIGURE 5.13: PROPOSED PROJECT MAP - AREA E

	PROJECT NUMBER	VOTES
Area E	20	
	21	
	22	
	23	2
	24	

TABLE 5.5: AREA E VOTES

## Area F Map Comments

- Add bikeway from S Church St to Barfield, a number of pedestrians walk to park and bike to park.

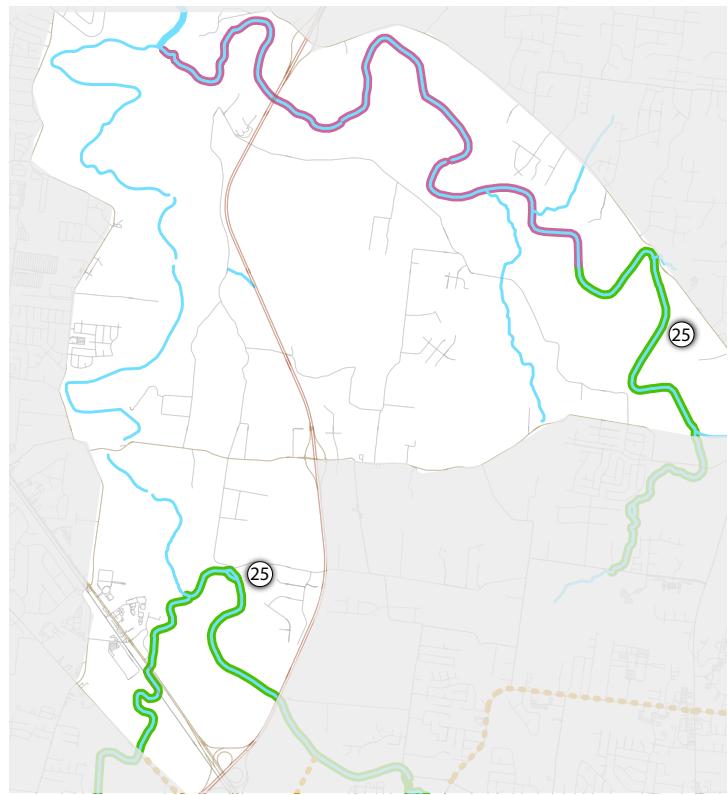


FIGURE 5.14: PROPOSED PROJECT MAP - AREA F

	PROJECT NUMBER	VOTES
Area F	25	2

TABLE 5.6: AREA F VOTES

## NEXT STEPS

Applicable comments were noted and implemented in the final set of maps in this report. Voting tallies were used as part of the evaluation criteria for project prioritization. Responses to comments are noted in the Appendix.

# PROJECT EVALUATION

Funding constraints, logistical considerations and resource capacity limitations prevent the City from pursuing all 25 project recommendations simultaneously. An evaluation of project recommendations was performed to inform how the City should prioritize and phase the implementation. This section addresses project evaluation criteria and the evaluation results.

## EVALUATION CRITERIA

Multiple criteria were used to evaluate proposed projects. Criteria were grouped into four categories: connectivity, accessibility, safety, and cost. Scores were given to each network project according to how they performed against each of the criteria.

SCORING DESCRIPTIONS		
CONNECTIVITY	Existing Trail Score	0 = No connections 1 = 1 connection 2 = 2 connections
	Existing Multi-Use Score	0 = no connection 1 = 1 connection
	Proposed Trail Score	3 = top 25% 2 = second 25% 1 = third 25% 0 = bottom 25%
	Existing Transit Score	
	Proposed Transit Route Score	
ACCESSIBILITY	Population 1/4 mile of Trailhead Score	2 = within top 4 1 = within top 5-8 0 = value is 0 (only 8 alignments with data)
	Population 1 mile of Trailhead Score	
	Population 2 mile of Trailhead Score	
	School	2 => 2 connections 1 = 1 or 2 connections 0 = 0
SAFETY	Destination Accessibility Score	
	Addresses Location with Accident Reports	1 = Yes 0 = No
COST	Cost	4 = top 25% 3 = second 25% 2 = third 25% 1 = bottom 25%

TABLE 5.7: SCORING DESCRIPTIONS

## PROJECT EVALUATION RESULTS

Each project recommendation was scored according to the stated criteria and scoring methodology. Total scores and estimated project costs were used to assign projects to short, mid, and long term implementation (see Chapter 6).

Scores from every evaluation category - connectivity, accessibility, safety, and cost - were combined to create total evaluation scores. These total scores reveal which projects offer the highest value to the city and will help inform the implementation process later on.

	PROJECT ID	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25
CONNECTIVITY	Existing Trail Score	0	1	1	0	0	0	0	2	1	1	0	3	2	0	3	1	2	1	0	0	1	0	1	0	4
	Existing Multi-Use Score	1	0	1	1	0	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
	Proposed Trail Score	0	2	1	0	2	1	0	0	0	1	0	0	2	2	3	1	0	1	0	2	0	1	1	2	3
	Existing Transit Score	0	0	0	0	0	0	0	0	3	3	2	2	0	0	3	0	0	2	0	0	3	0	2	0	0
	Proposed Transit Route Score	0	0	1	1	0	0	0	0	3	3	1	3	0	0	3	0	1	3	0	1	3	1	1	0	0
ACCESSIBILITY	Pop25 1/4 Mile of Trail Score	2	3	3	1	1	0	0	1	0	1	0	2	3	0	3	2	2	2	0	1	3	1	3	0	2
	Pop25 1 Mile of Trailhead Score	0	0	0	0	0	0	0	0	1	2	0	0	0	0	0	1	0	0	2	0	0	0	0	0	0
	Pop25 2 Miles of Trailhead Score	0	0	0	0	0	0	0	0	1	2	0	0	0	0	0	1	0	0	0	2	0	0	0	0	0
	School Accessibility	0	0	1	0	0	0	0	0	1	1	0	1	1	0	1	2	0	0	0	0	2	0	1	0	0
SAFETY	Destination Accessibility Score	0	0	0	0	0	0	0	1	1	0	2	1	0	1	0	1	0	0	0	0	1	0	0	0	0
	Addresses Location with Accident Report (Y/N)	0	1	2	2	0	0	1	0	2	2	2	0	2	0	2	1	2	2	0	2	2	2	2	2	2
	Cost of project	3	1	1	4	1	3	4	4	4	2	4	3	2	4	2	1	1	2	3	3	2	3	2	4	1
	<b>Total Score</b>	6	8	11	9	4	4	6	8	16	20	10	15	13	6	21	9	9	13	3	13	17	8	13	8	12

TABLE 5.8: PROJECT EVALUATION RESULTS

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# 6 | PRIORITIZATION AND IMPLEMENTATION



# PROJECT PRIORITIZATION

Projects were prioritized for implementation by taking into account public feedback, project evaluation results and cost. Projects were assigned one of three levels of priority: short-term (within the next 8 years), mid-term (within 9-16 years), and long-term (greater than 16 years). Total projects for each phase were selected so that the total generally fell within the following ranges:

- Short-term (\$2-3 million)
- Mid-term (\$5-7 million)
- Long-term (everything else)

Project ID	Estimated Cost	City Evaluation Criteria Score	Public Meeting Votes
1	\$1,945,000	7	1
2	\$5,141,000	9	
3	\$4,889,000	12	1
4	\$316,000	11	
5	\$5,243,000	7	
6	\$1,761,000	6	1
7	\$753,000	7	2
8	\$748,000	10	1
9	\$232,000	18	3
10	\$4,976,000	22	1
11	\$428,000	12	1
12	\$2,429,000	15	1
13	\$2,450,000	14	
14	\$1,341,000	9	1
15	\$7,789,000	18	
16	\$6,662,000	10	1
17	\$1,883,000	13	
18	\$982,000	8	
19	\$3,520,000	15	3
20	\$1,616,000	5	3
21	\$2,771,000	20	
22	\$2,050,000	18	
23	\$2,798,000	8	
24	\$1,063,000	14	2
25	\$6,416,000	8	

TABLE 6.1: EVALUATION SCORES WITH MEETING VOTES

# IMPLEMENTATION PLAN

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## How the Plan Will Be Implemented

This master plan is a key step in toward shaping the City's future, with recommendations to implement the short-, mid-, and long-term project recommendations. The plan identifies potential opportunities, with an acknowledgement that implementation of prioritization can shift with changing factors, such as an adjacent City project or road improvement. Short-term recommendations should be pursued immediately or within the next one to two years because they address the highest priority needs of the area and add important connections to the existing network and facilities. Mid-term recommendations require more time, resources, and planning to execute larger changes to ongoing improvements, such as greenway expansions. Long-term recommendation require further planning, observance of changes in the network, feasibility studies, and coordination with other agencies to execute the larger vision for the community.



## SHORT-TERM PROJECTS

Short-term projects in the list below will establish connections to existing and proposed projects that will lay the groundwork for city-wide greenways, blueways, and bikeways. The projects in the list below are programmed in the five year Capital Improvement Program (CIP) and approved by the City of Murfreesboro.

Project ID	Project Description	Cost
Cherry Lane Phase 2	widen, realign and construct 5 lane road with multi-use path (under design)	Project funded in the 5 year CIP
Cherry Lane Phase 3	construct 5 lane road with multi-use path (under design)	
Memorial Blvd Widening	widen to 5 lanes with multi-use path. TDOT Concept Plan Underway.	
Old Fort Pkwy Widening	widen to 6 lanes with multi-use path. TDOT Concept Plan Underway.	
Lascassas Hwy Widening	widen to 5 lanes with multi-use path. TDOT Concept Plan Underway.	
Brinkley Rd Widening	widen to 3 lanes with multi-use path. Under design.	
Bradyville Pike Widening	widen to 3 lanes with sidewalk and bike lane. Under design.	
St Andrews Dr Widening	widen to 3 lanes with multi-use path. Under design	
Sulphur Springs Rd Widening Phase 1	widen to 3 lanes	
Sulphur Springs Rd Widening Phase 2	widen to 3 lanes	
Sulphur Springs Rd Widening Phase 3	widen to 5 lane with multi-use trail	
Asbury Lane Realignment	Realign with multi-use path. Under design	
Clark Blvd Multi Use Path	add a multi-use path. Design funds available	
Haynes Dr Widening	widen to 3 lanes with multi-use path	
Rutherford Blvd Extension	construct a 3 lane rd with multi-use path. Under design	
Rutledge Dr widening	update road to City standards and add multi-use path	
Clark Blvd. Widening	widen to 3 lanes with multi-use path. design funded	

TABLE 6.2: SHORT-TERM PROJECTS

## MID-TERM PROJECTS

Mid-term projects primarily consist of multi-use paths and bike routes that will be easier to implement than larger greenway projects. Many mid-term projects were evaluated as some of the highest ranking, but require more time, resources and coordination to implement since they are not already committed and approved by the City of Murfreesboro. These projects provide valuable connections to new and existing trails and paths and begin to connect the various routes through the city.

Project ID	Project Description	Cost
4	Multi-use path from Cason Lane to River Rock Boulevard that connects an existing bike lane/route to an existing trail.	\$316,000
7	Multi-use path along Wilkinson Pike connecting Thompson Lane to Gresham Park Drive.	\$753,000
8	Multi-use path acting as a short connection point from Sinking Creek to an existing trailhead at Thompson Lane.	\$748,000
9	Multi-use path connecting an existing trailhead on Bridge Avenue to a transit center.	232,000
11	Multi-use path providing a connection downtown from two existing trailheads and ends at Murfree Spring Wetlands.	\$428,000
10	Trail that starts at West Main Street and connects to a proposed trailhead near Middle Tennessee Boulevard.	\$4,976,000
Total Mid Term Project Cost		\$7,453,000

TABLE 6.3: MID-TERM PROJECTS

## LONG-TERM PROJECTS

Long-term projects are either lower priority or are of a scale that requires significant resources and coordination. Each is still important to the overall greenway, blueway, and bikeways system, but will require additional time to identify funding and to plan, design and construct.

Project ID	Project Description	Cost
1	Trail along Overall Creek connecting proposed trailhead at Veterans Parkway to proposed trailhead at Franklin Road.	\$1,945,000
2	Trail along Overall Creek connecting proposed trailhead at Franklin Road across I-24 to trailhead at Asbury Lane and proposed trail at Medical Center Parkway. Helps form the northwest segment of a loop around the city.	\$5,141,000
3	Trail along Puckett Creek, transitioning to a sidepath along SR 99, linking a proposed trail along Overall Creek, multi-use path at Blackman schools, Scales Elementary and connecting to a proposed trail along Spencer Creek. Helps form the western segment of a loop around the city.	\$4,889,000
5	Trail along Overall Creek connecting proposed trailhead at Asbury Lane and proposed trail at Medical Center Parkway across I-840 to proposed trail and trailhead at Old Nashville Highway. Helps form the northwest segment of a loop around the city.	\$5,243,000
6	Multi-use path along Old Nashville Highway or along the CSX rail line, crossing I-840 and Nashville Highway (US 41) and through agricultural land and connecting to a proposed trail along the West Stones River. Helps form the southwestern segment of a loop around the city.	\$1,761,000
12	Multi-use path along Thompson Lane connecting a proposed trail along Sinking Creek to proposed trail and trailhead along Dry Branch Creek. Helps form the north leg of a loop around the city.	\$2,429,000
13	Trail along Sinking Creek connecting proposed trailhead at Sulphur Spring Road to North Highland Avenue. Creating an additional connection from north Murfreesboro to downtown.	\$2,450,000
14	Trail connecting proposed trails on Bear Branch and Dry Branch.	\$1,341,000
15	Trail connecting proposed trail on Bear Branch, following Dry Branch transitioning to sidepath along Middle Tennessee Boulevard to Greenland Drive. Helps connect north and middle Murfreesboro trails.	\$7,789,000

16	Trail connecting proposed trail and trailhead along East Fork Stones River, transitioning to trail along Bushman Creek to proposed trailhead at Lascassas Pike, with a sidepath along Dejarnette Lane connecting proposed trail on Bear Branch.	\$6,662,000
17	Trail along Spencer Creek connecting to a proposed trail along Puckett Creek and the Cason Trailhead at the Stones River Greenway. Helps form the southwestern segment of a loop around the city.	\$1,883,000
18	Trail along Middle Fork Stones River connecting proposed trailhead and trail at S Church Street to proposed trail and trailhead at Joe B Jackson Parkway.	\$982,000
19	Trail along Middle Fork Stones River connecting proposed trail and trailhead at Joe B Jackson Parkway transitioned to trail following parcel boundaries to Shelbyville Pike and Stones River Greenway.	\$3,520,000
20	Multi-use path along S Church Street connecting proposed trailhead at Lytle Creek to proposed trail and trailhead along middle Fork Stones River.	\$1,616,000
21	Sidepath along portions of N Highland Avenue, Middle Tennessee Boulevard and Mercury Boulevard. Connection to MTSU Campus.	\$2,771,000
22	Multi-use path along Elam Road and Joe B Jackson Parkway connecting proposed trailhead at Lytle Creek to proposed trailhead at Middle Fork Stones River.	\$2,050,000
23	Multi-use path along Lascassas Pike and North Rutherford Boulevard from proposed trail and trailhead along Dejarnette Lane and proposed trail along Lytle Creek. Connection along east side of MTSU campus.	\$2,798,000
24	Trail along Lytle Creek connecting a proposed multi-use path along S Rutherford Boulevard to a proposed trailhead at Manchester Pike.	\$1,063,000
25	Trail along West and East Fork Stone River connecting proposed trailheads at Old Nashville Hwy, Sulphur Springs Rd and Cherry Ln. Helps form the northern segment of a loop around the city.	\$6,416,000
Long Term Project Cost		\$62,749,000

TABLE 6.4: LONG-TERM PROJECTS

## TYPICAL PROJECT SECTIONS

Typical sections were developed for on-street bikeways, multi-use paths, and off-road greenways. These sections were used for reference in identifying and evaluating project recommendations and for estimating project costs. Every project will have unique situations, but these sections can serve as a general standard approach to design and size requirements.

### ON-STREET BIKEWAY

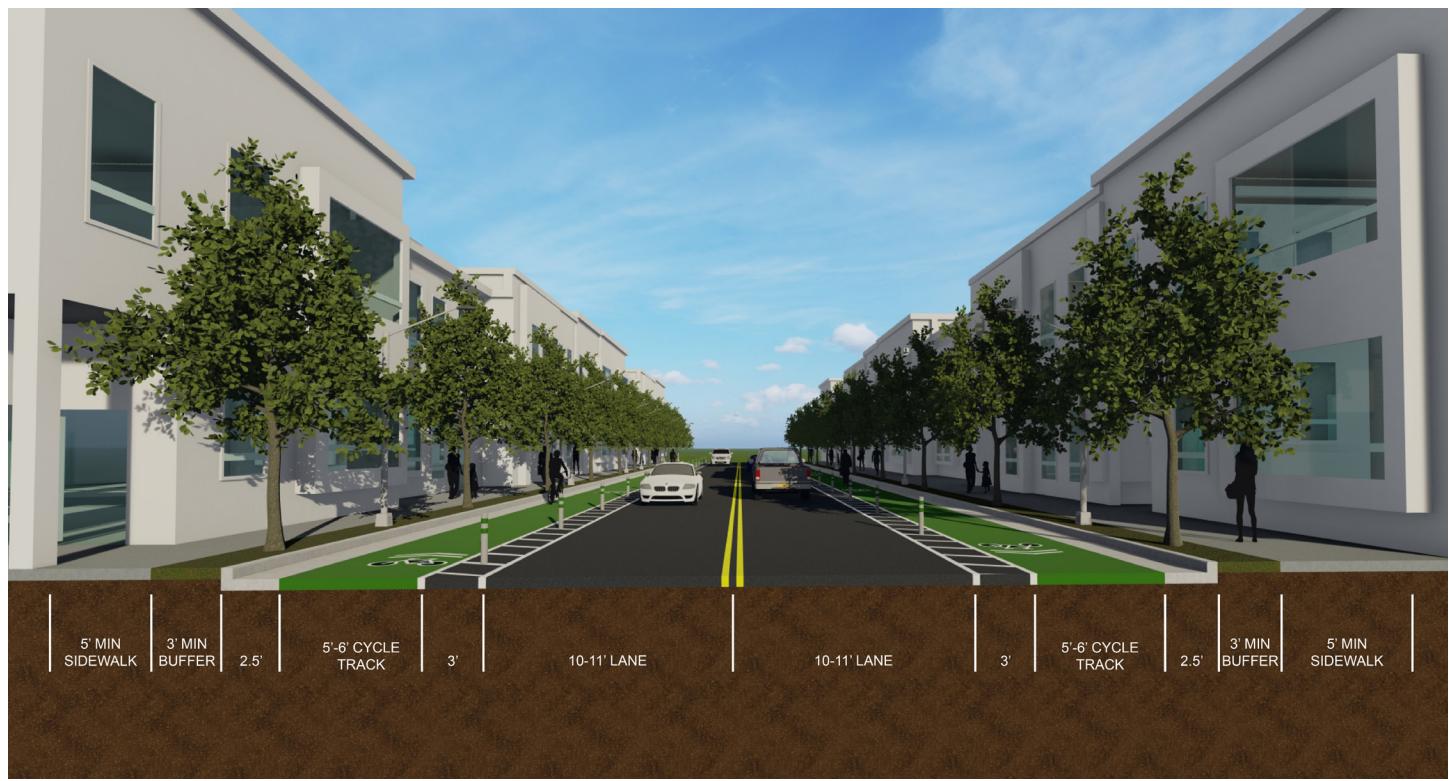


FIGURE 6.1: ON-STREET BIKEWAY SECTION

## MULTI-USE PATH



FIGURE 6.2: MULTI-USE PATH SECTION

## GREENWAY



FIGURE 6.3: GREENWAY SECTION

# NEIGHBORHOOD STREET CONVERSIONS

This plan recommends important regional bikeway, trail, and greenway connections to link all of Murfreesboro. In addition to these important regional connections, there are opportunities to link neighborhoods to the regional network. Many of Murfreesboro's residential subdivisions were designed with overly wide pavement on neighborhood streets, up to 36 feet. These streets can be safely and cost-effectively converted to neighborhood bikeways through the addition of bicycle lanes and separators. The street conversions can be completed on any neighborhood street where the pavement width exceeds 32 feet, but should be specifically emphasized on streets that connect neighborhoods to the greenway, bikeway, and trail network.

## EXISTING NEIGHBORHOOD STREET



FIGURE 6.4: EXISTING NEIGHBORHOOD STREET SECTION

## CONVERTED NEIGHBORHOOD STREET WITH MULTI-USE PATH



FIGURE 6.5: CONVERTED NEIGHBORHOOD STREET SECTION WITH MULTI-USE PATH

## CONVERTED NEIGHBORHOOD STREET WITH BIKE LANES



FIGURE 6.6: CONVERTED NEIGHBORHOOD STREET SECTION WITH BIKE LANES

# POTENTIAL FUNDING SOURCES

The project recommendations in this plan collectively represent almost \$70 million in capital cost, exceeding the City's capacity to pay for all of them with existing sources. The following are potential funding sources the City could pursue.

## BOND FUNDING

Bond funding has been used by many communities to finance investments in park and recreational infrastructure and can be a particularly cost-effective strategy for capital improvements. The capital improvements will be repaid from a dedicated funding source, such as a hotel-tax or portion of local property taxes. These can also be funded through the creation of special taxing authorities, or Tax Increment Finance, which leverage the value created for adjacent properties by assessing a tax on the increase in value of those properties after the park and recreation improvements are built.

## CORPORATE SPONSORSHIP

Local businesses in the community can also play a role in supporting community park facilities. These businesses are often interested in giving back to the community in the form of funding or in-kind donations (labor, materials, land), and may be interested in positive media attention generated by these partnerships. Additionally, some businesses may also be willing to pay for naming rights or can also open additional avenues for funding.

## DEVELOPER CONTRIBUTIONS

Encouraging developers to donate land or easements for parks or greenways can also be a successful strategy, particularly if the new recreational infrastructure will be located near or adjacent to the rest of the new development, enhancing the value of the development. Some communities have found this to be a successful approach for a variety of public improvements, such as trails, parks, or schools. Murfreesboro's Design Guidelines adopted in 2017 that will require new developments to have pedestrian connections to public streets and adjoining neighborhoods. Developer contribution requirements for new developments is a beneficial planning tool for Murfreesboro to continually implement to ensure there will be an adequate amount of pedestrian infrastructure to accommodate the anticipated increase in population and development in Murfreesboro.

## FUNDRAISING/COMMUNITY ACTIVISM

A successful fundraising strategy in many communities around the country is the implementation of adopt-a-trail or adopt-a-park programs, where community groups or corporate entities can commit to donations of time or money to maintain specific pieces of park and recreation infrastructure. Other options for fundraising can include community events to raise funds, or the ability to pay for names to be included on park equipment, benches, bricks, or other items.

## PARTNERSHIPS

Partnerships can play a key role in leveraging the resources of the community together with other public or non-profit entities to accomplish larger projects or more complex goals that might otherwise be possible by the city alone. Partnerships with other governmental entities, such as the US Army Corps of Engineers, the National Park Service, the State of Tennessee, and Rutherford County can be particularly effective strategies.

## TAX STRATEGIES

Tax strategies can be an effective way to create a dedicated revenue stream. Utilizing special taxes to provide additional revenue for the City is a strategy used by other communities to offset the cost of new facilities and new parkland. A portion of a tax could be earmarked specifically to pay for the new park and recreation infrastructure. The City could also consider dedicating a portion of other taxes, such as property taxes or local sales tax, to create dedicated revenue streams for parks and recreation opportunities. This approach has been used for various funding priorities in communities across the state and allowing citizens the option to vote on dedicating a portion of their tax dollars to a specific cause, like parks and recreation, could allow the public to take greater ownership of the funding decision.



# GRANT OPPORTUNITIES

There are a variety of state and federal grant programs that can be used to fund recreational infrastructure. Sometimes, pairing recreational enhancements as a component of other project types can also open additional avenues for funding. Some examples of grants may include:

## BUILT ENVIRONMENT GRANTS

From the Department of Health, these grants provide activity-promoting infrastructure such as playgrounds, trails, walking tracks, sports facilities, green spaces and more. Matching funds are not required, although these funds can be used as a match for other grant programs.

## LOCAL PARKS AND RECREATION FUND (LPRF)

A federally-funded program administered by TDEC, these can be used to acquire land and develop new parks. This would require a 50% match from the community.

## THE RECREATIONAL TRAILS PROGRAM (RTP)

A federally-funded program administered by TDEC, this can be used to fund trail maintenance, construction, rehabilitation, and trailhead support facilities. This grant will cover 80% of the cost with a 20% match by the community.

## TRANSPORTATION ALTERNATIVES PROGRAM (TAP)

From TDOT, these grants can be used for bicycle and pedestrian infrastructure. This grant will cover 80% of the cost with a 20% match by the community.

## MULTIMODAL ACCESS GRANT

From TDOT also, these grants can be used for bicycle and pedestrian infrastructure associated with a state route roadway. This grant will cover 80% of the cost with a 20% match by the community.

## ACCESSIBILITY AND ADAPTABILITY GRANTS

From TN Disability Coalition and TN Department of Intellectual and Developmental Disabilities.

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# 7 | CONCLUSION



# CONCLUSION

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The combination of Murfreesboro's expanding population, the increasing demand for recreational spaces and transportation options, and the city's commitment to continually improving its community necessitated the development of this master plan. This report aims to provide an extensive overview of the progress made in Murfreesboro's green infrastructure, highlighting accomplishments, ongoing projects, and future initiatives that reinforce the city's dedication to promoting alternative transportation, outdoor recreation, and environmental stewardship.

By building upon the successes and addressing the challenges encountered since the publication of the 2013 plan, Murfreesboro aims to further enhance its greenways, blueways, and bikeways network. The updated master plan serves as a roadmap to guide the city towards a more vibrant, connected, and sustainable future. Through strategic coordination among various city departments responsible for planning, designing, and maintaining these facilities, the master plan reflects a joint effort. Valuable input from a Stakeholder Committee, composed of local stakeholders representing diverse interests, has contributed to its development. Additionally, input from Murfreesboro's residents, gathered through public engagement sessions, surveys, and workshops, has played a crucial role in shaping the ideals of the plan.

By leveraging the collective expertise and insights of the community, the updated master plan aims to lay a strong foundation for Murfreesboro's greenways, blueways, and bikeways network. It will address the city's growing needs, support an active and healthy lifestyle, and foster an environment that prioritizes the well-being of residents and visitors alike. With a focus on continuous improvement and a commitment to sustainability, Murfreesboro paves the way for a brighter and more connected future.

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# 8 | APPENDIX A





## APPENDIX 1: PUBLIC MEETING COMMENT RESPONSES

### Map A

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#### **Map Sticky Notes:**

- I'd like to see a sidewalk plan for the City.
  - Response: Acknowledged.
- Connections between new Blackman Park and surrounding neighborhoods and greenways.
  - Response: Projects 1 & 2 connect to Blackman Park and will connect the park to Blackman schools, neighborhoods, MUP, and bike routes.
- Any connections from new Blackman Park.
  - Response: Projects 1 & 2 connect to Blackman Park and will connect the park to Blackman schools, neighborhoods, MUP, and bike routes.
- Connections along Franklin to new west side park west of Veterans.
  - Response: Projects 1 & 2 connect to Blackman Park and will connect the park to Blackman schools, neighborhoods, MUP, and bike routes.
- 10' multi-use trail along Brinkley between Manson and Franklin.
  - Response: Projects 1 and 2 travel in the same general direction as Brinkley Rd. Proposed greenway could suffice for connection if trailhead was added at Mason Pike.

### Map B

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#### **Map Sticky Notes:**

- On Overall Creek at Asbury Rd there is a historic property from 1830. The McGregor House. It was a field hospital during the Civil War and the property owners are devoted to preserving its historic character. A greenway there would damage the property.
  - Response: might be possible to have greenway on opposite side of creek from property.
- Consider having a greenway on the west side of Overall Creek which is mostly MTSU property vs. east side that has many private property owners.
  - Response: might be possible to have greenway on opposite side of creek from property.
- Thompson Lane Bridge over Broad should connect Battlefield to ABT park property.
  - Response: Existing greenway connects Battlefield to property
- Create a native prairie to manage former GE/O'Reilly.
  - Response: Acknowledged. Not a part of this project scope.
- Would love a connection from the Battlefield to the McFadden Farm area. Would be great for visitors!

- Response: There is an existing bike route and greenway connecting these areas.
- Nothing depicted regarding proposed extension of greenway through Stones River NB at McFadden Farm Unit.
  - Response: Acknowledged. Existing greenway ends at McFadden Farm, but transitions to multi-use path and connects with project 15 along Sinking Creek/West Fork Stones River. Creating the same connection as a greenway through McFadden Farm would.
- Fix bike lane connection north of Thompson Lane. Bike lane disappears at bridge.
  - Response: Acknowledged. Currently the bridge is too narrow to have an independent bike line. Thompson Lane road project will correct this problem.
- The Thompson Lane bike lane is a joke and affords no protection to cyclists.
  - Response: Acknowledged, city will review adding cyclist protection measures here. Thompson Lane road project includes multi-use paths.
- Need a natural preserve team to manage exotics.
  - Response: Continued effort, priority, and management from our existing Natural Resource Division through expanding staff, volunteers, and contractual services to manage exotics and increase native biodiversity.
- Expand trailhead for more park space at dog park.
  - Response: Existing trailhead just north of dog park - another trailhead not recommended so close to another.
- North Highlands shows Lytle from the roundabout to middle Tennessee Blvd as proposed bike lane and needs to be added.
  - Response: will add proposed bike route to maps.
- Main St. Revitalization Plan designates Main St. from W. Main past Maney Ave as "share the road" designation.
  - Response: Acknowledged, will be added to maps.
- Connect pedestrian trail from dead end of Highland Ave back to Dr. MLK for school kids safer egress.
  - Response: No trail on Highland Ave. Pedestrian access could use Patterson Park Community Center sidewalks to get from Highland Ave. to MLK Blvd.
- Main St. Revitalization Plan shows Academy St from Castle Ave to SE Broad as "share the road". Should go all the way to Roberts at Oakland Mansion.
  - Response: Acknowledged, will be added to maps.

## Map C

### Map Sticky Notes:

- Please install cameras at parking areas for public safety. This prevents theft!
  - Response: Acknowledged. Not a part of this project scope.
- Multi-use Sulphur Springs Rd.
  - Response: This will be added to the maps. City has scoped widening for Sulphur Springs Rd.

## Comment Cards

1. Look into providing multi-use path opportunities along Fortress (Blvd), a lot of pedestrian traffic with school and homes. Also look into different bikeway strategies for traffic calming or spurring between cyclists and cars along Fortress Blvd.
  - o Response: Existing bike lane north of Blaze. Currently sidewalks along Fortress Blvd, but no bike infrastructure.
2. How about a connector trail from the Barfield Wilderness Station to the proposed trail
  - o Response: Potential to connect proposed greenway to trails at Barfield-Crescent Park.
3. Look at long range plan to remove low head dams to create more blueway/float opportunities. Develop Brown's Mill as a Blueway trailhead.
  - o Response: Blueway access is noted on plans at existing low head dams.
4. General – spread out presentations. Difficult to access maps with crown in front of them. Fix existing connections where bike lanes end at bridges, railroad tracks, and intersections. How will multi-use paths be safely constructed and get users past intersection with side streets, driveway, etc.?
  - o Response: Acknowledged.
5. Please protect the historic McGregor house and land which we own from being developed from the greenway. It is located along Overall Creek. Please think carefully about how you will protect property owners along the creek from trespassing. Many homes are very close to the creeks, unlike the Stones River where they are often located high up on the bluffs.
  - o Response: Acknowledged. The City will take into consideration these factors when/if this greenway portion is developed and on which side of the creek it will be placed.

## APPENDIX 2: COST ESTIMATES

The proposed facilities in this plan traverse a number of different physical conditions (topography, wetlands, etc.) and operating contexts (greenfield, adjacent to busy streets, etc.) that will impact their construction cost. To address this variation in cost, a range of high, medium and low cost estimates for trail and multiuse paths were derived from recently completed trail projects in Middle Tennessee, as shown in Table X-1.

Table 8.1 Cost Estimate Ranges

Type	Difficulty	Length	Cost (Per Mile)	
Multiuse Path Trail	All Easy	All	\$ 800,000.00	
		Less than 1 Mile	\$ 1,400,000.00	
		1 Mile or More	\$ 800,000.00	
	Hard	Less than 1 Mile	\$ 3,000,000.00	
		1 Mile or More	\$ 1,500,000.00	

TABLE 8.1: COST ESTIMATE RANGES

Each trail project was divided into "High", "Medium" and "Low" segments based on the presence of physical and operating factor that would impact cost. The project segmentation, associated lengths and resulting costs are shown in Table X-2.

Old Project ID	Project ID	Segment 1					Segment 2					Segment 3					Total Length	Total Cost
		Length (mi.)	Facility Type	Difficulty	Unit Cost	Segment Cost	Length	Facility Type	Difficulty	Unit Cost	Segment Cost	Length	Facility Type	Difficulty	Unit Cost	Segment Cost		
1	1	2.43	Trail	Easy	\$800,000	\$1,945,000											2.43	\$1,945,000
2	2	2.70	Trail	Hard	\$1,500,000	\$4,054,000	0.78	Trail	Easy	\$1,400,000	\$1,087,000						3.48	\$5,141,000
3	3	6.11	Trail	Easy	\$800,000	\$4,889,000											6.11	\$4,889,000
4	4	0.39	Multiuse		\$800,000	\$315,000											0.39	\$315,000
5	5	3.09	Trail	Easy	\$800,000	\$2,474,000	0.80	Trail	Easy	\$1,400,000	\$1,126,000	0.55	Trail	Hard	\$3,000,000	\$1,642,000	4.44	\$5,242,000
6	6	2.20	Multiuse		\$800,000	\$1,760,000											2.20	\$1,760,000
7	7	0.94	Multiuse		\$800,000	\$753,000											0.94	\$753,000
8	8	0.93	Multiuse		\$800,000	\$748,000											0.93	\$748,000
10	9	0.29	Multiuse		\$800,000	\$232,000											0.29	\$232,000
11	10	1.37	Trail	Hard	\$3,000,000	\$4,117,000	0.61	Trail	Easy	\$1,400,000	\$859,000						1.99	\$4,976,000
12	11	0.53	Multiuse		\$800,000	\$428,000											0.53	\$428,000
13	12	3.04	Multiuse		\$800,000	\$2,428,000											3.04	\$2,428,000
14	13	3.06	Trail	Easy	\$800,000	\$2,449,000											3.06	\$2,449,000
15	14	0.96	Trail	Easy	\$1,400,000	\$1,341,000											0.96	\$1,341,000
16	15	3.57	Trail	Easy	\$800,000	\$2,853,000	1.28	Trail	Hard	\$3,000,000	\$3,850,000	1.37	Trail	Easy	\$800,000	\$1,095,000	6.22	\$7,798,000
17	16	4.34	Trail	Easy	\$800,000	\$3,472,000	3.99	Trail	Easy	\$800,000	\$3,190,000						8.33	\$6,662,000
23	17	3.52	Trail	Hard	\$1,500,000	\$5,280,000											3.52	\$5,280,000
24	18	4.08	Trail	Easy	\$800,000	\$3,261,000	1.31	Trail	Easy	\$800,000	\$1,051,000						5.39	\$4,312,000
25	19	2.05	Trail	Easy	\$800,000	\$1,639,000											2.05	\$1,639,000
26	20	2.02	Multiuse		\$800,000	\$1,616,000											2.02	\$1,616,000
27	21	3.46	Trail	Easy	\$800,000	\$2,771,000											6.93	\$2,771,000
28	22	2.56	Multiuse		\$800,000	\$2,050,000											2.56	\$2,050,000
29	23	3.50	Multiuse		\$800,000	\$2,797,000											3.50	\$2,797,000
30	24	1.33	Trail	Easy	\$800,000	\$1,063,000											1.33	\$1,063,000
32	26	4.83	Trail	Easy	\$800,000	\$3,866,000	1.70	Trail	Hard	\$3,000,000	\$5,100,000						6.53	\$8,966,000

TABLE 8.2: COST ESTIMATE TABLE

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

**Item Title:** FY25 Special Census Update and IT Support Services Contract

**Department:** Administration

**Presented by:** Sam A. Huddleston, Assistant City Manager

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input checked="" type="checkbox"/>
Direction	<input type="checkbox"/>
Information	<input type="checkbox"/>

## Summary

Update on the plan to conduct a Special Census starting this fall to update our certified population with the State and amend IT Professional Services contract with Castaway Technical Services, LLC. for associated support.

## Staff Recommendation

Approve the Third Amendment to the contract for Special Census Support Services.

## Background Information

In fast growing communities in Tennessee, there is a benefit to update the certified population between the federal census each 10 years for revenues that are shared by the State based on population. It is estimated that these State shared revenues are approximately \$175 per person per year. The certified population for the City is 152,769 based on the 2020 federal census. Since that time, permits have been issued for over 7,600 new residential units and net natural and migration population growth are expected to increase our population by approximately 20,000 since the last census.

The State permits communities to conduct a Special Census up to 4 times between each federal census with the last Special Census conducted was in 2017-2018. Staff proposed to conduct one this FY and have line items in the General Fund budget anticipating expenses necessary to conduct the Special Census.

One of those expenses needed in conjunction with conducting a Special Census starting this fall is providing access to on-call IT support service. This on-call support service will provide additional flexibility and timely responses to the Special Census team as well as afford optimal data processing. The City and Castaway entered into an IT professional services contract in 2022. This third amendment will include capacity for supporting the IT Department on an on-call basis during the term of the Special Census through May 2024.

## Council Priorities Served

*Responsible budgeting*

Increasing our certified population by 20,000 with the State will provide an estimated annual increase of \$3.75M in State shared revenue.

## Fiscal Impact

Funding to conduct the Special Census is included in the FY 25 operating budget. The

amendment is capped at \$50,000 for Special Census support.

**Attachments**

Third Amendment to Castaway Technical Services LLC IT Professional Services Contract

**THIRD AMENDMENT  
TO THE CONTRACT BETWEEN  
THE CITY OF MURFREESBORO  
AND  
CASTAWAY TECHNICAL SERVICES  
FOR IT PROFESSIONAL SERVICES**

This Third Amendment ("Third Amendment") to the Contract, entered into September 22, 2022 ("Contract"), is effective as of \_\_\_\_\_, by and between the **City of Murfreesboro** ("City"), a municipal corporation of the State of Tennessee and **Castaway Technical Services**, a limited liability corporation of the State of Tennessee ("Contractor").

**RECITALS**

WHEREAS, on September 22, 2022, the City entered into the Contract with Contractor to provide IT Professional Consulting Services based on RFCSP-10-2023; and,

WHEREAS, effective September 22, 2023, the Contractor and the City entered into the First Amendment to the Contract mutually agreeing to extend the term and modify the not to exceed amount; and,

WHEREAS, effective August 23, 2024, the Contractor and the City entered into the Second Amendment to the Contract mutually agreeing to extend the term and modify the not to exceed amount; and,

WHEREAS, pursuant to Section 2 of the Contract, the term Contract may be extended by mutual agreement of the parties; and

WHEREAS, pursuant to Section 9 of the Contract, the Contract may be modified by a written amendment executed by all parties; and

WHEREAS, the parties desire to amend the Contract to add an additional scope of work and modify the not to exceed amount by an additional \$50,000 to the terms stated herein.

NOW THEREFORE, the City and Contractor mutually agree to modify the current Contract as follows:

1. Section 1, Duties and Responsibilities of Contractor is amended to add an additional scope of work to include IT Services related to the City of Murfreesboro Special Census.
2. Section 3, Payment and Delivery is modified to provide for a **total** not to exceed amount of \$200,000 for the contract term.
3. Except as provided herein, all other terms and conditions of the Contract and First and Second Amendment remain in full force and effect.

**CITY OF MURFREESBORO**

By: \_\_\_\_\_  
**Shane McFarland, Mayor**

**Approved as to form:**

---

**Adam F. Tucker, City Attorney**

**CASTAWAY TECHNICAL SERVICES**

By: \_\_\_\_\_  
**Matt Byrnes, Owner**

## COUNCIL COMMUNICATION

**Meeting Date: 09/12/2024**

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**Item Title:** Authorization to Acquire Lots 1, 2, and 3 of the City of Murfreesboro and Midsouth Bank Subdivision

**Department:** Mayor's Office/Administration

**Presented by:** Shane McFarland, Mayor

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input checked="" type="checkbox"/>
Direction	<input type="checkbox"/>
Information	<input type="checkbox"/>

---

**Summary**

Acquisition of property to address downtown parking needs and other future public use

**Staff Recommendation**

Approve the acquisition Lots 1, 2, and 3 of the City of Murfreesboro and Midsouth Bank Subdivision through negotiation and, if necessary, through eminent domain

**Background Information**

Lots 1, 2, and 3 of the City of Murfreesboro and Midsouth Bank Subdivision constitutes an entire block in downtown Murfreesboro bound by Lytle Street on the north, Spring Street on the east, College Street on the south, and Church Street on the west. These lots are designated as Tax Parcel Nos. 091K-G-00800, 091K-G-00900, and 091K-G-00801.

In 2019, the City sold these properties to 705 4<sup>th</sup> Ave. South Holding Company LLC and Onicx Investments OEC LLC to be developed as a mixed-use development. This development was to include both surface and structured parking for use by the public to among other things to address the shortage of public parking in Downtown Murfreesboro. After more than five years, however, no parking has been built, and the need for additional public parking in downtown Murfreesboro has continued to increase.

Staff has identified these properties as an ideal location to build parking to address these needs. In addition, the properties are a prime location for future City offices and/or other government facilities. Any construction on these properties would preserve the historic sanctuary and bell tower of the First United Methodist Church.

Upon City Council approval, City staff would pursue the purchase of the properties for their appraised value through negotiations with the owners. If an agreement cannot be reached, staff recommends that City Council authorize the City Attorney to initiate condemnation proceedings to acquire the properties by eminent domain and to deposit an amount equal to the appraised value of the properties with the Rutherford County Circuit Court Clerk.

## **Council Priorities Served**

### *Expand infrastructure*

Acquiring the properties would address immediate parking needs in the downtown area and provide space for future government facilities.

## **Operational Issues**

None

## **Fiscal Impact**

The cost of the acquisition and related appraisal and other services would be paid for with funds from the CIP and/or the General Fund's fund balance.

# COUNCIL COMMUNICATION

**Meeting Date: 9/12/2024**

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**Item Title:** TDOT I-24 Choice Lanes Presentation

**Department:** Transportation

**Presented by:** Jim Kerr, Director

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## **Summary**

TDOT officials present information on I-24 Choice Lanes.

## **Background Information**

Tennessee's first proposed Choice Lanes project would construct new, optional Choice Lanes on I-24 between Nashville and Murfreesboro. The proposed I-24 Southeast Choice Lanes project would address travel time reliability and regional connectivity issues along approximately 26 miles of I-24 by providing passenger vehicles and transit riders with an effective transportation alternative. Choice Lanes would provide another option for motorists to bypass congestion in exchange for a user fee and allow motorists to maintain consistent travel times.

## **Council Priorities Served**

*Expand infrastructure*

The improvement of traffic flow on I-24 assists with removing traffic from City streets and serves to expand the capacity of existing roadways.

# COUNCIL COMMUNICATION

**Meeting Date: 09/12/2024**

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**Item Title:** Road Project Update Presentation

**Department:** Engineering Department

**Presented by:** Chris Griffith, Executive Director

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## **Summary**

Presentation on Public Infrastructure project updates.

## **Background Information**

As new growth and development continues to come to the City, the needs and priorities of road improvements periodically adapt to accommodate the changes in traffic fluidity and safety. A presentation has been created in an effort to update Council and City staff by outlining a few key projects.

## **Council Priorities Served**

*Expand infrastructure*

Improvement of City streets to enhance the safety of the City's roadway system and improves traffic flow.

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

**Item Title:** Murfreesboro Cable TV Structure Changes

**Department:** Communications

**Presented by:** Alan Bozeman, Communications Director

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input type="checkbox"/>
Direction	<input checked="" type="checkbox"/>
Information	<input type="checkbox"/>

## Summary

Review structural needs for Murfreesboro Cable TV

## Staff Recommendation

Align future actionable items to the cable TV franchise to follow a standard structure of a staff recommendation to be presented to City Council.

## Background Information

The Murfreesboro Cable TV Commission was created by the City Council in 1991. Their mission was to create the City local government television channel, oversee the local cable television franchise agreement, receive complaints from City residents and assure full compliance with the terms and provisions of the local cable television franchise, keep abreast of the federal and state laws affecting and influencing the use of cable television and local control of the cable television franchise, make recommendations related to cable tv franchising to the City Council, among other duties.

The City local government television channel has been in operation now for over 30 years and has operated very successfully, guiding it by a programming policy and procedures document put in place by the Murfreesboro Cable TV Commission many years ago and administered by the Communications Director under the advisement of the City Manager. This has completed the original role of the Murfreesboro Cable TV Commission of creating and overseeing the startup of the local government television channel now that policies and staff are in place.

Over the years federal and state cable television laws and regulations have changed and eliminated much of the Murfreesboro Cable TV Commission authority related to cable tv regulation it once spent a lot of time on. For example, the Federal Communications Commission years ago decertified the Murfreesboro Cable TV Commission's ability to continue to annually set Comcast's maximum permitted rate for limited basic cable tv service and equipment based on effective competition in the area. Additionally, the oversight required by Murfreesboro per a Cable TV Commission Order requiring an annual public hearing and evaluation of the two MTSU Educational Channels is no longer as important as in the past. The broadcasts and media content

of MTSU's channels have significantly improved as one channel is now under the supervision and management of a professor in the College of Media and Entertainment and the other channel is managed by the Division of Marketing and Communications.

In recent years, the Murfreesboro Cable TV Commission only met once each year. A change in structure would dissolve the commission, and future recommendations related to the cable tv franchise (renewals, transfers, franchise fee audits, etc.) would be presented to the City Council by a staff recommendation instead of as a recommendation from the Murfreesboro Cable TV Commission. Cable tv complaints from residents submitted to the City would continue to be addressed directly with Comcast by the Communications Director. The Communications Director would continue to work closely with MTSU on their continued use of two local educational television channels on Comcast cable tv system that are provided for in the local franchise agreement.

### **Fiscal Impact**

None

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

**Item Title:** Liquor Certificate of Compliance Update

**Department:** Legal

**Presented by:** Roman Hankins, Deputy City Attorney

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input type="checkbox"/>
Direction	<input checked="" type="checkbox"/>
Information	<input type="checkbox"/>

## Summary

Present for discussion updates to proposed ordinance for regulating the issuance of retail liquor certificates of compliance

## Staff Recommendation

Discuss updates, provide direction to staff regarding forthcoming ordinance

## Background Information

Section 4-10 of the Murfreesboro City Code (attached) currently authorizes the City Council to approve one retail liquor certificate of compliance for every 5,000 City residents. At its July 11, 2024 workshop and July 18, 2024 regular meeting, City Council requested that staff present options for making the process for obtaining a certificate more fair and equitable. Staff identified three options for City Council to consider, and after deliberation, City Council directed staff to draft a proposed ordinance subject to receiving further stakeholder feedback.

Based on additional feedback received, staff is updating proposed Ordinance 23-O-30, which was originally presented as a large-scale amendatory ordinance to City Code Chapter 4. Specifically, the proposed ordinance will include a lottery system for the distribution of certificates of compliance to occur each August, with certificates expiring the following July 31. Based on recent communications from the Tennessee Alcoholic Beverage Commission, staff believes an expiration may be well-received.

## Council Priorities Served

*Maintain public safety*

The City's role in enforcing regulations regarding alcohol sales and consumption and consistency with Tennessee State law are supported with the City Code.

## Operational Issues

None

## Fiscal Impact

None

## Attachments

Proposed Ordinance 23-O-30

**ORDINANCE 23-O-30** amending the Murfreesboro City Code, Chapter 4, Alcoholic Beverages, including liquor, wine and beer.

**WHEREAS**, City staff recommends several changes to improve the administration of the regulations imposed by Chapter 4, Alcoholic Beverages, of the Murfreesboro City Code; and,

**WHEREAS**, City staff recommends several non-substantive changes to Sections 4-2, 4-7, 4-10, 4-12, 4-15, 4-16, 4-17, 4-18, 4-19, 4-20, 4-22, 4-23, 4-31, 4-32, 4-34, 4-41, 4-42, 4-44, 4-53, 4-57, 4-58, 4-59, 4-60, 4-62, 4-63, 4-64, 4-65, 4-80, 4-81, 4-87, 4-88, 4-90 and 4-93 in order to make Chapter 4, Alcoholic Beverages, of the Murfreesboro City Code, more clear and accurate; and

**WHEREAS**, City Council finds that these recommendations are consistent with State law and the reasonable regulation of lawful economic activity.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF MURFREESBORO, TENNESSEE, AS FOLLOWS:**

**SECTION 1.** Chapter 4, Article I, Section 4-2 of the Murfreesboro City Code is amended at subsection (A), part (4) and (8), by deleting these parts in their entirety and in lieu thereof adopting the following:

**Section 4-2 Terms defined.**

(A)(4) "*Commission.*" The Tennessee Alcoholic Beverage Commission.  
(A)(8) "*Place of Worship.*" A building with a principal use of regular religious worship that is maintained and controlled by a religious body organized to sustain public worship (e.g., church, mosque, temple, synagogue, and buildings of like description). This term shall not apply to any residence or any other property whose predominant use is commercial, office, or industrial in nature and has one or more spaces not used for regular religious worship, including, without limitation, horizontal property regimes, planned developments or other multi-tenant building or developments.

**SECTION 2.** Chapter 4, Article II, Section 4-7 of the Murfreesboro City Code is amended at subsections (C), (D), and (F) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-7 Retail liquor certificate of compliance; initial application; approval.**

(C) To obtain a Retail Liquor Certificate of Compliance for any premises, whether the application be for the transfer of an existing license to a new location or for issuance of a new license, an applicant or applicant group must first:

- (1) File a formal application with the City Recorder on a form provided by the City Recorder;
- (2) Provide a criminal background history check, in the form required by the City Recorder on the following individuals:
  - (i) In the case of a sole proprietorship, partnership, limited liability company, or close corporation whose stock is not publicly traded, all individuals with at least a 5% ownership interest in the retail liquor store's business; or

- (ii) In the case of a publicly traded corporation, the executive officer responsible for the store's operations and each individual, if any, who owns at least 50% of the corporation's stock;
- (3) Provide proof to the City Recorder that the applicant has satisfied any and all applicable requirements that are now or may be imposed by the Commission on applicants for a retail liquor license;
- (4) Pay an inspection fee of \$100.00 to the City Recorder; and
- (5) Provide whatever additional and relevant information the City Recorder may reasonably require.

(D) Applications for a Retail Liquor Certificate of Compliance shall be received and processed by the City Recorder as follows:

- (1) Within a reasonably prompt time after making the report required by Section 4-10(D), the City Recorder shall publish online using the City website, and in a local newspaper of general circulation, for a period of three (3) consecutive calendar days, a notice that the City has an open certificate or certificates of compliance, equal to the total amount of retail liquor stores permitted by Section 4-10 less any previously approved certificates of compliance, for the operation of one or more retail liquor stores within the City, available to prospective applicants. The notice shall provide that prospective applicants may obtain a written application for a certificate of compliance from the City Recorder. The application form shall also be posted on the City website by the City Recorder for download by the public. The notice shall further provide that the City shall accept applications for a period of twenty (20) calendar days after the last date of publication of the notice, and no applications shall be accepted after that date for that application period.
- (2) During the twenty (20) calendar days period specified above, the City shall accept all written applications for processing that are properly and fully completed and timely submitted during business hours at the City Recorder's office. It shall be the sole responsibility of the applicant to complete the application properly and fully and to timely submit the application.
- (3) Once an application has been submitted, the City Recorder shall review the criminal background history check and confer with the Murfreesboro Police Department and/or the City Attorney, as needed, to determine if the applicant has been convicted of a felony from any jurisdiction within a ten-year period immediately preceding the date of the application, and any other disqualifying factors as may be prescribed by state law. Any applications wherein the applicant has been found to have been convicted of same shall have their application denied and such applicant shall receive written notice of this finding and that their application has been denied by the City for that reason, or for any other reason prescribed by state law.
- (4) The City Recorder shall refer the application to the Murfreesboro Planning Department, which shall conduct a review to determine if the applicant's proposed business location complies with the zoning, location, and distance restrictions for use as a retail liquor store. The results of the Planning Department zoning check shall be filed with the application and returned to the City Recorder for further processing.

(5) If the number of applicants eligible for further processing after completion of the City Recorder's review is less than the number of open certificates of compliance that are available, then each applicant's application for a certificate of compliance shall be placed on the agenda by the City Recorder for the next regular meeting of the City Council to approve a certificate of compliance for each separate applicant location. At said next regular meeting the City Council shall consider each separate application which shall require a majority vote for approval.

(6) If the number of applicants eligible for further processing exceeds the number of open certificates of compliance that are available, then each applicant's application for a certificate of compliance shall be considered based on a public lottery drawing. The City Recorder shall place on the agenda for the next regular meeting of the City Council an agenda item for a public lottery drawing pertaining to retail liquor store certificates of compliance, and listing the names of all applicants that are eligible for the public lottery drawing. Prior to said next regular session, the City Recorder shall prepare separate strips of paper of equal dimensions upon which the names of each applicant seeking a certificate of compliance is typed. Each strip of paper shall then be folded twice in the same manner for each strip of paper, and then placed into an opaque container from which the drawing shall be made. At the appropriate time at the next regular City Council meeting, the Mayor, or the Mayor's designee, shall draw from the opaque container without viewing the inside of the container a number of the strips of paper containing the typewritten names of the applicants that are equal to the number of open certificates of compliance that are available. Those applicants selected by public lottery shall then be the applicants accepted for consideration of the applicant's application for a certificate of compliance by the City Council.

(7) In those circumstances where the provisions of subsection (D)(6) above applies, upon the conclusion of the public lottery drawing, each applicant selected during the public lottery drawing shall have their application for a certificate of compliance immediately considered at the same meeting as the public lottery drawing, by the City Council by separate vote for each selected applicant location, which shall require a majority vote for approval.

(F) An applicant, once having fulfilled the requirements of this section and all other applicable laws and regulations entitling the applicant to have the application lawfully considered by Council, may be required to resubmit or further supplement the application in the event Council votes to defer action on the application to a later date; however, if Council denies or rejects the application, the applicant must submit a new application, pay another application fee, and otherwise comply with all terms of this section and all other applicable laws and regulations in order to have the applicant's request for a Retail Liquor Certificate of Compliance reconsidered by Council.

SECTION 3. Chapter 4, Article II, Section 4-8 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-8 Retail liquor certificate of compliance; term, expiration, continuing validity.**

(A) A certificate of compliance approved and issued in accordance with Section 4-7 shall expire and become void if the applicant to whom the certificate was granted fails to apply for a license from the Tennessee Alcoholic Beverage Commission by June 30 following the date of approval. The City Council may, upon written request of the applicant with a certification that the information contained in the application remains true and correct, extend the expiration date for one additional year, to the next July 31. If a certificate becomes void, no new certificate may be issued to the same applicant unless a new application is submitted, and all applicable requirements of this Article are met at the time the new application is received.

(B) In the event an applicant whose application for a certificate has been approved, prior to obtaining their retail liquor store license from the Tennessee Alcoholic Beverage Commission, is subsequently convicted of any felony from any jurisdiction, said certificate shall automatically and immediate expire and become void.

(C) Unless an expiration event occurs, a Retail Liquor Certificate of Compliance issued pursuant to Section 4-7 remains valid unless there is a change of ownership or location. If either of these events occurs, a new certificate must be obtained in compliance with the requirements of Section 4-7 prior to renewal of a state retail license.

(D) Any certificate of compliance issued prior to November 1, 2024, shall remain valid until June 30, 2025. Any applicant holding a certificate issued prior to November 1, 2024, may request an extension in accordance with subsection (A), above.

SECTION 4. Chapter 4, Article II, Section 4-10 of the Murfreesboro City Code is amended at subsections (B) and (D) by deleting these subsections in their entirety and in lieu thereof, and adding new subsection (E), adopting the following:

**Section 4-10 Retail liquor certificate of compliance; limited number.**

(B) Notwithstanding the limitation established in Section 4-10(A), the City Council shall issue one or more new certificates for purposes of facilitating the sale of any interest in any existing retail liquor store or the relocation of a retail liquor store's place of business within the City if the person or persons applying for any such certificate(s) satisfy the requirements of Section 4-7 and T.C.A. § 57-3-208.

(D) Annually at the first meeting of City Council following the first day of July, the City Recorder shall report to City Council the total number of Retail Liquor Certificate of Compliance issued and the total number of Retail Liquor Certificate of Compliance available within the City as of that date.

(E) In the event a certificate of compliance is surrendered, expires, is revoked, or otherwise becomes void, such certificate(s) shall not be considered available until such availability is reported by the City Recorder pursuant to subsection (D), above.

SECTION 54. Chapter 4, Article II, Section 4-12 of the Murfreesboro City Code is amended at subsections (C) and (D) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-12 Wine certificate of compliance.**

(C) To obtain a Wine Certificate of Compliance for any premises, whether the application be for the transfer of an existing license to a new location or for issuance of a new license, an applicant or applicant group must first:

- (1) File a formal application with the City Recorder on a form provided by the City Recorder;
- (2) Provide a criminal background history, in the form required by the City Recorder on the following individuals:
  - (i) In the case of a sole proprietorship, partnership, limited liability company (except as provided in subsection (2)(iii)), or close corporation whose stock is not publicly traded, all individuals with at least a 10% ownership interest in the retail food store's business; or
  - (ii) In the case of a publicly traded corporation, the executive officer responsible for the store's operations and each individual, if any, who owns at least 50% of the corporation's stock; or
  - (iii) Notwithstanding subsection (2)(i), in the case of a limited liability company wholly owned (directly or indirectly) by one or more publicly traded corporations, the executive officer responsible for the store's operations;
- (3) Pay an application fee of \$50.00 to the City Recorder, which fee shall be waived (or refunded) if the applicant also submits an application for a beer permit under Article III of this chapter within 60 days of applying for a Wine Certificate of Compliance; and
- (4) Provide whatever additional and relevant information the City Recorder may reasonably require.

(D) Upon receiving an application for a Wine Certificate of Compliance, the City Recorder shall review the application. Upon determining that the application meets the requirements of Section 4-10(C), the City Recorder shall present the application, along with the applicant's proposed Certificate of Compliance, to Council for consideration at the earliest possible meeting.

**SECTION 65.** Chapter 4, Article II, Section 4-15 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-15 Full and accurate disclosure required.**

(A) Each application for a Certificate of Compliance required pursuant to either Section 4-7 or Section 4-12 shall identify each individual who is to be in actual charge of the business and, if a corporation, each executive officer and each individual in control of the business. For the purposes of this section, an individual who owns at least 50% of the stock of a corporation is considered to be in control of the business.

**SECTION 76.** Chapter 4, Article II, Sections 4-16 and 4-17 of the Murfreesboro City Code are amended by deleting these sections in their entirety and in lieu thereof adopting the following:

**Section 4-16 General restrictions on retailers and employees.**

The restrictions and limitations on retailers and employees set forth in T.C.A. § 57-3-210 are incorporated in its entirety.

**Section 4-17 Regulations for purchase and sale of alcoholic beverages.**

It shall be unlawful for any person to violate T.C.A. §§ 57-3-404, 57-3-406, 57-3-412, 57-3-413, 57-3-807, 57-3-808, or 57-3-809, which are incorporated herein in their entirety.

**SECTION 87.** Chapter 4, Article II, Section 4-18 of the Murfreesboro City Code is amended at subsections (C) and (D) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-18 Inspection fees.**

- (C) Wholesalers making sales within the City shall collect the inspection fee from retail licensees at the time of sale or at the time any such retailer makes payment for the delivery of the alcoholic beverages or wine.
- (D) Each wholesaler making sales to a retail licensee within the City shall furnish the City Recorder on a monthly basis with a report containing the information required for such reports by T.C.A. § 57-3-503(a). The monthly report shall be furnished to the City Recorder within 20 days of the end of the month in which the sales were made. The inspection fees collected by the wholesaler from retail licensees within the City shall be paid to the City at the time the monthly report is made.

**SECTION 98.** Chapter 4, Article II, Sections 4-19, 4-20, 4-22 and 4-23 of the Murfreesboro City Code are amended by deleting these sections in their entirety and in lieu thereof adopting the following:

**Section 4-19 Actions to recover unpaid fees.**

Whenever any wholesaler fails to account for or pay the City Recorder any inspection fee imposed pursuant to Section 4-18, the City Recorder shall report the same to the City Attorney, and the City Attorney is hereby authorized to take appropriate action to recover such fee, including filing a civil action in Circuit or Chancery Court.

**Section 4-20 Examination of books by city recorder.**

The City Recorder is authorized to examine the books, papers and records of any licensee for the purpose of determining compliance with the provisions of this article and any provision of the Tennessee Code incorporated herein. Any refusal to permit the examination of any such books, papers, or records, or the investigation and examination of such premises, shall constitute sufficient reason for the revocation of a certificate of compliance.

**Section 4-22 Articles not applicable to beer.**

No provision of Article II or III of this chapter shall be considered or construed as in any way modifying, changing or restricting the rules and regulations governing the manufacture, sale, storage, transportation, or taxation of beer or other liquids regulated under Article IV of this chapter.

**Section 4-23 Violations; penalty.**

Any violation of the provisions of Article II shall constitute a misdemeanor and shall, upon conviction, be punishable as provided in City Code § 1-8. Upon conviction of any person under this article, it shall be mandatory for the City Judge to immediately certify said conviction whether on appeal or not, directly to the Tennessee Alcoholic Beverage Commission.

**SECTION 109.** Chapter 4, Article II, Section 4-24 of the Murfreesboro City Code is amended by adding a new subsection (D) to read as follows:

**Section 4-24 Manufacture of alcoholic beverages allowed.**

(D) The location restrictions set forth in Sections 4-11 and 4-31 of this Chapter shall not apply to the manufacturers of alcoholic beverages, including liquor, wine and high alcohol content beer.

**SECTION 110.** Chapter 4, Article III, Section 4-31 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-31 Location restrictions.**

(A) No business that sells any alcoholic beverages (other than beer as defined in Article I of this chapter) for consumption on the premises of the business shall be permitted where such business is physically located in any zone established by the City's Zoning Ordinance other than Commercial Local (CL) District; Commercial Fringe (CF) District, Highway Commercial (CH) District, Central Business District (CBD); Heavy Industrial (HI) District; Light Industrial (LI) District; Mixed Use (MU) District; Planned Commercial District (PCD); Planned Industrial District (PID); or Planned Unit District (PUD) with "restaurant" or "tavern" as a permitted use.

**SECTION 124.** Chapter 4, Article III, Sections 4-32, 4-33 and 4-34 of the Murfreesboro City Code are amended by deleting these sections in their entirety and in lieu thereof adopting the following:

**Section 4-32 Regulations and prohibited practices.**

It shall be unlawful for any person, firm or corporation holding a license to sell alcoholic beverages for consumption on the premises to violate the rules, regulations, and prohibited practices set forth in T.C.A. §§ 57-4-201 and 57-4-203, which are incorporated herein in their entirety.

**Section 4-33 Privilege taxes.**

(A) Pursuant to T.C.A. § 57-4-301(b)(2), the City hereby levies the following privilege taxes, to be paid annually for municipal purposes as provided herein, upon any person who engages in the business of selling alcoholic beverages for consumption on the premises where such beverages are sold:

- (1) Private club.....\$300.00
- (2) Convention Center.....\$500.00
- (3) Premier type tourist resort.....\$1,500.00
- (4) Historic performing arts center.....\$300.00
- (5) Urban park center.....\$500.00
- (6) Commercial passenger boat company.....\$750.00
- (7) Historic mansion house site/Historic inn.....\$300.00
- (8) Historic interpretive center.....\$300.00
- (9) Community theater.....\$300.00
- (10) Zoological institution.....\$300.00
- (11) Museum.....\$300.00
- (12) Establishment in a terminal building of a commercial air carrier airport.....\$1,000.00
- (13) Commercial airline travel club.....\$500.00
- (14) Public aquarium.....\$300.00

- (15) Motor speedway.....\$1,000.00
- (16) Sports facility.....\$1,000.00
- (17) Theater.....\$300.00
- (18) Restaurant, according to seating capacity, on licensed premises:
  - (a) 40-74 seats.....\$650.00
  - (b) 75-125 seats.....\$750.00
  - (c) 126-175 seats.....\$925.00
  - (d) 176-225 seats.....\$975.00
  - (e) 226-275 seats.....\$1,100.00
  - (f) 275 seats and more.....\$1,200.00
- (19) Wine-only restaurant, according to seating capacity, on licensed premises:
  - (a) 40-125 seats.....\$120.00
  - (b) 126-175 seats.....\$150.00
  - (c) 176-225 seats.....\$160.00
  - (d) 226-275 seats.....\$180.00
  - (e) 276 seats and more.....\$200.00
- (20) Caterers.....\$500.00
- (21) Hotels and motels.....\$1,000.00
- (22) Retirement center.....\$150.00
- (23) Civic arts center.....\$150.00
- (24) Limited service restaurant, based on gross sales of prepared food:
  - (a) At least 30% of gross sales.....\$2,000.00
  - (b) At least 20% but not more than 30% of gross sales.....\$3,000.00
  - (c) At least 15% but not more than 20% of gross sales.....\$4,000.00
  - (d) 0% but not more than 15% of gross sales.....\$5,000.00
- (25) Food hall.....\$1,250.00

(B) A restaurant or hotel that also operates a catering business shall be required to pay both the caterer privilege tax and the restaurant or hotel privilege tax.

(C) The taxes imposed pursuant to Section 4-33(A) shall be first payable on the date the Commission issues a liquor-by-the-drink license to the person engaging in the privilege and shall be prorated from said date of issuance until the next following October 1, at which time, a full year's taxes shall then be due and immediately payable.

(D) If the initial privilege tax or any subsequent annual privilege tax is not paid within 30 days of when the tax is due, such tax shall be deemed delinquent, and interest on the amount due shall accrue at the rate of 1.5% per month until paid. Such interest shall accrue on the first day of each month following the date of delinquency.

(E) All taxes and interest imposed by this section may be collected as other taxes payable to the City.

(F) Should the licensee also hold a beer permit issued by the City, a failure to pay taxes under this section shall constitute grounds for suspension or revocation of the beer permit. Repeated violations of this section will constitute grounds for permanent revocation of a beer permit.

(G) The terms used in this section shall have the meanings ascribed to them in Title 57 of the Tennessee Code, as such statutory definitions may be amended from time to time.

#### **Section 4-34 Violations; penalty.**

Any violation of the provisions of this article shall, upon conviction, be punishable as provided in City Code § 1-8. Upon conviction of any person

under this article, it shall be mandatory for the City Judge to immediately certify said conviction, whether on appeal or not, directly to the Tennessee Alcoholic Beverage Commission.

SECTION 132. Chapter 4, Article IV, Division 1, Section 4-41 of the Murfreesboro City Code is amended at subsection (A), parts (9), (14) & (15) by deleting these parts in their entirety and in lieu thereof adopting the following:

**Section 4-41 Definitions.**

- (9) "*Hearing Officer.*" An individual appointed by the City Council to adjudicate issues relating to the suspension or revocation of permits and/or the issuance of fines pursuant to this article.
- (14) "*Responsible vendor.*" A vendor that has received certification from the Tennessee Alcoholic Beverage Commission pursuant to Title 87, Chapter 5, Part 6 of the Tennessee Code.
- (15) "*Responsible vendor training program.*" A training program related to the responsible sale of beer for off-premises consumption that has met all the statutory and regulatory requirements set forth in Title 57, Chapter 5, Part 6 of the Tennessee Code and in the Tennessee Alcoholic Beverage Commission's rules and regulations.

SECTION 143. Chapter 4, Article IV, Division 1, Section 4-42 of the Murfreesboro City Code is amended at subsection (F) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-42 Beer Board.**

- (F) *Rules of procedure.* The Board may adopt rules of procedure governing the applications for issuance of beer permits. Any hearing before the Board relating to the revocation or suspension of a permit or the imposition of a civil penalty shall be held in accordance with the requirements set forth in Division 3 of this article.

SECTION 154. Chapter 4, Article IV, Division 1, Section 4-44 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-44 Violations.**

Except as otherwise provided in this article, any violation of this article or any provision of Title 57, Chapter 5 of the Tennessee Code shall constitute a civil offense and shall, upon conviction, be punishable by a penalty under City Code § 1-8, in addition to or in lieu of any other penalty or remedy established in this article, including the suspension or revocation of a permit. Each day a violation shall be allowed to continue shall constitute a separate offense.

SECTION 165. Chapter 4, Article IV, Division 2, Section 4-51(A)(1) of the Murfreesboro City Code is amended by adding the following sentence to the end of the existing subsection: "This permit is subject to the applicable provisions set forth in the City's Zoning Ordinance."

SECTION 176. Chapter 4, Article IV, Division 2, Section 4-51(A)(3) of the Murfreesboro City Code is amended by adding the following sentence to the end of the existing subsection: "No off-premises retail permit shall be issued to a person who holds, is in the process of obtaining or subsequently obtains, a limited-service restaurant license issued by the Tennessee Alcoholic Beverage Commission

(“TABC”). The holder of an off-premises permit that subsequently obtains a limited-service restaurant license from TABC shall report the TABC license to the City and return the off-premises retail permit and submit the application for the appropriate beer permit; however, the City Recorder may waive the application fee.”

**SECTION 187.** Chapter 4, Article IV, Division 2, Section 4-51(A)(5) of the Murfreesboro City Code is amended by adding the following sentence to the end of the existing subsection: “No combined retail permit shall be issued to any person unless the requirements for an off-premises and on-premises retail permit are met.”

**SECTION 198.** Chapter 4, Article IV, Division 2, Section 4-51 of the Murfreesboro City Code is amended at subsection (A), part (6), by deleting this part in its entirety and in lieu thereof adopting the following:

**Section 4-51 Classification of permits; permits restrictive as to class of beer business; grant of privilege.**

- (6) *Special-event beer permit.* A special-event beer permit authorizes a bona fide charitable or nonprofit organization to sell or distribute beer to be consumed on the premises of a public or private facility, only at such times at which the facility is either: (1) being leased or being used for entertainment or engagement by the organization for a special limited event; or (2) being used for a special fund-raising event which is by invitation only or for which an admission is charged.
  - (a) Each special-event beer permit shall set forth the specific date(s), time(s), and location(s) of the permitted sale or distribution of beer.
  - (b) Beer may not be sold or distributed between the hours of 12:00 A.M. and 8:00 A.M. on Saturdays and Sundays nor between the hours of 12:00 A.M. and 11:00 A.M. on all other days.
  - (c) No organization may receive a permit or a combination of special-event beer permits covering more than 30 calendar days in a calendar year.
  - (d) One application may be used to obtain a permit for more than one event during the same calendar year if the application contains the information required for each event.

**SECTION 2019.** Chapter 4, Article IV, Division 2, Section 4-52 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-52 Application for permit; fee.**

- (A) The owner of any business or other entity desiring to sell, distribute, manufacture, or store beer within the City, or an authorized agent thereof, shall file a written application for the desired permit in person with the City Recorder. Applicants seeking multiple permits or multiple classes of permit must submit a separate application for each permit sought.
- (B) The written application shall be made on such form as the Board shall prescribe and furnish.
- (C) Each application for a permit, other than a special-event beer permit, shall be accompanied by a non-refundable application fee of \$250.00. Applications for special-event beer permits, including applications seeking a permit covering more than one event, shall be accompanied by a non-refundable application fee of \$50.00.

- (D) No completed application will be presented to the Board for consideration unless the City Recorder has had at least ten (10) days to review and process the application; provided, however, the Board may waive this requirement and consider a completed application if the Board deems such action appropriate under the circumstances.
- (E) The applicant shall certify that the applicant has read and is familiar with the provisions of this article.
- (F) An applicant shall disclose the following information in the application:
  - (1) Name of the applicant;
  - (2) Name of applicant's business;
  - (3) Location of business by street address or other geographical description to permit an accurate determination of conformity with the requirements of this section;
  - (4) If beer will be sold at two or more restaurants or other businesses at the same location pursuant to the same permit, a description of all such businesses;
  - (5) Persons having at least a 5% ownership interest in the applicant;
  - (6) Identity and address of a representative to receive annual tax notices and any other communication from the City;
  - (7) Whether any person having at least a 5% ownership interest in the applicant or any person to be employed in the distribution or sale of beer has been convicted or any violation of the laws regulating the possession, sale, manufacture, or transportation of beer or other alcoholic beverages or any crime involving moral turpitude within the past ten (10) years;
  - (8) The class of permit requested; and
  - (9) Such other relevant information as may be required by the City.
- (G) Any individual whose ownership interest in the applicant equal to or exceeding fifty percent (50%) must present proof that they are either: a citizen or lawful resident; of the United States; a foreign national authorized to work in the United States; or a foreign national authorized to invest in a bona fide enterprise in the United States. If no individual has an ownership interest in the applicant equal to or exceeding fifty percent (50%), then the applicant's manager must present proof that they are either: a citizen or lawful resident; of the United States; a foreign national authorized to work in the United States; or a foreign national authorized to invest in a bona fide enterprise in the United States. Applicants may satisfy this requirement by presenting any of the following official documents for inspection by the City Recorder: (1) a U.S. Passport or Passport Card; (2) a Permanent Resident Card ("Green Card"); (3) a birth certificate issued by: (a) the United States government; or (b) the government of any State of the United States, the District of Columbia, the Commonwealth of Puerto Rico, or any other territory or possession of the United States, or (4) the appropriate visa document.
- (H) An applicant for an on-premises or combined retail permit must establish that the number of parking spaces on the applicant's premises meets or exceeds the applicable requirements established by the City's Zoning Ordinance.
- (I) An applicant for a special-event beer permit shall apply for a special event permit pursuant to City Code § 21-64 from the City at least sixty (60) days prior to the scheduled event.

- (J) The applicant shall authorize the City to conduct a background investigation of the applicant and shall waive any right the applicant may have to privacy concerning arrests reflecting on the moral character of the applicant.
- (K) An applicant shall amend or supplement the application promptly if prior to the Board's consideration of the application, a change in circumstances alters or otherwise affects the information contained in the application.
- (L) Any applicant whom the Board or Hearing Officer determines has made a false statement or misrepresented a material fact in any application with the intent to deceive the City or its officers and employees shall forfeit any permit issued to the applicant and shall not be eligible to receive any permit for a period of ten years.
- (M) Where the Board has denied a person's application three times, the person shall not be allowed to apply again for a permit on the same premises until after the expiration of one year from the date of the third denial.
- (N) The City Recorder may waive the fees imposed by this section where:
  - (1) A permit holder applies for a new permit based solely upon a change of the name under which the business operates with no change whatsoever in the ownership, type, or location of the business; or
  - (2) A permit holder applies for a new permit based solely upon a change of the permit holder's legal name, with no change whatsoever in the ownership, type, or location of the business,

provided that in either circumstance the change in name does not also require the permit holder to obtain a new certificate of occupancy from the City's Building and Codes Department. A permit holder applying for a new permit based solely upon a change of the permit holder's legal name shall present to the City Recorder, in the case of an individual, a court order changing the individual's legal name, or, in the case of a corporation, limited liability company, limited liability partnership, limited partnership, or partnership, a certified copy of the amendment form filed with the Tennessee Secretary of State changing the entity's legal name.

SECTION 210. Chapter 4, Article IV, Division 2, Section 4-53 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-53 Applicant criminal background check.**

- (A) An applicant, along with any individual holding at least a 5% ownership interest in the applicant, must submit to a fingerprint-based criminal background check through the Tennessee Bureau of Investigation's Tennessee Application Processing Services (TAPS) program. The results of such checks shall be sent directly to the City as the originating agency as authorized by T.C.A. § 57-5-103.

SECTION 221. Chapter 4, Article IV, Division 2, Section 4-54 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-54 Applicant – Compliance with other provisions of City Code.**

- (A) No beer permit shall be issued to any applicant for a specific location where there exists one or more signs that are in violation of the sign ordinance of the City.

- (B) No beer permit shall be issued to any applicant who occupies or proposes to occupy premises for the sale of beer where conditions exist on such premises that are in violation of the building, fire, electrical, mechanical, gas, and property maintenance codes adopted by the City, to the extent applicable under the circumstances; provided, however, the Board may conditionally approve an application subject to the condition that the premises pass all required building and code inspections before the City Recorder may issue the requested permit.
- (C) No beer permits shall be issued to any applicant for a specific location unless the proposed use complies with the City's Zoning Ordinance or the property owner has obtained a variance or special use permit for the proposed use.
- (D) If a particular event requires an applicant to obtain a permit issued pursuant to the City's special event ordinance or enter into a use agreement with the City, no special event beer permit shall be issued to any applicant for such event unless the applicant has first obtained a special event permit from the City Manager or entered into a use agreement with the City; provided, however, the Board may conditionally approve an application for a special event beer permit subject to the condition that the City Manager approves the special event permit.
- (E) This section shall not apply with respect to any applicant for an on-premises retail permit for state-owned property.

**SECTION 232.** Chapter 4, Article IV, Division 2, Section 4-55 of the Murfreesboro City Code is amended at subsections (D), (F) and (G) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-55 Approval of application; denial of application; issuance of permit.**

- (D) The Board shall not approve an application unless the applicant establishes to the satisfaction of a majority of the Board's members that:
  - (1) All individuals having at least a 50% ownership interest in the applicant are either citizens or lawful residents of the United States, foreign nationals authorized to work in the United States or foreign nationals authorized to invest in a bona fide enterprise in the United States at the time which the application is made to the City Recorder;
  - (2) No beer will be sold except at places where such sale will not cause congestion of traffic or interference with schools, places of worship, or other places of public gathering, or otherwise interfere with public health, safety, and morals;
  - (3) No sale of beer shall be made to any person under 21 years of age;
  - (4) No person having at least a 5% ownership interest in the applicant has been convicted within the past ten years of: (i) violating any federal, state, or local law the possession, sale, manufacture, or transportation of beer or other alcoholic beverages; or (ii) any crime involving moral turpitude;
  - (5) No person who is or will be employed by the applicant in the manufacture, storage, distribution, or sale of beer has been convicted within the past ten years of: (i) violating any federal, state, or local law the possession, sale, manufacture, or transportation of beer or other alcoholic beverages; or (ii) any crime involving moral turpitude; and

(6) No sale shall be made for on-premises consumption unless the application so states.

(F) In determining whether or not the applicant's proposed business will cause or be likely to cause congestion of traffic, interference with schools, places of worship, or other places of public gathering, or will interfere with or be likely to interfere with, injure or adversely affect the public health, safety and morals for the purposes of this section, the Board is expressly authorized and required to take into consideration all facts, conditions and circumstances that may be relevant to such the inquiry in a particular case.

(G) No new permit shall be issued to permit the sale of beer on the same premises until after the expiration of one (1) year from the date the revocation becomes final and effective; provided, however, the Board, in its discretion, may determine that issuance of a new permit before the expiration of one year from such date is appropriate, if the person applying for such issuance is not the person that held the previously revoked permit or any family member who could inherit from such individual under the statute of intestate succession.

**SECTION 243.** Chapter 4, Article IV, Division 2, Section 4-57 of the Murfreesboro City Code is amended at subsections (A), (D) and (F) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-57 Permit – Not transferrable; permitted locations for consumption; termination of business.**

(A) A permit shall remain valid for as long as the permit holder conducts business at the premises for which it was issued, provided that such permit is not revoked or suspended pursuant to Section 4-61 of this Chapter or the permit holder no longer conducts business at the premises for which the permit was issued.

(D) A permit is valid only for a single location, except as provided in subsection (E) of this section and cannot be transferred to another location. A permit shall be valid for all decks, patios, and other outdoor serving areas that are contiguous to the exterior of the building in which the business is located and that are operated by the business.

(F) A permit shall automatically expire upon termination of the business, a change in ownership, the relocation of the business, or a change in the name of the business. A permit holder must return the permit to the City Recorder within 15 days of termination of the business, a change in ownership, the relocation of the business, or a change in the name of the business; provided, however, failure to return the permit shall have no effect on the automatic expiration of the permit under such circumstances.

**SECTION 254.** Chapter 4, Article IV, Division 2, Section 4-58 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-58 Permit – Caterers; notice requirements; location restrictions.**

(A) A person holding a caterer permit must give advanced written notice to the City Recorder via email, facsimile, or U.S. mail at least five (5) business days before each event catered by the permit holder for which beer will be sold and consumed. Such notice shall include the date, time, and location of the event and identify the person that has contracted with the permit holder to cater the event.

**SECTION 265.** Chapter 4, Article IV, Division 2, Section 4-59 of the Murfreesboro City Code is amended at subsections (A), (E), (M) and (O) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-59 Prohibited activity.**

- (A) *Sale of beer to persons under the age of 21 prohibited.*
- (E) *Hours of sale.* No permit holder nor any employee thereof shall sell beer or permit beer to be sold or consumed on the permit holder's premises between the hours of 3:00 A.M. and 10:00 A.M. on Sundays and between the hours of 3:00 A.M. and 6:00 A.M. on any other day. This subsection (E) shall not apply to beer sold pursuant to a special-event beer permit nor to beer sold by hotels via locked in-room units operated in accordance with T.C.A. § 57-5-107.
- (M) *Failure to pay privilege tax.* No permit holder shall fail to pay the privilege tax imposed pursuant to T.C.A. § 57-5-104 and Section 4-60 of this Chapter.
- (O) *Failure to maintain required records.* No permit holder shall fail to comply with recordkeeping requirements established by Code § 4-56 of this article or fail to make such records available for inspection by the City Recorder or the City Recorder's designee.

**SECTION 276.** Chapter 4, Article IV, Division 2, Section 4-60 of the Murfreesboro City Code is amended at subsection (B) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-60 Privilege tax.**

- (B) The City Recorder shall mail written notice to each permit holder of the payment date of the annual tax at least 30 days prior to January 1. Notice shall be mailed to the address specified by the permit holder on the permit application. If a permit holder does not pay the tax by January 31 or within 30 days after written notice of the tax was mailed, whichever is later, the City Recorder shall notify the permit holder by certified mail that the tax payment is past due. If a permit holder does not pay the tax within ten (10) days after receiving notice of its delinquency by certified mail, then the Board may suspend or revoke the permit or impose a civil penalty in accordance with the procedures set forth in this article and T.C.A. § 57-5-108.

**SECTION 287.** Chapter 4, Article IV, Division 2, Sections 4-61, 4-62, 4-63 and 4-64 of the Murfreesboro City Code are amended by deleting these sections in their entirety and in lieu thereof adopting the following:

**Section 4-61 Revocation or suspension of permit; civil penalties.**

- (A) *Authority to revoke or suspend.* The Board is granted the authority to revoke or suspend any beer permit, or to refer to a Hearing Officer to adjudicate issues relating to the suspension or revocation of a beer permit, where the permit holder: (1) has violated any of the provisions of Article III or IV of this chapter; (2) has been found guilty of violating one or more provisions of the Murfreesboro City Code, other than Article III or IV of this chapter, three or more times in a 12-month period; (3) is convicted of any violation of the laws of the United States or the state prohibiting or regulating the manufacture, sale, possession, storage, or transportation of beer or other alcoholic beverages; or (4) is convicted of a crime involving moral turpitude.
- (B) *Length of suspension; permanent revocation.*
  - (1) *Discretion of Board or Hearing Officer.* Except as otherwise provided by this article or state law, the Board or Hearing

Officer may exercise discretion in determining whether to suspend or revoke a permit and in determining the appropriate length of a suspension under the circumstances presented in each case. In making these determinations, the Board or Hearing Officer shall consider the effects of any sanction previously imposed against the permit holder.

(2) *Minimum and maximum suspensions.*

(a) *First and second offense in a 12-month period.*

Notwithstanding subsection (B)(1) and except as otherwise provided in this section, no permit shall be suspended for more than ten (10) days, if the violation is by the permit holder or the permit holder's manager, or for more than five (5) days, if the violation is by a permit holder's non-managerial employee.

(b) *Subsequent offenses in a 12-month period.*

Notwithstanding subsection (B)(1) and except as otherwise provided in this section, a permit shall be revoked or suspended for a minimum of three (3) days if either the permit holder, the permit holder's manager, or any of the permit holder's employees has committed more than two (2) violations of this article in the previous 12 months.

(3) *Suspension of permit for failure to remit wholesale beer tax.*

Notwithstanding subsection (B)(2), the Board or Hearing Officer may suspend the permit of a permit holder engaged in the sale of beer at wholesale for up to 30 days for each violation of T.C.A. § 57-6-104.

(4) *Revocation.*

(a) Except as otherwise provided in this article, no permit may be revoked unless the permit holder has committed at least two violations of this article in a 12-month period.

(b) Except as otherwise provided by this article or state law, the Board or Hearing Officer shall revoke a permit holder's permit if either the Board or Hearing Officer finds that beer has been sold on the permitted premises to persons under the age of 18 on two or more occasions in a 12-month period or on three or more occasions in a 24-month period.

(c) The Board or Hearing Officer shall revoke all permits issued to a permit holder upon finding that the permit holder made a false statement or misrepresented a material fact in any application for a permit with the intent to deceive the City or its officers and employees.

(C) *Exception; sale by a responsible vendor's clerk to person under the age of 21.*

(1) A permit shall not be revoked or suspended because of the sale of beer to a person under the age of 21 if, at the time of the sale: (a) the permit holder was a responsible vendor; and (b) the clerk who made the sale was a certified clerk or had been employed by the permit holder for 61 days or less.

(2) Notwithstanding subsection (1), if the Commission revokes the permit holder's responsible vendor's certification pursuant to T.C.A. § 57-5-608(b) because the permit holder had knowledge of or should have known about the violation, or participated in or committed the violation, the permit holder shall be punished

under this section as if the vendor were not certified as a responsible vendor at the time of the sale.

(D) *Exception; sale by vendor not certified as a responsible vendor to person between 18 and 21 years of age.*

- (1) A permit shall not be revoked because the permit holder or the permit holder's employee or agent sells beer to a minor over the age of 18 years, if such minor exhibits an identification, false or otherwise, indicating the minor's age to be 21 or over, if the minor's appearance as to maturity is such that the minor might reasonably be presumed to be of such age and the minor is unknown to such person making the sale.
- (2) In the case of an illegal sale such as that described in subsection (D)(1), a permit holder's permit may be suspended for a period not to exceed ten days or a civil penalty up to \$1,500.00 may be imposed.

(E) *Civil penalty—responsible vendor.* Notwithstanding subsection (C)(1), the Board or Hearing Officer may impose a civil penalty not to exceed \$1,000.00 for each offense of selling or permitting the sale of beer to a person under the age of 21 or for any other violation of this article or applicable state law. A penalty imposed under this subsection shall be paid within seven (7) days of the imposition of the penalty. Failure to pay the penalty within seven (7) days shall constitute a violation of this article subject to prosecution under Section 4-44 of this Chapter.

(F) *Civil penalty—Vendor not certified as a responsible vendor.*

- (1) The Board or Hearing Officer may, at the time it imposes a revocation or suspension, offer a permit holder the alternative of paying a civil penalty not to exceed \$2,500.00 for each offense of making or permitting to be made any sales to minors, or a civil penalty not to exceed \$1,000.00 for any other offense. If a civil penalty is offered as an alternative to revocation or suspension, the holder shall have seven days within which to pay the civil penalty before the revocation or suspension shall be imposed. If the civil penalty is paid within that time, the revocation or suspension shall be deemed withdrawn. The permit holder's payment of a civil penalty shall not affect the holder's ability to seek review of the civil penalty pursuant to state law.

(G) *Hearing required.* Unless the public hearing is waived by the permit holder, no permit shall be revoked, suspended or penalty imposed until a public hearing is held either before the Board or Hearing Officer after reasonable notice to all the known parties in interest.

(H) *Initiation of proceedings.* The Chief of Police, the City Recorder, or any member of the Board may initiate revocation or suspension proceedings.

**Section 4-62 Loss of Clerk's certification for sale to minor.**

If the Board or Hearing Officer determines that a clerk of a permit holder certified as a responsible vendor sold beer to a minor, the City Recorder shall report the name of the clerk to the Commission within 15 days of determination of the illegality of the sale.

**Section 4-63 Required notice to commission of suspension or revocation of manufacturer, on-premises retail, and combined retail permits.**

As required in T.C.A. § 57-1-214(b), whenever the Board or Hearing Officer suspends or revokes a manufacturer, on-premises retail, or combined retail permit, the City Recorder or the City Recorder's designee shall notify the Commission's executive director by certified mail, return receipt requested, of

the action taken by the Board or Hearing Officer. Such notice shall include the record of evidence and the determination made in suspending or revoking the permit.

**Section 4-64 Required action upon notification by commission of suspension or revocation of license.**

(A) Upon the Board's receipt of a certified letter, return receipt requested, from the Commission providing notice that the Commission has suspended or revoked the license of an establishment located within the City for a violation of Chapter 4, Title 57 of the Tennessee Code, the City Recorder may temporarily suspend the establishment's beer permit(s) and shall:

- (1) Schedule a hearing before a Hearing Officer or the Board to be held at least 14 days following the date the local beer board receives the certified letter to provide an opportunity for the permit holder to appear and show cause why the permit to sell beer on the premises should not be suspended or revoked for a violation or violations as provided in Chapter 4, Title 57 of the Tennessee Code, based on actions taken by the Commission; and
- (2) Notify the individual or business entity, which is listed as the permit holder at the same location where the alcoholic beverage license had been suspended or revoked, of the date and time of the hearing.

(B) If at such hearing, the Hearing Officer or Board finds that a sufficient violation or violations have occurred as provided in Chapter 4, Title 57 of the Tennessee Code, at such location, then the Hearing Officer or Board may suspend or revoke the permit to the same extent and at least for the same period of time as the Commission has suspended or revoked the license of the establishment.

(C) If the permit holder fails to appear or decides to surrender the permit to the Board in lieu of appearing at the hearing, the permit may be suspended or revoked by the Board; provided, that if the permit is suspended or revoked, no permit to sell beer or malt beverages on the premises shall be issued by the Board to any person for the location where the commission had suspended or revoked the license for the period of time included in the decision of the Commission.

(D) A decision of the Hearing Officer or Board made pursuant to this section is final, and any party aggrieved thereby may appeal the decision of the local beer board in accordance with T.C.A. § 57-5-108.

**SECTION 298.** Chapter 4, Article IV, Division 2, Section 4-65 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-65 Sale of beer via delivery service by breweries, restaurants, and taverns holding a city-issued beer permit.**

Breweries, restaurants and taverns holding a manufacturer beer permit, an on-premises retail beer permit, or a combined retail beer permit issued by the City may sell beer within the City limits via delivery service, subject to the following regulations:

(A) Any sale of beer under this section is for consumption off the premises of the brewery, restaurant, or tavern only. In the case of sale by a restaurant or tavern, beer may be sold pursuant to this section only if sold in conjunction with the sale of prepared food or other food products as part of the same order and only if the dollar value of the

food portion of the sale constitutes at least 50% of the total dollar value of the order.

- (B) Beer sold under this section must be contained in a metal, glass or plastic container with a secure top affixed to the container to prevent consumption without removing or breaking the top.
- (C) Single servings of beer and multi-serving bottles or containers of beer normally sold by the brewery, restaurant, or tavern may be sold under this section.
- (D) A brewery, restaurant, or tavern selling beer under this section shall prominently post a warning in a manner reasonably calculated to provide notice to customers of open container laws, which must include the following language from T.C.A. § 55-10-416, as may be amended from time to time: "No driver shall consume any alcoholic beverage or beer or possess an open container of alcoholic beverage or beer while operating a motor vehicle in this state."
- (E) An employee or contractor of a brewery, restaurant, or tavern providing or delivering beer to a customer under this section shall not provide or deliver such beverages to any person under 21 years of age and may not provide or deliver such beverages to a person who is visibly intoxicated. Any such employee providing or delivering beer shall visually inspect a valid government-issued document deemed acceptable to the permit holder that includes the photograph and birth date of the adult consumer attempting to make an alcoholic beverage purchase and confirms that the person is at least 21 years of age. In addition, delivery made pursuant to this section may be made only to the physical address indicated by the individual placing the delivery order, and the delivery must be documented by a verification of the delivery signed by the individual who placed the order. Any person denied delivery pursuant to this subsection (E) shall not be entitled to a refund of any delivery charge assessed for the purpose of such delivery.
- (F) A person delivering beer under this section shall be at least 21 years of age and must have a valid driver license.
- (G) Beer sold under this section may be sold only during the permit-holder's normal operating hours and in accordance with the provisions of this Code regarding hours of service. In addition, beer sold under this section may be delivered only within the City's corporate limits.
- (H) For any order where the amount of beer delivered exceeds two gallons (256 fluid ounces), the permit holder shall maintain for inspection by any law enforcement official a copy of the customer's order indicating: (1) the name of the recipient of the beer; (2) the address where the beer was delivered; and (3) the amount of beer delivered. Such records must be maintained for six months.
- (I) For purposes of this section, "delivery service" includes, without limitation, delivery by a third-party delivery service licensed by the Tennessee Alcoholic Beverage Commission."

SECTION 3029. Chapter 4, Article IV, Division 3, Section 4-80 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-80 Pre-hearing conference.**

- (A) The Hearing Officer on the officer's own motion, or upon motion of one of the parties, may direct the parties and/or attorneys of the parties to appear before the Hearing Officer for a pre-hearing conference not less than three (3) days before the date of the hearing.

**SECTION 310.** Chapter 4, Article IV, Division 3, Section 4-81 of the Murfreesboro City Code is amended at subsection (A) by deleting this subsection in its entirety and in lieu thereof adopting the following:

**Section 4-81 Subpoenas.**

(A) At least five (5) working days prior to the date of the hearing, all parties shall provide the Clerk with a list of the individuals they wish to have subpoenaed to appear at the hearing. The Clerk has the discretion to determine whether any subpoenas not timely requested under this provision shall issue. It shall not be a basis for requesting a continuance that a witness subject to a subpoena requested in an untimely manner failed to appear at the hearing.

**SECTION 321.** Chapter 4, Article V, Section 4-87 of the Murfreesboro City Code is amended at subsections (B) and (D) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-87 Nudity on premises where beer is offered for sale.**

(B) Any violation of this section shall constitute a civil offense and shall upon conviction, be punishable by a penalty under City Code § 1-8, in addition to or in lieu of any other penalty or remedy established in this article.

(D) If the owner, operator, licensee, lessor, lessee, manager, employee, or any other person participating in the operation of a commercial establishment located within the City at which alcoholic beverages are offered for sale for consumption on the premises shall be convicted of any of the offenses designated in Section 4-87 as set forth herein, then the City Recorder shall notify the Tennessee Alcoholic Beverage Commission and request the liquor permit be revoked.

**SECTION 332.** Chapter 4, Article V, Section 4-88 of the Murfreesboro City Code is amended at subsections (C) and (G) by deleting these subsections in their entirety and in lieu thereof adopting the following:

**Section 4-88 Sexually-explicit entertainment and conduct prohibited where beer is offered for sale.**

(C) No permit holder, either knowingly or through the negligent supervision of an employee or agent, shall allow any person on the permitted premises to:

- (1) Engage in any sexual conduct as defined above;
- (2) Simulate through the use of an artificial device or object any sexual conduct;
- (3) Expose a person's genitals, anus, or pubic area to public view;
- (4) Wear or use any device or covering that is visible to others and simulates the genitals, anus, pubic hair or any portion thereof; or
- (5) Touch, caress, or fondle the breast, genitals, anus, or exposed buttocks of any other person.

These general prohibitions notwithstanding, the foregoing subsections (2), (3), (4), and (5) shall not apply to any artistic performance or exhibition that, when taken as a whole, expresses matters of serious literary, artistic, scientific or political value; is not in violation of state or federal law regarding pornography or obscenity; and occurs on a premises that is not predominantly used for sexually oriented adult entertainment.

A premises used predominantly for sexually oriented entertainment includes, without limitation, any location regulated as a sexually oriented business under Section 32 of the City's Zoning Ordinance.

(G) Any violation of this section shall constitute a civil offense and shall upon conviction, be punishable by a penalty under City Code § 1-8, in addition to or in lieu of any other penalty or remedy established in this article.

**SECTION 342.** Chapter 4, Article VI, Section 4-90 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-90 Beer, wine and other alcoholic beverages on City property.**

It shall be lawful to possess, use or consume beer, wine or any other alcoholic beverage on any City owned property only if said possession, use or consumption has been authorized by and complies with the City's applicable rules on possession, use or consumption for that property. These rules shall be adopted by the Council by resolution after receiving recommendations from the department and, if applicable, the board or commission, having jurisdiction over the property. These rules may be of general applicability or may be specific to a location or an event. They may, but are not required to, be contained in a lease, use agreement or other contract. They may, but are not required to, be posted on the property.

In the absence of a resolution authorizing the possession, use or consumption of beer, wine or another alcoholic beverage on a specific City property, any such possession, use or consumption is unlawful.

For property owned by the City and leased to another entity, the lessee shall be responsible for enforcing the City's rules for possession, use and consumption of beer, wine and any other alcoholic beverages on the premises and for enforcing applicable laws and regulations of the State of Tennessee and laws of the City.

Under no circumstances are individuals possessing alcoholic beverages allowed to be on the public streets, sidewalks, or other public rights-of-way adjacent to City-owned property unless the alcohol is served by a licensed establishment that adjoins a City sidewalk and has obtained a permit or license to allow its patrons to possess open containers of alcohol and to consume alcohol on the City sidewalk within a clearly defined area. Any person in violation of this section shall be punished in accordance with City Code § 1-8.

Nothing in this section shall in any way affect or lessen the rules and regulations governing the possession, use or consumption of alcohol by City employees.

**SECTION 354.** Chapter 4, Article VII, Section 4-93 of the Murfreesboro City Code is amended by deleting this section in its entirety and in lieu thereof adopting the following:

**Section 4-93 Violations.**

Except as otherwise provided in this chapter, any violation of this article shall constitute a civil offense and shall, upon conviction, be punishable by a penalty under City Code § 1-8, in addition to or in lieu of any other penalty or remedy established in this chapter. Each day a violation shall be allowed to continue shall constitute a separate offense.

**SECTION 365.** The captions and headings of the sections throughout this Ordinance are intended solely to facilitate reading and reference to the sections and provisions of this Ordinance. Such captions shall not affect the meaning or interpretation of this Ordinance.

**SECTION 376.** That this Ordinance shall take effect fifteen (15) days after its passage upon second and final reading, the public welfare and the welfare of the City requiring it.

Passed:

\_\_\_\_\_  
Shane McFarland, Mayor

1<sup>st</sup> reading \_\_\_\_\_

2<sup>nd</sup> reading \_\_\_\_\_

ATTEST:

Jennifer BrownErin Tucker  
City Recorder

APPROVED AS TO FORM:

Adam F. Tucker  
City Attorney

SEAL

# COUNCIL COMMUNICATION

**Meeting Date: 09/12/2024**

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**Item Title:** Approving and Permitting Rutherford County Schools Construction Projects

**Department:** Planning

**Presented by:** Ben Newman, Director of Planning and Land Management

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## **Summary**

Presentation and discussion of approval and permitting processes for Rutherford County Schools construction projects.

## **Background Information**

Recent concerns have been raised regarding the plans review/approval and permitting processes for proposed physical improvements at Rutherford County Schools. Today's presentation will elaborate on current practices.

First, Building and Codes Director Kevin Jones will present the attached list of City and County Schools construction projects since 2015 and the permitting fees that they were charged. He will also elaborate on why the permitting fees are assessed and what expenses they recover.

Second, Director of Planning Ben Newman will discuss what zoning and development standards are required of various construction projects, including schools projects, regarding landscaping, irrigation, buffering, and parking. He will also provide information on new policy adopted by the City Council for how to process plans for County Schools when they are approved as outside the City sewer customers.

Finally, City Manager Darren Gore will be available to elaborate on the capacity buy-in fees associated with water and sewer services as schools expand and add facilities in MWRD's service area.

## **Council Priorities Served**

### *Responsible Budgeting*

Charging plans review and permitting fees helps the City to offset the expenses that the City incurs in reviewing and inspecting these developments to ensure that public health, safety, and welfare standards are being met.

### *Improve Economic Development/Establish Strong City Brand*

The presence of strong local school systems contributes to the identity of the community as a desirable place to live, work, and do business.

### *Expand Infrastructure*

It is vital for the local school systems to keep up with demand for its services in a growing community by building physical improvements.

*Maintain Public Safety*

The plans review and inspections processes are vital in ensuring that new construction projects comply with minimum standards for health and safety.

**Attachments:**

Spreadsheet of permitting fees charged to MCS and RCS since 2006

Project Name	Address	Valuation	Company Name	Issued Date	Permit#	Fees Paid
<b>Rutherford County Projects</b>						
Oakland High School Additions 2023	2225 Patriot Dr	\$ 54,880,000.00	RUTHERFORD COUNTY SCHOOLS	9/14/2023	E1-23-7581	\$ 188,641.00
Riverdale High School Additions 2023	802 Warrior Dr	\$ 49,605,700.00	Rutherford County Board of Education	9/14/2023	E1-23-7295	\$ 170,710.00
Riverdale Football Fieldhouse New Construction 2015	802 Warrior Dr	\$ 1,150,000.00	Affordable Building and Concrete	5/6/2015	C1-15-3349	\$ 6,159.00
Riverdale H.S. Conces. Stand, Scoreboard, Pole Lights Fire Re	802 Warrior Dr	\$ 24,950.00	Rutherford County Board of Education	12/8/2017	C4-17-11438	\$ 767.00
Riverdale High School Football Fieldhouse Buildout 2018	802 Warrior Dr	\$ 247,113.00	Precision And Quality Builders Bill Austin	1/24/2019	C8-19-0678	\$ 2,293.00
Riverdale High School Softball Facility Restroom Addition 2018	802 Warrior Dr	\$ 24,950.00	Hiller LLC dba Hiller Plumbing Co., Inc.	8/10/2018	C3-18-7894	\$ 732.00
Oakland Middle School Annex New Construction 2018	853 Dejarnette Ln	\$ 13,241,000.00	Rutherford County Board of Education	5/22/2018	E1-18-5212	\$ 47,269.00
Oakland High School 2 Portable Classrooms 2017	2225 Patriot Dr	\$ 12,800.00	RUTHERFORD COUNTY SCHOOLS	12/22/2016	E2-16-12044	\$ 635.00
Oakland High School Portable Classroom 2016	2225 Patriot Dr	\$ 11,500.00	RUTHERFORD COUNTY SCHOOLS	4/25/2016	E2-16-3495	\$ 621.00
Oakland High School Portables Relocation 2022	2225 Patriot Dr	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	1/4/2023	E2-22-10342	\$ 593.00
Oakland High School Portables Relocation 2022	2225 Patriot Dr	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	1/4/2023	E2-22-10344	\$ 593.00
Oakland High School Portables Relocation 2022	2225 Patriot Dr	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	1/4/2023	E2-22-10343	\$ 593.00
Oakland Middle School Portables #6, 7 and 8 - 2017	853 Dejarnette Ln	\$ 10,000.00	Rutherford County Board of Education	5/18/2017	E2-17-4474	\$ 593.00
Oakland Middle School Portables #6, 7 and 8 - 2017	853 Dejarnette Ln	\$ 10,000.00	Rutherford County Board of Education	5/18/2017	E2-17-4466	\$ 593.00
Oakland Middle School Portables #6, 7 and 8 - 2017	853 Dejarnette Ln	\$ 10,000.00	Rutherford County Board of Education	5/18/2017	E2-17-4475	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4907	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4903	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4909	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4908	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4899	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4900	\$ 593.00
Riverdale High School Portable Classrooms 2022	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	6/6/2022	E2-22-4901	\$ 593.00
Riverdale High School Portable Classrooms 2023	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	5/24/2023	E2-23-3828	\$ 593.00
Riverdale High School Portable Classrooms 2023	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	5/24/2023	E2-23-3829	\$ 593.00
Riverdale High School Portable Classrooms 2023	802 Warrior Dr	\$ 10,000.00	Rutherford County Board of Education	5/24/2023	E2-23-3830	\$ 593.00
Oakland Middle School Portable Classroom 2016	853 Dejarnette Ln	\$ 7,500.00	Rutherford County Board of Education	4/25/2016	E2-16-3523	\$ 565.00
Blackman Elementary School Portable 2018-2019	586 Fortress Blvd	\$ 10,000.00	Rutherford County Board of Education - To	1/22/2019	E2-18-12097	\$ 593.00
Blackman Elementary School Relocate Portable Classroom 2	586 Fortress Blvd	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	8/21/2023	E2-23-6503	\$ 593.00
Blackman Elementary School Two Portable Buildings 2022	586 Fortress Blvd	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	8/4/2022	E2-22-6642	\$ 593.00
Blackman Elementary School Two Portable Buildings 2022	586 Fortress Blvd	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	8/4/2022	E2-22-6640	\$ 593.00
Blackman High School Baseball Concession Stand New Cons	3956 Blaze Dr	\$ 10,000.00	Martin Company Construction	2/8/2019	C1-19-1497	\$ 593.00
Blackman High School Baseball Restrooms and Laundry Addit	3956 Blaze Dr	\$ 15,000.00	Martin Company Construction	5/3/2019	C3-19-4355	\$ 663.00
Blackman High School Girl Softball Shed	3956 Blaze Dr	\$ 1,500.00	Imperial Construction Services LLC	1/10/2020	C1-20-0243	\$ 444.00
Blackman High School Portable Classroom 2016	3956 Blaze Dr	\$ 10,600.00	Rutherford County School Board	4/25/2016	E2-16-3487	\$ 607.00
Blackman High School Softball Combo Press Box - Concessi	3956 Blaze Dr	\$ 16,459.00	Jackie Holden	5/26/2015	C1-15-3870	\$ 678.00

Project Name	Address	Valuation	Company Name	Issued Date	Permit#	Fees Paid
<b>Rutherford County Projects</b>						
Blackman Middle School Portable Classrooms P1 2021	3945 Blaze Dr	\$ 10,000.00	Rutherford County Board of Education - Toi	6/21/2021	E2-21-5120	\$ 593.00
Blackman Middle School Portable Classrooms P2 2021	3945 Blaze Dr	\$ 10,000.00	Rutherford County Board of Education - Toi	6/21/2021	E2-21-5121	\$ 593.00
Blackman Middle School Softball Dugouts New Construction	3945 Blaze Dr	\$ 10,000.00	Rutherford County Trustee	4/25/2018	C3-18-3364	\$ 593.00
Holloway High School Interior and Exterior Remodel 2023	619 S Highland Ave	\$ 811,665.00	Southeast Contractors, Inc.	4/18/2024	C3-24-3094	\$ 4,810.00
Holloway High School Vestibule Addition/Wheelchair Lift 202	619 S Highland Ave	\$ 270,150.00	CanSon Construction Management, LLC	6/28/2023	C3-23-5132	\$ 2,422.00
Siegel High Redstone FCU Branch 2024	3300 Siegel Rd	\$ 183,000.00	Dow Smith Contracting Co., Inc.	3/18/2024	C7-24-1945	\$ 1,964.00
Siegel High School Addition and Renovation 2017-2018	3300 Siegel Rd	\$ 6,526,000.00	R. G. Anderson Co., Inc.	1/4/2018	E1-17-11584	\$ 24,238.00
Siegel High School Football Fieldhouse Interior Renovation 2018	3300 Siegel Rd	\$ 1,300.00	SIEGEL STAR FOOTBALL BOOSTERS, INC.	6/8/2017	C3-17-5584	\$ 422.00
Siegel High School Storage Building under Bleachers	3300 Siegel Rd	\$ 9,900.00	SIEGEL STAR FOOTBALL BOOSTERS, INC.	5/21/2015	C3-15-3873	\$ 593.00
Siegel Middle School (Football Equipment Shed) 2016	355 W Thompson Ln	\$ 5,000.00	Siegel Middle School	4/27/2016	C1-16-3925	\$ 523.00
Siegel Middle School 3 Portable 2018	355 W Thompson Ln	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	5/24/2018	E1-18-5220	\$ 593.00
Siegel Middle School 3 Portable 2018	355 W Thompson Ln	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	5/24/2018	E1-18-5221	\$ 593.00
Siegel Middle School 3 Portable 2018	355 W Thompson Ln	\$ 10,000.00	RUTHERFORD COUNTY SCHOOLS	5/24/2018	E1-18-5222	\$ 593.00
Siegel Middle School Baseball & Softball Restrooms	355 W Thompson Ln	\$ 28,000.00	Rutherford County School Board	6/30/2016	C1-16-6347	\$ 801.00
Siegel Middle School Baseball Hitting Facility Addition 2018	355 W Thompson Ln	\$ 11,453.00		8/16/2018	C1-18-8562	\$ 586.00
Siegel Middle School Football Storage New Construction 2018	355 W Thompson Ln	\$ 3,246.00	RUTHERFORD COUNTY SCHOOLS	8/17/2018	C1-18-8477	\$ 474.00
Siegel Middle School Portable Classroom 2016	355 W Thompson Ln	\$ 7,800.00	Rutherford County School Board	4/25/2016	E2-16-3527	\$ 565.00
Siegel Middle School Portable Classrooms #12 and #13 - 201	355 W Thompson Ln	\$ 10,000.00	Rutherford County Board of Education - Toi	5/18/2017	E2-17-4477	\$ 593.00
Siegel Middle School Portable Classrooms #12 and #13 - 201	355 W Thompson Ln	\$ 10,000.00	Rutherford County Board of Education - Toi	5/18/2017	E2-17-4476	\$ 593.00

\$ 127,396,586.00

\$ 475,379.00

Project Name	Address	Valuation	Company Name	Issued Date	Permit#	Fees Paid
<b>City Projects</b>						
Southwest (Salem) Elementary School New Construction 2018-2019	3400 Saint Berrnand Way	\$ 24,335,000.00	R. G. Anderson Co., Inc.	12/12/2018	E1-18-11733	\$ 85,188.00
Hobgood Elementary School Gymnaisium and Classroom Addition 2015	3300 Siegel Rd	\$ 6,526,000.00	Rutherford County Board of Education	1/4/2018	E1-17-11584	\$ 24,238.00
Reeves Rogers Elementary School Addition 2024	307 S Baird Ln	\$ 5,480,000.00	Murfreesboro City Schools	11/5/2015	E1-15-7137	\$ 20,881.00
Bellwood Elementary School Energy Efficient Initiatve 2016	1807 Greenland Dr	\$ 2,950,000.00	Murfreesboro City Schools	7/18/2024	E2-24-5418	\$ 12,079.00
Erma Siegel Elementary School Greenhouse 2017	355 W Thompson Ln	\$ 7,800.00	Rutherford County Board of Education	4/25/2016	E2-16-3527	\$ 565.00
Cason Lane Academy Greenhouse Installation	135 Thompson Ln W	\$ 4,600.00	Erma Siegel Elementary School	3/20/2017	C1-17-2709	\$ 488.00
Cason Lane Academy - Keri's Outdoor Classroom (Pergola)	1330 Cason Ln	\$ 1,000.00	City Of M'boro Schools	4/28/2016	E2-16-4139	\$ 422.00
Black Fox Elementary 10 Classroom Addition and Renovations 2017	1330 Cason Ln	\$ 800.00	Cason Lane Academy - Kathy Latondress	4/20/2016	C1-16-3621	\$ 22.00
Black Fox Elementary School Greenhouse New construction 2019	1753 S Rutherford Blvd	\$ 2,284,937.00	Romach, Inc.	3/17/2017	C1-17-0308	\$ 9,783.00
Bradley Academy Elementary School Renovations 2016	1753 S Rutherford Blvd	\$ 1,000.00	Murfreesboro City Schools	3/13/2019	C1-19-2411	\$ 22.00
Bradley Academy Interior Renovation 2015	511 Doctor Martin Luther King Blvd	\$ 225,000.00	Pride Concrete LLC	5/10/2016	C3-16-4275	\$ 2,164.00
Bradley Academy Maintenance Project and Awning	511 Doctor Martin Luther King Blvd	\$ 46,279.00	Boyce Ballard Construction LLC	6/23/2015	C3-15-4908	\$ 979.00
John Pittard Elementary School Greenhouse New Construction 2018	415 S Academy St	\$ 1,491.00	Boyce Ballard Construction LLC	6/17/2015	C8-15-4661	\$ 444.00
Northfield Elementary School Canopy for Kindergarten Addition 2018	745 Dejarnette Ln	\$ 1,100.00	Rutherford County Board of Education	6/6/2018	C1-18-5900	\$ 22.00
Overall Creek Elementary School Greenhouse New Construction 2017	1720 Gateway Blvd	\$ 3,600,000.00	Olympian Construction Co., Llc	7/23/2021	E1-21-7248	\$ 14,489.00
Reeves Rogers Elementary School Addition 2024	429 Otter Trl	\$ 1,000.00	Murfreesboro City Schools	1/10/2017	C1-17-0222	\$ 422.00
Reeves Rogers Greenhouse Project New Construction 2018	1807 Greenland Dr	\$ 2,950,000.00	Romach, Inc.	7/18/2024	E2-24-5418	\$ 12,079.00
Siegel Elementary Divider Wall 2023	1807 Greenland Dr	\$ 1,000.00	Murfreesboro City Schools	2/22/2018	C1-18-1543	\$ 422.00

\$ 48,417,007.00

\$ 184,709.00

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

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**Item Title:** CIP Transfers

**Department:** Finance

**Presented by:** Amanda DeRosia, Interim Finance Director

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## Summary

Notification to Council of CIP transfers.

## Background Information

Major capital investments are generally funded by debt. The funds secured are allocated annually with the CIP Budget process. The transfer of CIP funds is something that is necessary under certain circumstances, such as transfer of priorities, unanticipated project delays, etc.

Another circumstance requiring CIP funds transfer is the potential for arbitrage earnings, which result in IRS penalties. Arbitrage earnings result when the City's investment earnings on unexpended funds are greater than the interest that is paid for those funds. The unprecedented rapid rise in interest rates has recently created a risk of arbitrage earnings unless transfer of CIP funds is undertaken. Council has granted the Finance Department authority to transfer funds when necessary to avoid IRS penalties on arbitrage earnings.

The transfers shown in the attached schedule show the proposed transfer of funds between the Bond Fund and the General Fund. The amount of funding for the existing projects listed does not change, only the source of the funds to be expended.

## Council Priorities Served

*Responsible budgeting*

Proper management of borrowed funds is required to maintain the funding's tax status and avoid undue penalties.

## Fiscal Impacts

The transfer of CIP Funds will have no effect on the CIP Funds balance.

## Attachments:

1. CIP Transfers Schedule
2. CIP Funds Transfer Request – General Fund/2024 CIP/2021 Bond

**Funds Available by Loan Before Transfer**

September, 2024	Project	21 Bond Available Funds	General Fund Available Funds	2024 CIP Available Funds	TOTAL Available Funds
	Barfield Crescent Park Expansion	1,810			1,810
	Cherry Lane Phase 2	20,840			20,840
	Cherry Lane Phase 3	105,560			105,560
	Cherry Lane Phase 3	41,750			41,750
	Mercury, Broad, Bradyville Inersection			20,840	20,840
	Skate Park		1,810		1,810
	Towne Creek		105,560		105,560
	Towne Creek		41,750		41,750
<b>Total</b>		<b>169,960</b>	<b>149,120</b>	<b>20,840</b>	<b>339,920</b>

**Funds Available by Loan After Reallocation**

September, 2024	Project	21 Bond Available Funds	General Fund Available Funds	2024 CIP Available Funds	TOTAL Available Funds
	Barfield Crescent Park Expansion		1,810		1,810
	Cherry Lane Phase 2			20,840	20,840
	Cherry Lane Phase 3		105,560		105,560
	Cherry Lane Phase 3		41,750		41,750
	Mercury, Broad, Bradyville Inersection	20,840			20,840
	Skate Park	1,810			1,810
	Towne Creek	105,560			105,560
	Towne Creek	41,750			41,750
<b>Total</b>		<b>169,960</b>	<b>149,120</b>	<b>20,840</b>	<b>339,920</b>



### **CIP Funds Transfer Request**

Submitted for your approval is the following request to transfer CIP funds.

CIP Loan General Fund / 2024 CIP / 2021 Bond

Transfer CIP funds from:

Transfer CIP funds from:	Transfer CIP funds to:	
Mercury, Broad,Bradyville (2024)	(20,839.92)	Cherry Lane 2 (2024)
Cherry Lane 2 (2021)	(20,839.92)	Mercury, Broad,Bradyville (2021)
Town Creek (General Fund)	(105,560.00)	Cherry Lane 3 (General Fund)
Cherry Lane 3 (2021)	(105,560.00)	Town Creek (2021)
Town Creek (General Fund)	(41,750.00)	Cherry Lane 3 (General Fund)
Cherry Lane 3 (2021)	(41,750.00)	Town Creek (2021)
Skate Park (General Fund)	(1,810.00)	Barfield Crescent Park Exp (Gen Fund)
Barfield Crescent Park Exp (2021)	(1,810.00)	Skate Park (2021)
<b>TOTAL TRANSFER</b>	<b>(339,919.84)</b>	<b>TOTAL TRANSFER</b>
		<b>339,919.84</b>

Explanation: To facilitate spending down the 2021 Bond, it is requested that the above listed projects

that are funded with the General Fund and the 2024 CIP be swapped with the same projects in the 2021 Bond.

*Vicki J Massey*

Reviewed by Finance

9/4/2024

Date

Approved

*Amanda DeRosia*

Interim Finance Director

Declined

*9/4/24*

Date

Please send the original to Vicki Massey, Finance & Tax Dept., once all signatures have been obtained.

# COUNCIL COMMUNICATION

Meeting Date: 09/12/2024

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**Item Title:** July 2024 Dashboard

**Department:** Administration

**Presented by:** Erin Tucker, Budget Director

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## Summary

July 2024 Dashboard packet

## Background Information

Dashboard information includes relevant Financial, Building & Codes, Risk Management and Construction data.

## Council Priorities Served

*Responsible budgeting*

Providing Council with assessable financial information on a regular-basis assists in critical decision-making about the fiscal affairs of the City.

## Fiscal Impacts

None

## Attachments:

1. July 2024 Dashboard
2. July Impact Fee Report
3. City Schools July Dashboard

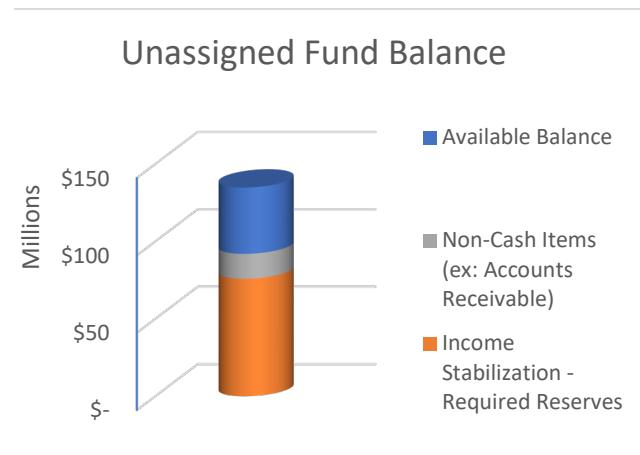
# JULY 2024 DASHBOARD

## FUND BALANCE

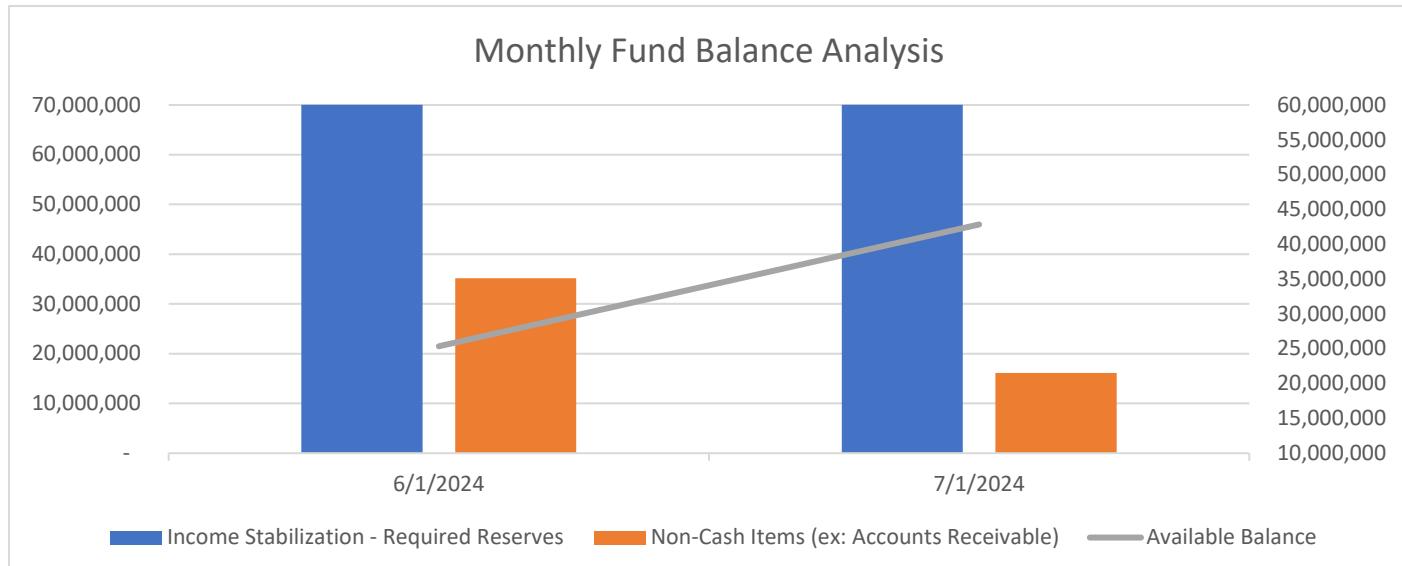
The City's Fund Balance policy requires a reserve of 15-30% of General Fund revenues. This reserve is maintained in the Unassigned Fund Balance within General Fund. Other components of this account include non-spendable assets, including Accounts Receivable. The remaining funds are available for use, generally for one-time, non-recurring expenses. Examples include economic development related expenses and capital spending for land, buildings and equipment.

The graph and chart below reflects the total Unassigned Fund Balance categorized by required reserves, non-cash items, and available balance. The maximum reserve (30% of General Fund operating revenues) is used. These amounts are unaudited.

Unassigned Fund Balance	
7/31/2024	
<b>Available Balance</b>	42,841,943
<b>Non-Cash Items (ex: Accounts Receivable)</b>	16,107,990
<b>Income Stabilization - Required Reserves</b>	75,900,000
<b>134,849,933</b>	



The chart below displays the changes in use of Unassigned Fund Balance by month.



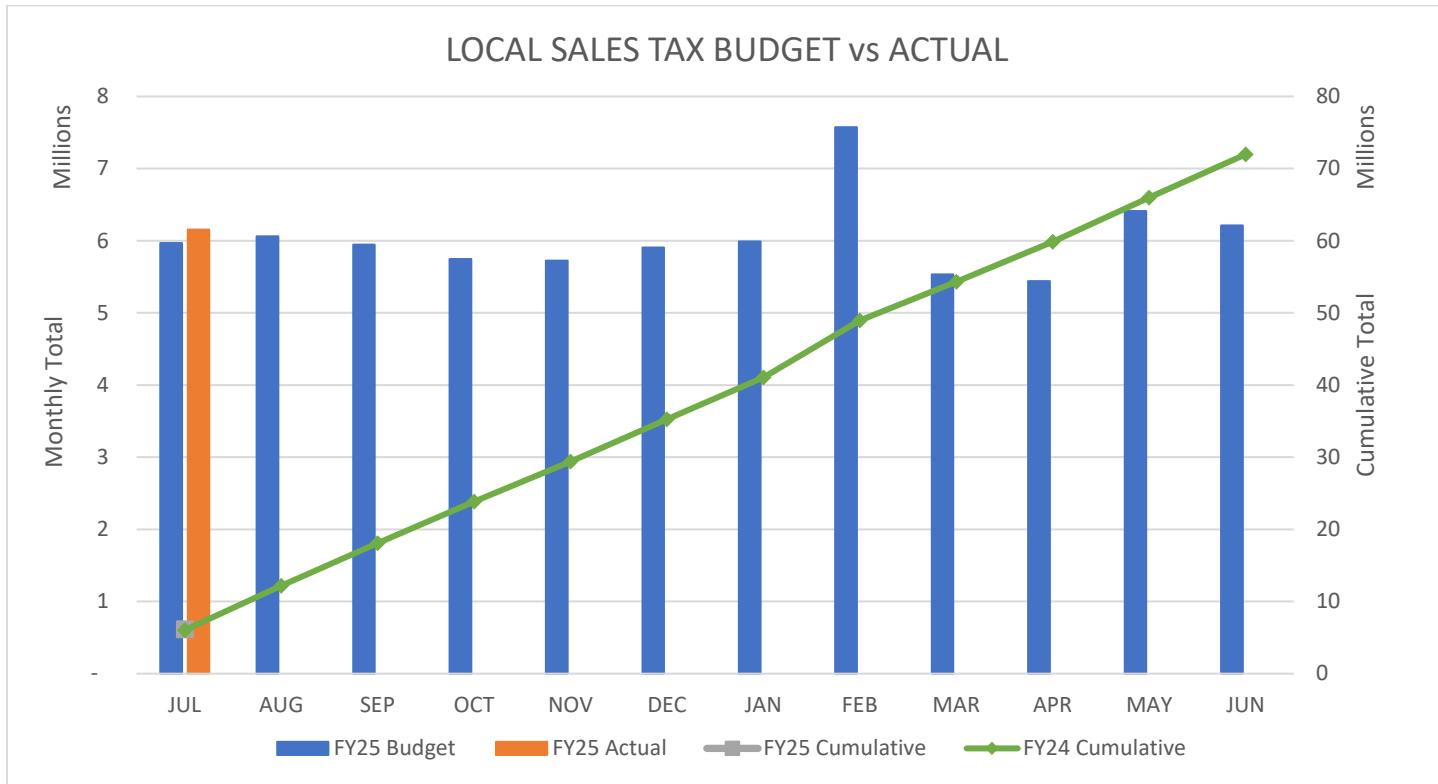
## REVENUES

### Property Tax

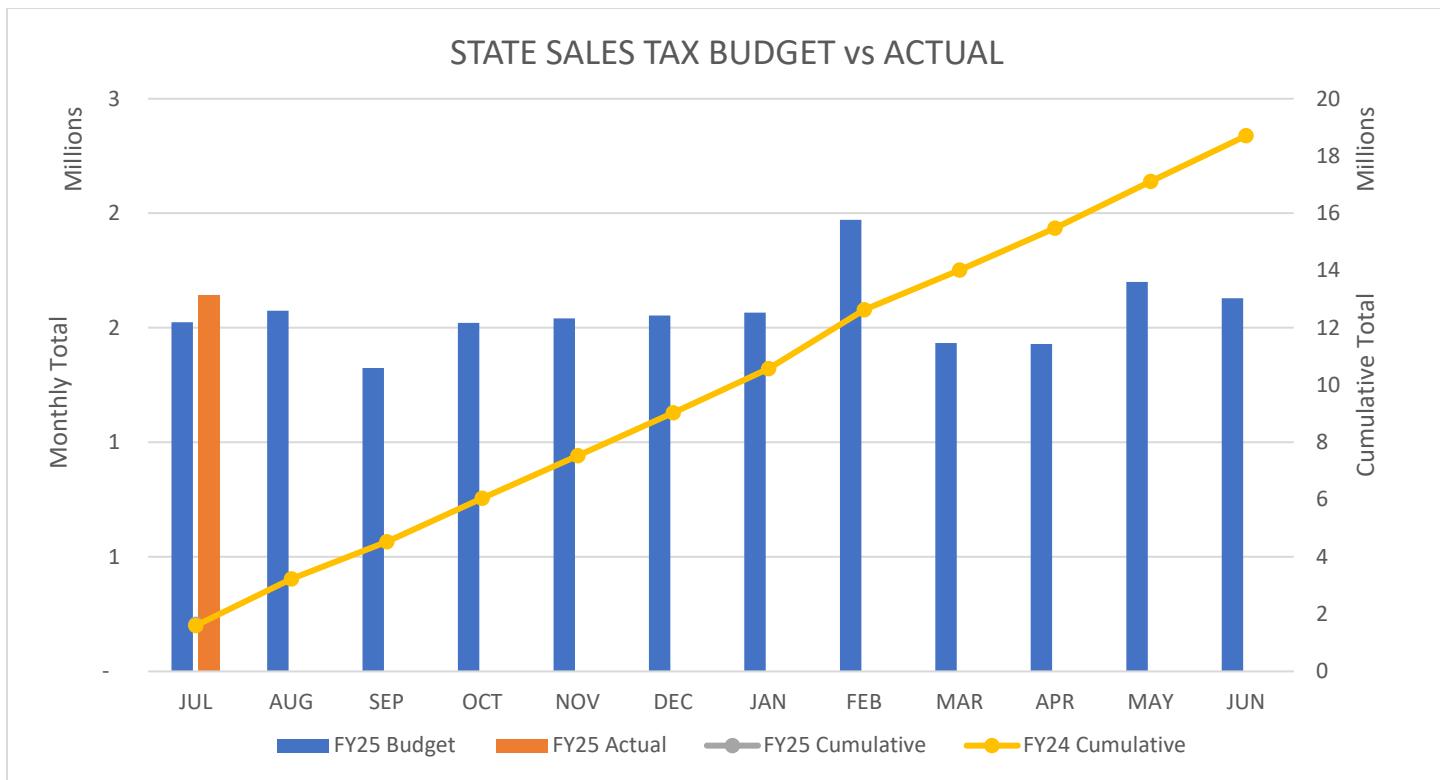


Property Tax notices will be mailed in early October. The FY25 budget reflects a 3% increase over FY24, which is consistent with last year's growth.

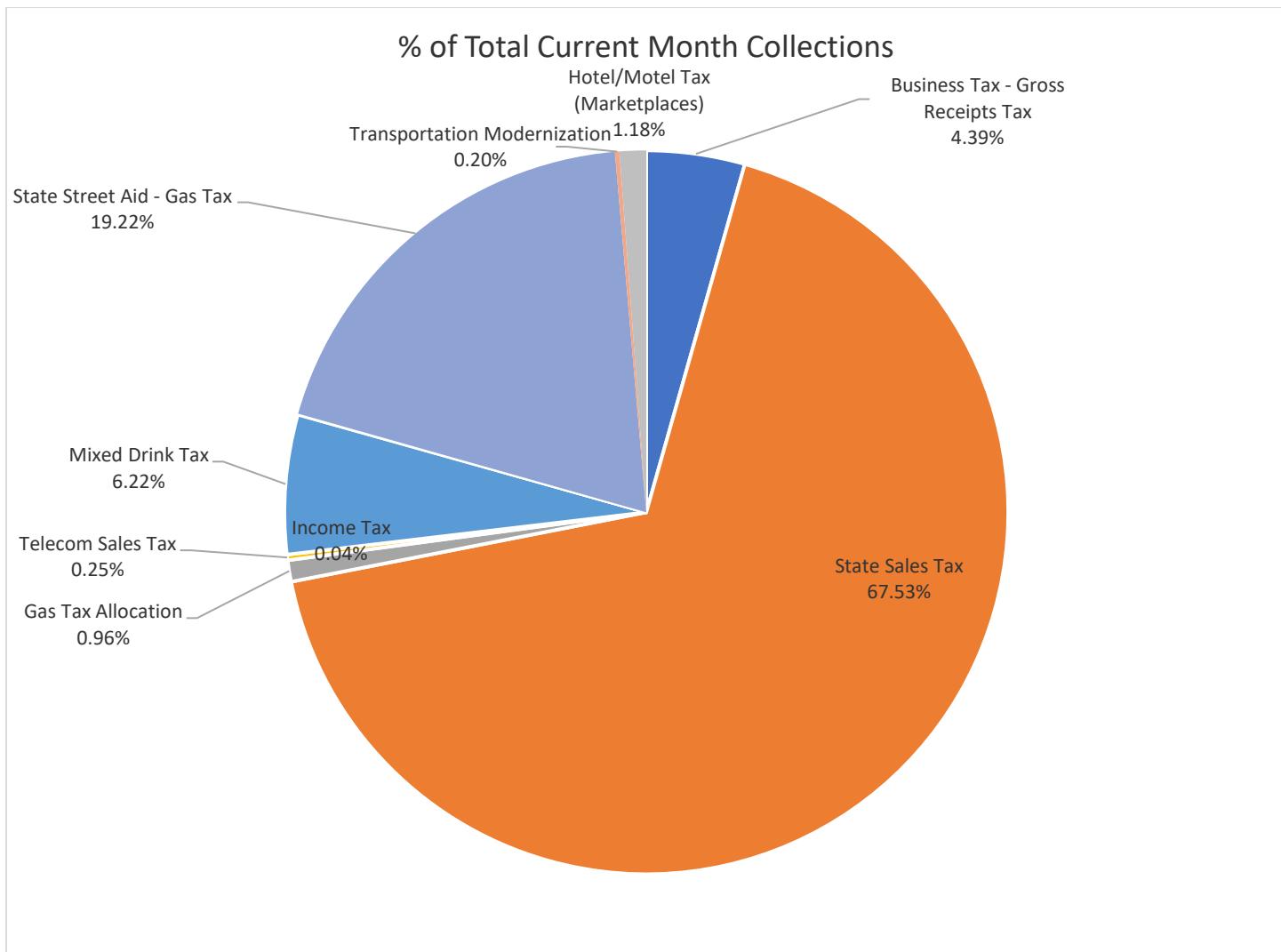
### LOCAL SALES TAX BUDGET vs ACTUAL



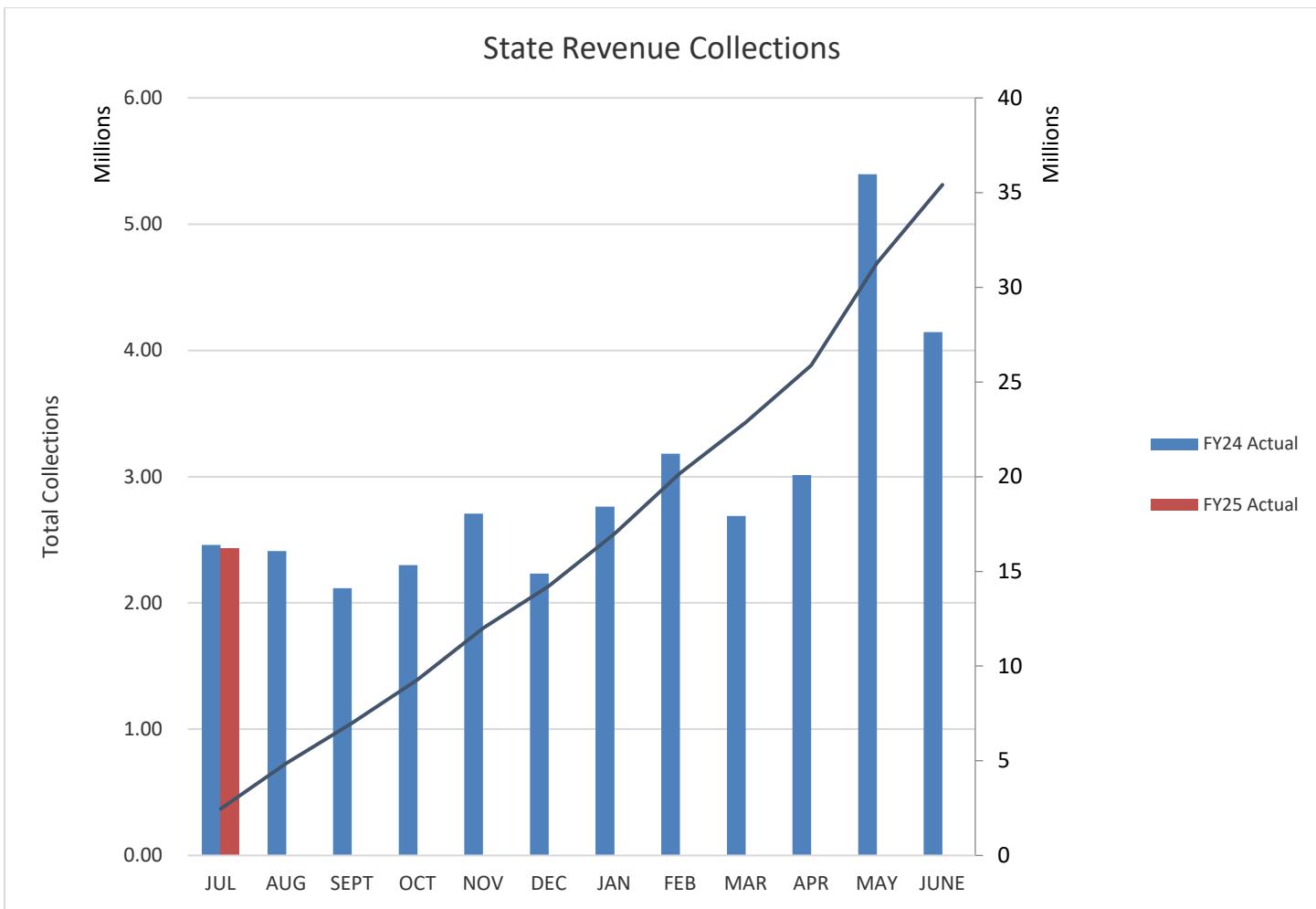
FY25 Local Sales Tax collections were budgeted flat with a 1.5% increase over FY24 projected results. In July, a revised budget was presented to Council that increased the projection by an additional 1.5% (\$1m). July 2024 receipts (reflecting May sales) reflect \$121k more (2% increase) than July 2023 receipts. This revenue shows a \$187k (3%) increase over budgeted projections.



FY25 State Sales Tax collections were budgeted at 1% over FY24. In July, a revised budget was presented to Council that increased the projection by an additional 1% (\$190k). July receipts, for May sales, were up 2.6% compared to last year.

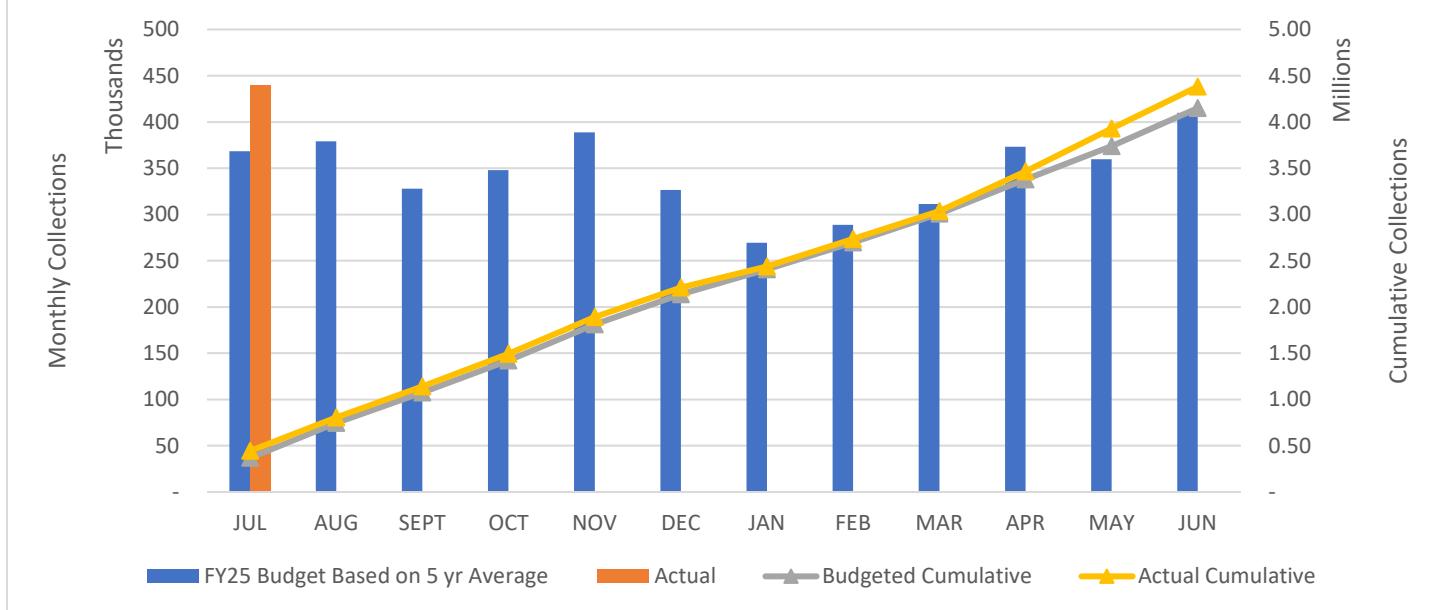


For July, Sales Tax made up 68% of State revenues. Business Tax receipts made up 4%. State Street Aid (restricted to road improvements) made up 19% of the month's receipts. Mixed Drink tax totaled 6% for the month. The remaining revenues were made up with other miscellaneous taxes, including telecom and miscellaneous gas tax revenues.



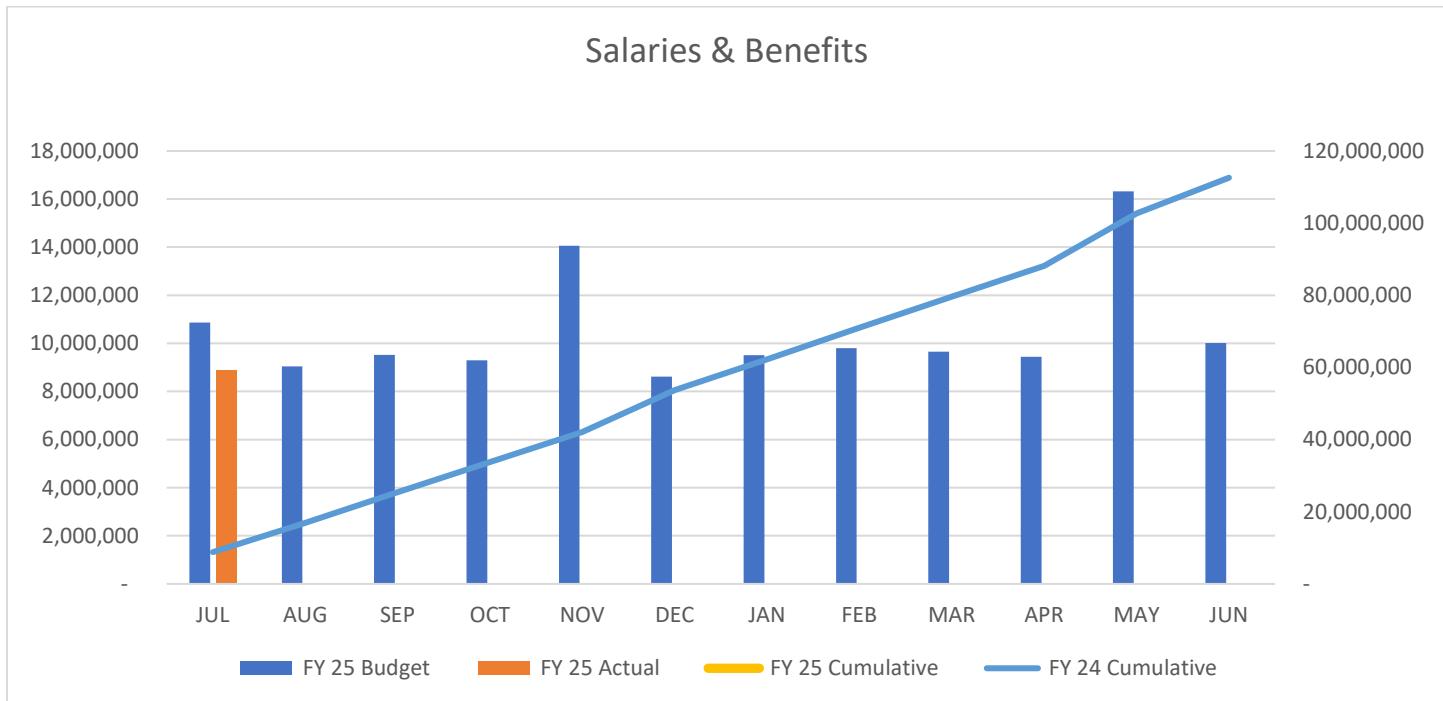
Overall, State Shared Revenue collections showed slight (1%) decrease compared to July 2023. Business License (Gross Receipts) Taxes are down 38% (\$65k) for the month. While this tax can fluctuate depending on when returns are filed, there were also changes to the filing requirements that have impacted revenues. Sales Taxes receipts reflect growth of 2.7% increase as compared to July 2023. Mixed drink taxes are down 4% for the month. State Street Aid Gas Tax reflects flat results compared to July 2023. These revenues are restricted and can only be spent on eligible roadway maintenance and construction projects.

## HOTEL/MOTEL BUDGET vs. ACTUAL



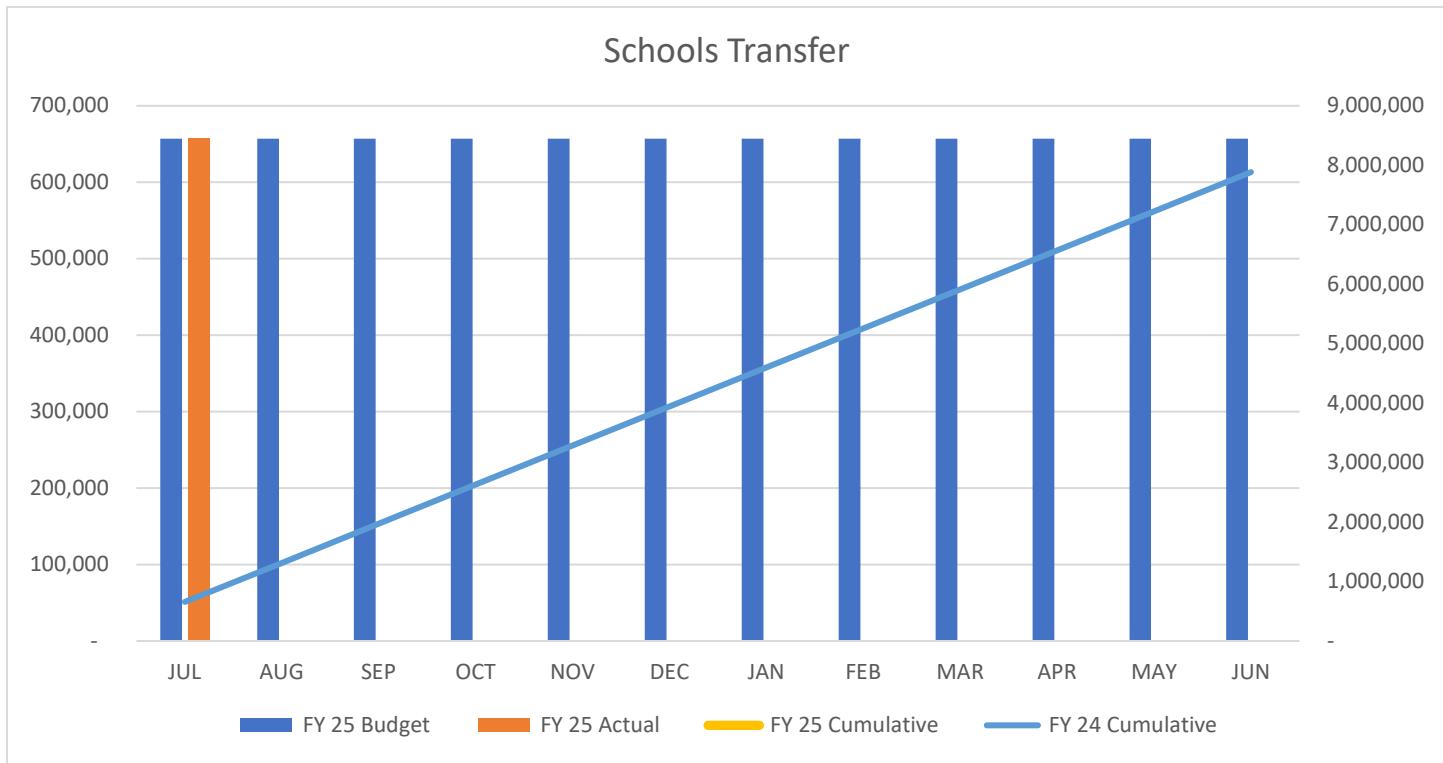
Due to declining revenue forecasts, FY25 Hotel/Motel Taxes were budgeted 7% lower than the FY24 budget. July results reflect a 1% decrease compared to last year for the month, and a 19% cumulative budget surplus. The Finance Department will conduct an audit of the City's hotels and motels in the coming year to ensure accurate and timely reporting.

## EXPENSES

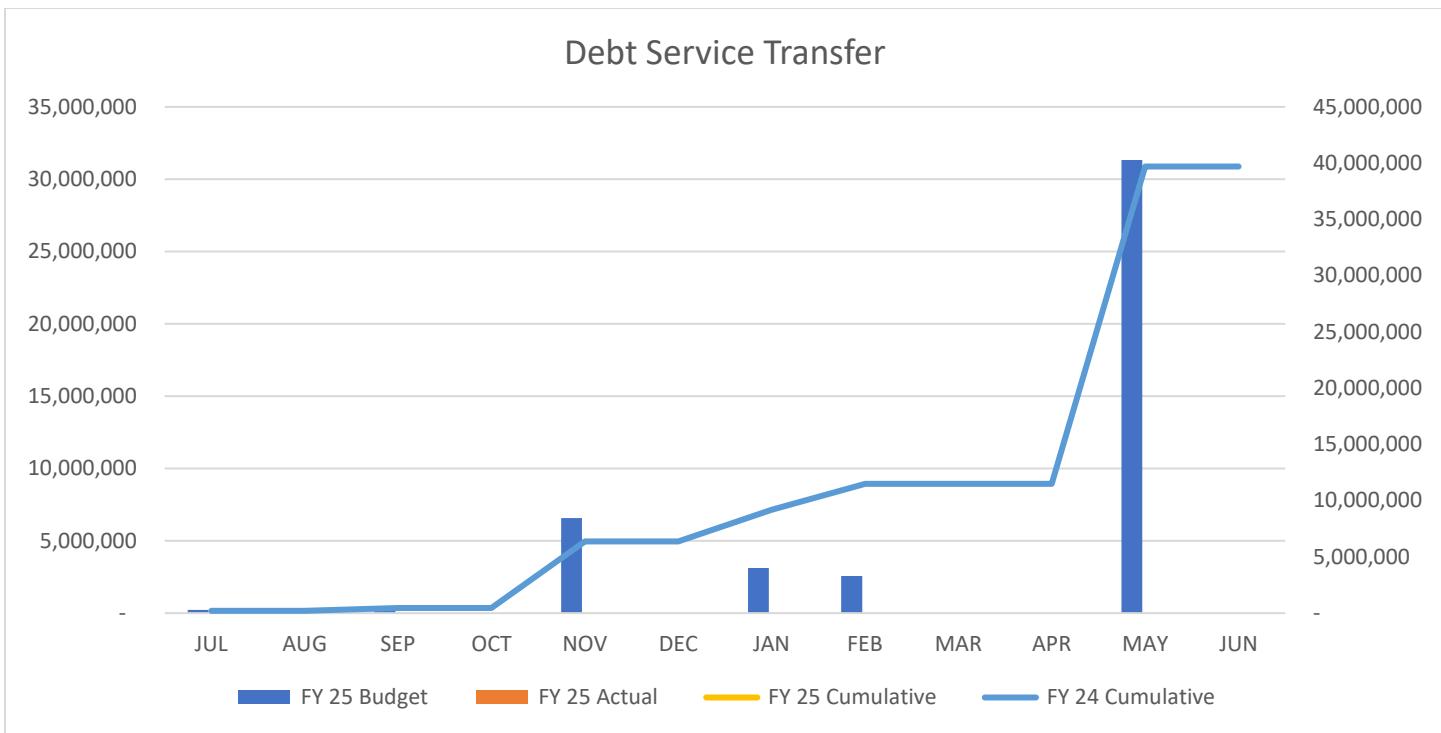


Salaries & Benefits make up 35% of General Fund's budget. The FY24 budget included 40 additional full-time positions, 22 of which are for public safety. Full-time approved positions increased from 1,104 to 1,144 positions.

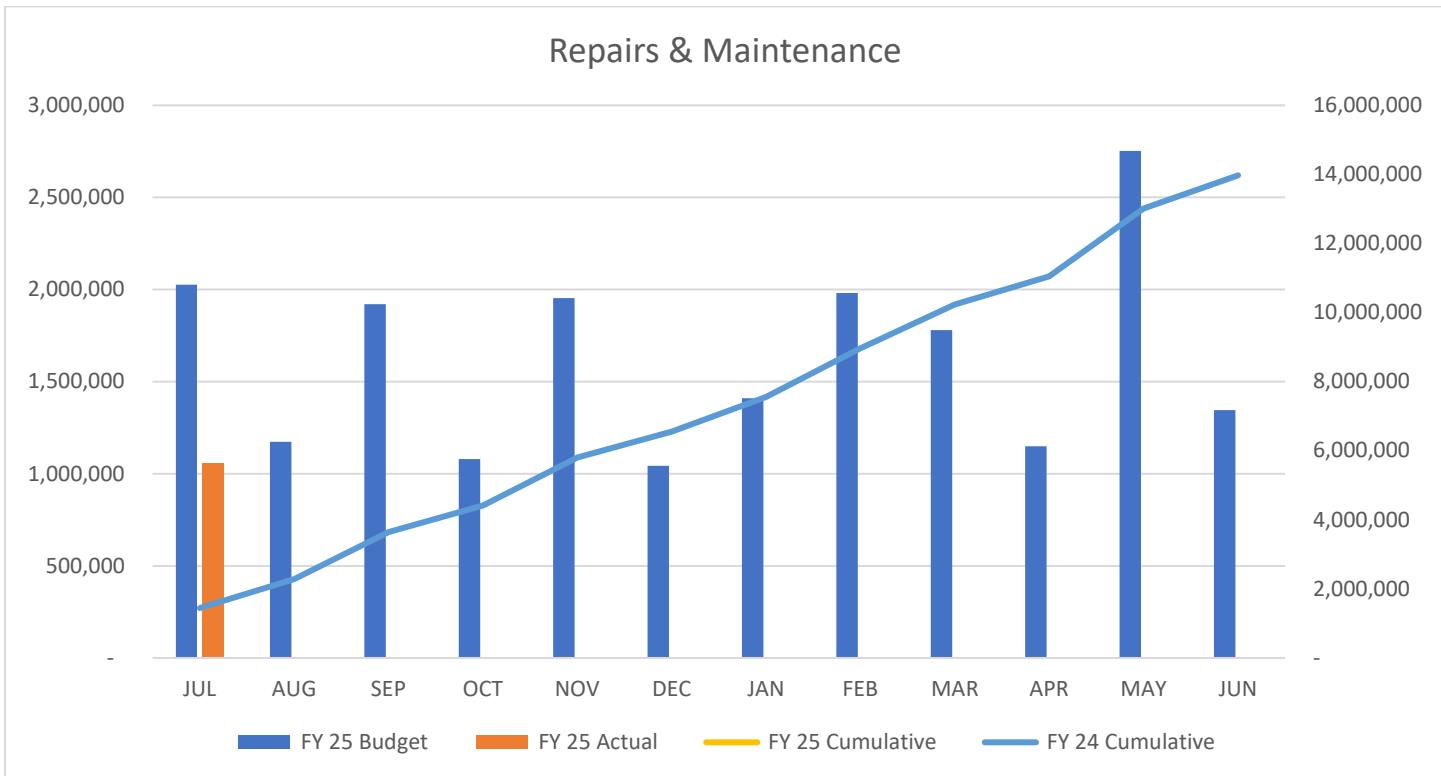
As of 7/31/24, there were 1,046 filled full-time positions and 98 vacancies. Police had 48 open positions at the end of July, including 31 sworn officer positions. Overall, salary expenses are down compared to budget by 18%.



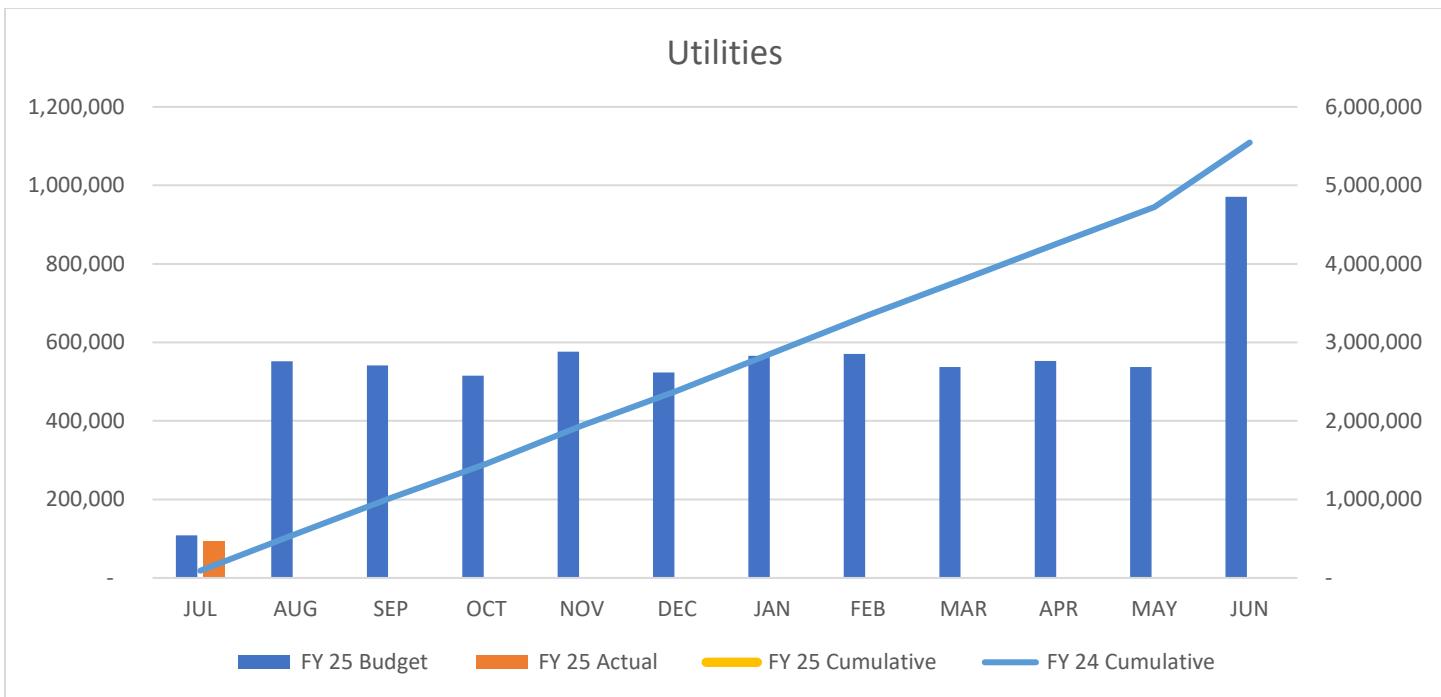
Transfers to City Schools makes up 2% of General Fund's budget. Budgeted Transfers to City Schools is budgeted at \$7.885M. This transfer is made in monthly increments evenly distributed throughout the year.



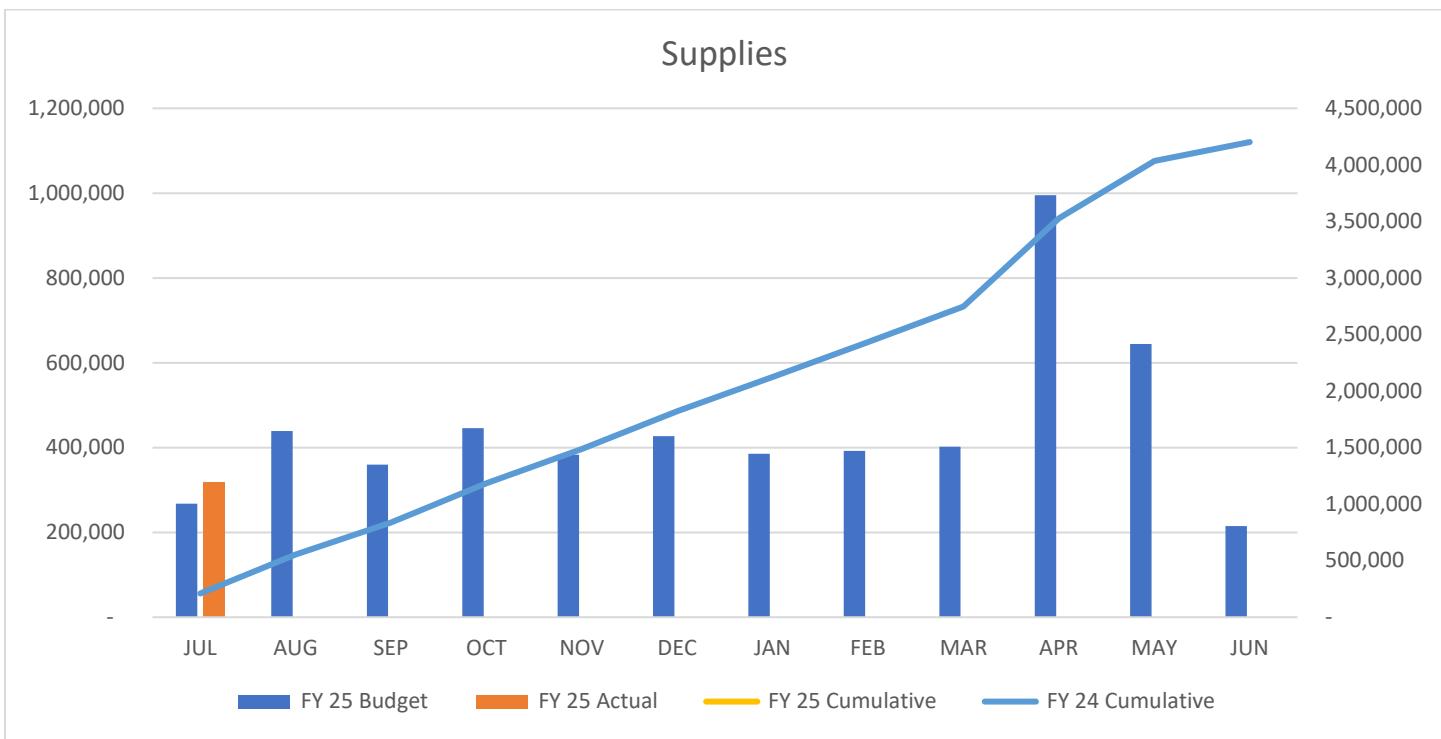
Budgeted Debt Service makes up 12% of General Fund's budget. Council approved a \$55m debt issuance in FY24 which is expected to be issued in mid-late FY25. The Debt Service budget totals \$44.1m which includes debt roll-off of \$4.4m and anticipated new debt service of \$5.9m for a net increase of \$1.5m.



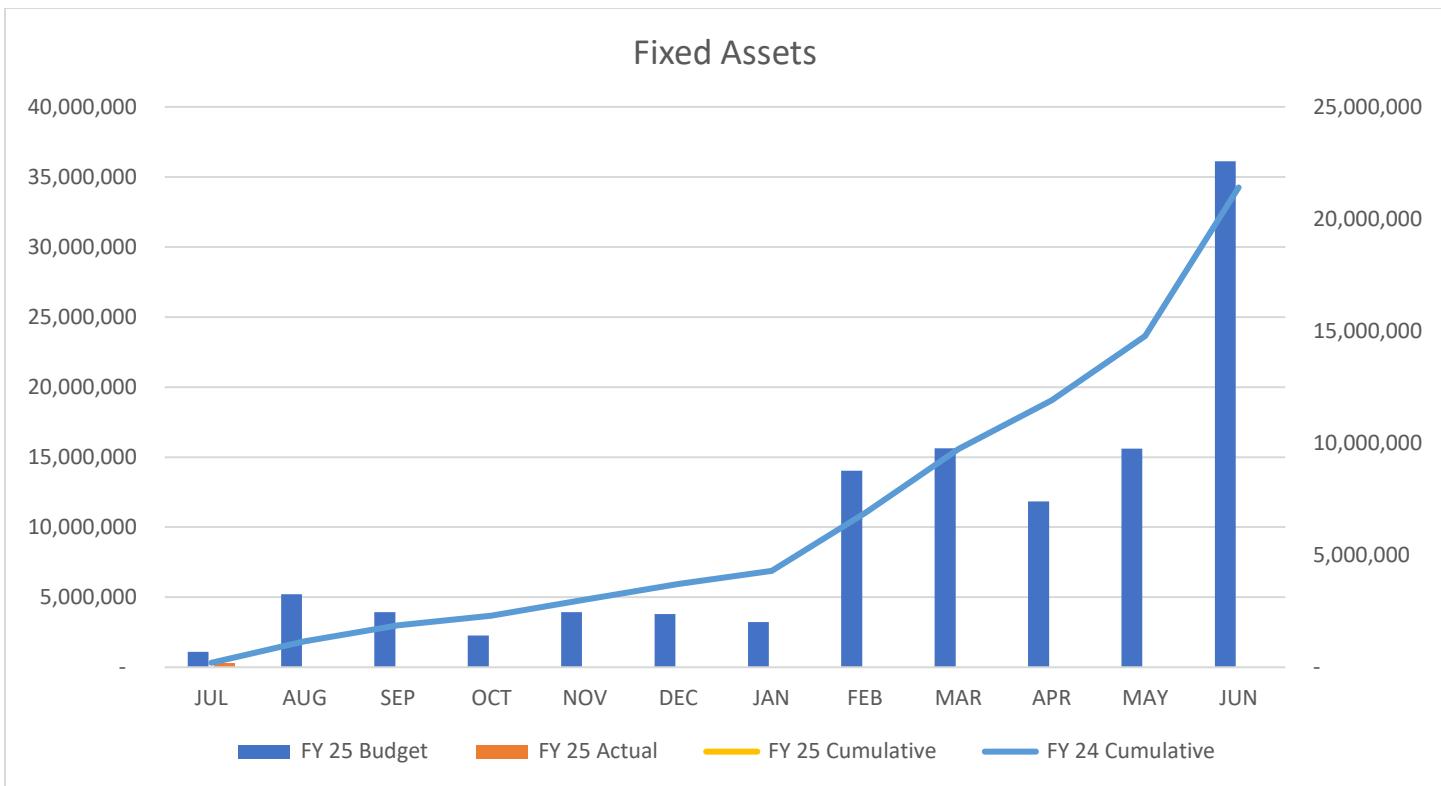
Repairs & Maintenance make up 5% of General Fund budgeted expenses. This includes technology maintenance (software, network & hardware) (\$3.5m), fleet services (\$4.6m), and Police R&M for radios, mobile data terminals, etc. (\$2.2m). State Street Aid R&M of streets, markings and right of way totals \$5.2m. While monthly budgeted amounts are based on last year's actual results, these expenses are seasonal and fluctuate depending on contract timing and timing of repairs. Repair & Maintenance costs are down 27% compared to last year through July. Overall, costs are down 48% compared to budget for the year.



Utilities make up 2% of General Fund's budget. Results are up 1% as compared to FY24 and are running about \$15k (15%) under budget through July. These costs tend to fluctuate with fuel increases, so more fluctuations are anticipated this year.



Supplies make up 1% of General Fund's budget. Through June, expenses are running 19% (\$52k) over budget and are 52% (\$110k) over last year.



Fixed Assets make up 32% of General Fund's budget, totaling \$117M These items include:

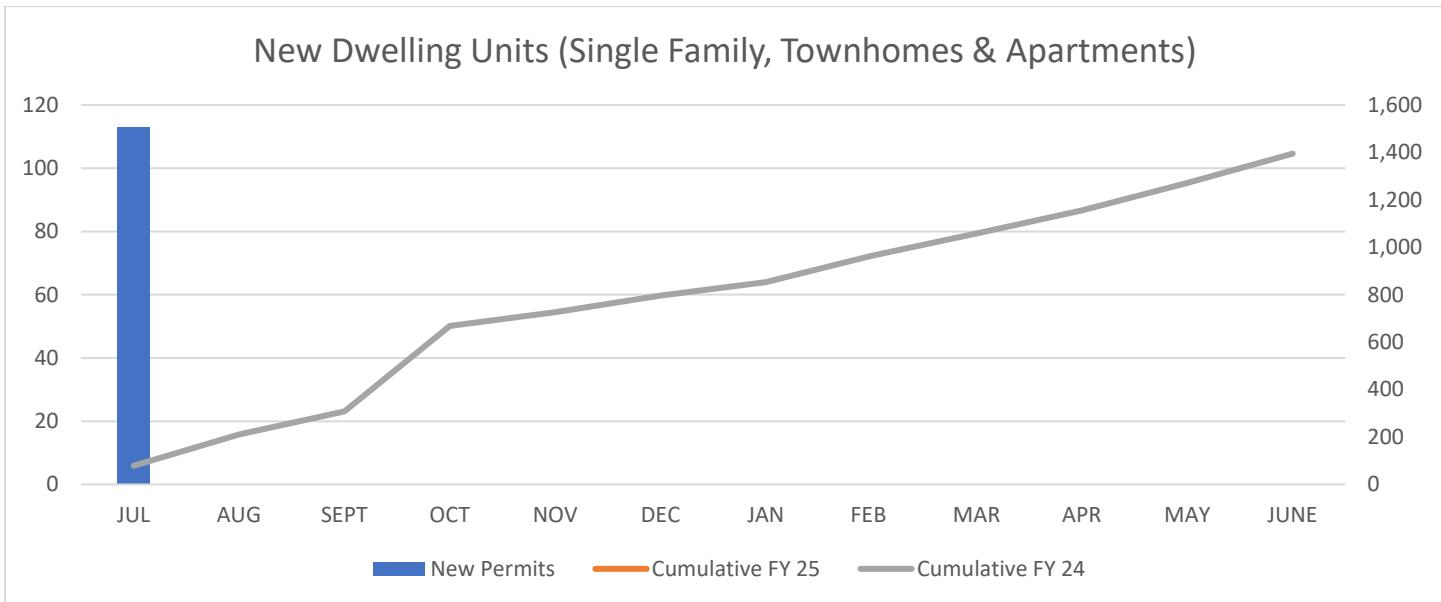
- \$39.8m – MED funded Roads
- \$6.5 – MED funded Parks
- \$14.6m – CIP swap
- \$13.1m – FY24 CIP (General Fund funded)
- \$14.3m – ARPA funded projects
- \$7.2m – Infrastructure for grant & MED funded road construction
- \$10m – Transit Facility

The FY24 CIP included allocation of \$15m of Unassigned Fund Balance for CIP projects. In addition, several General Fund projects and expenses were swapped, using previous bond proceeds to facilitate accelerated spending of these proceeds. This resulted in projects being “swapped” from the Loan/Bond Fund with General Fund.

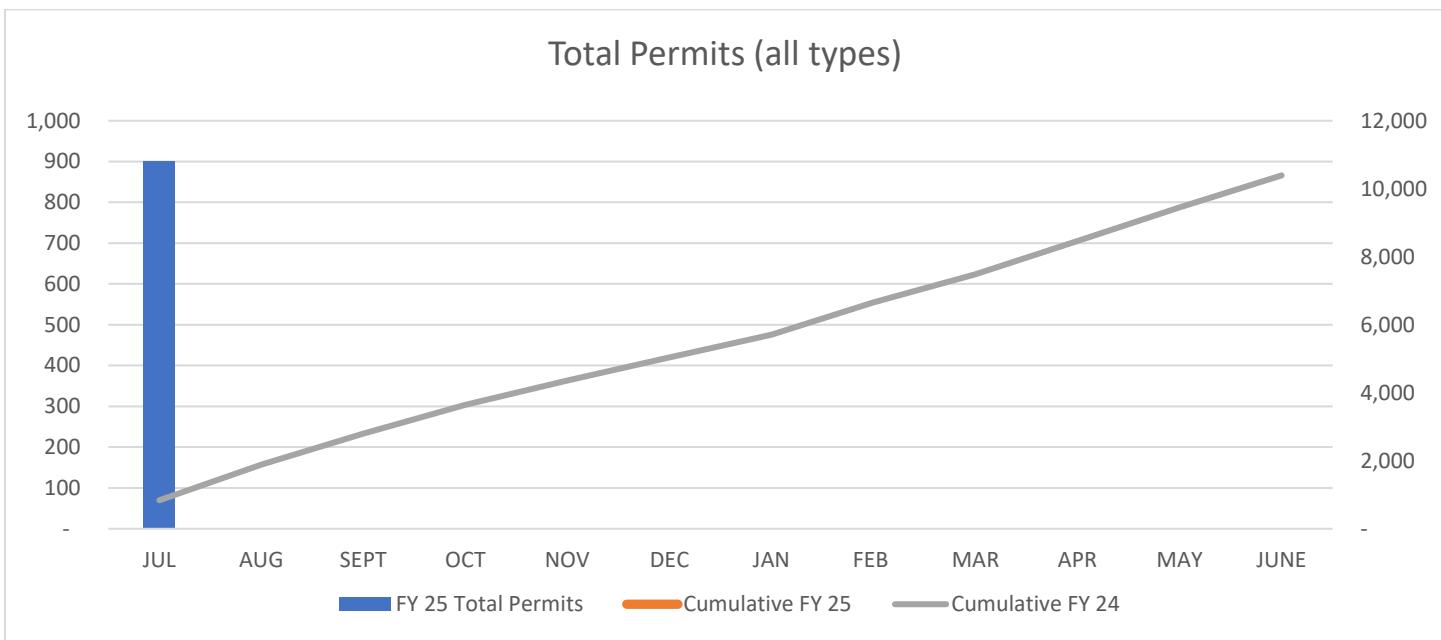
Like Repairs & Maintenance, timing on spending in Fixed Assets is also seasonal and can fluctuate based on the construction schedules and delivery of equipment. There are also several significant construction projects funded in the operating budget. Fixed asset spending was up 36% compared to last year's expenses through July but down 75% compared to budget.

## BUILDING & CODES

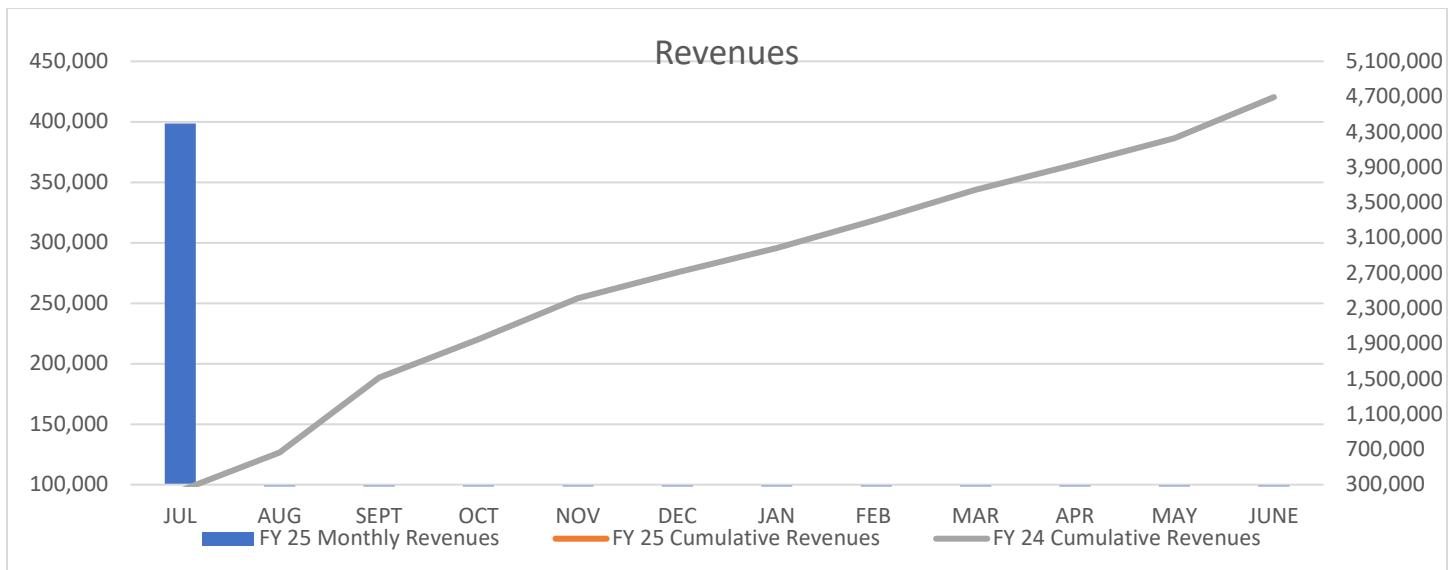
Building & Codes budgeted revenues reflect a 29% increase over the FY24 budget and reflect a 3% increase as compared to FY24's actual results. This is largely due to new commercial activity in FY24 and anticipated in FY25.



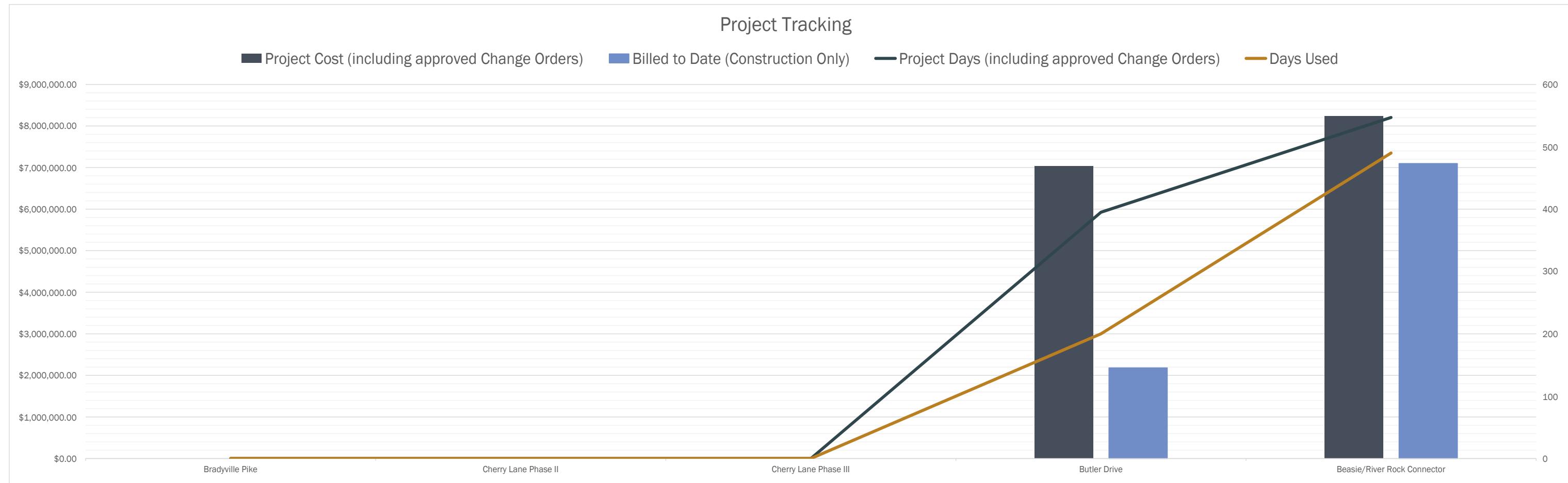
July new dwelling permits reflect a 43% increase from last July for the month and cumulatively for the year.



Total permits were trending up from last year by 7.5% through July.



Through July, revenues are up 73% as compared to last year.



Project Name	Project Limits				Project Cost (including approved Change Orders)	Billed to Date (Construction Only)	Project Days (including approved Change Orders)	Days Used	Percent Days	Estimated Substantial Completion	N.T.P.
	From	To	Distance								
Bradyville Pike	SE Broad Street	S Rutherford Blvd	2.10 Miles	\$22,500,000 (Est Cost)	\$0.00	0	0	0	0%		
Cherry Lane Phase II	Siegel Soccer Park	Sulphur Springs Road	1.73 Miles	\$26,500,000 (Est Cost)	\$0.00	0	0	0	0%		
Cherry Lane Phase III	Broad Street	Memorial Blvd (231)	1.10 Miles	\$73,500,000 (Est Cost)	\$0.00	0	0	0	0%		
Butler Drive	1000 Butler Drive	Joe B Jackson	.88 Miles	\$7,039,011	\$2,182,270.65	395	200	51%	2/20/2025	1/22/2024	
Beaside/River Rock Connector	River Rock	Beaside Rd	.3 Miles	\$8,244,535	\$7,098,170.71	547	490	90%	8/30/2024	4/7/2023	
Total				\$137,783,546	\$9,280,441						

<b>Project Status / Comments</b>	
Cherry Lane Phase II	Field reviews with TDEC and the Corps concerning the new alignment have taken place. Consultant has submitted updated TDEC permits. The City/consultant received a RAI from Corps of Engineers. Consultant is working on response for this.
Cherry Lane Phase III	City staff and Volkert continuing to finalize ROW. One tract left to close. HMB is working on utility coordination for the project.
Butler Dr. Realignment	Contractor has installed approximately 80% of storm pipe and storm structures. They are scheduled to haul in fill and finalize subgrade in coming weeks. Staff is continuing to work on obtaining one remaining drainage easement.
Blackman/Burnt Knob/Manson Intersection	Design concept has been finalized. Utility coordination meetings are being scheduled. Consultant has begun work on right-of-way plans.
Medical Center Phase 1	The new inbound third lane is currently being constructed between I-24 and Conference Center. Island modifications are also being made to accommodate the median extension across Asbury Lane to I-24 and new U-turn movement at Conference Center Drive.
River Rock Beasie Connector	New bridge and approaches are 99% complete - lacks grooving. Curb and gutter is 99% complete. Sidewalk and multi-use path is 40% complete. Paving is scheduled to begin next week.
Rutherford Blvd Extension	Right of way plans are finalized. Appraisals for property acquisition are underway.

<b>Project</b>	<b>ROW Updates</b>
Bradyville Pike	95% of ROW Acquisition completed.
Cherry Lane Phase III	Volkert continuing ROW acquisition. One tract left going to condemnation.
Butler Drive	All appraisals complete. Staff working on obtaining 1 additional easement.

## Impact Fee Report for New Development in the City of Murfreesboro

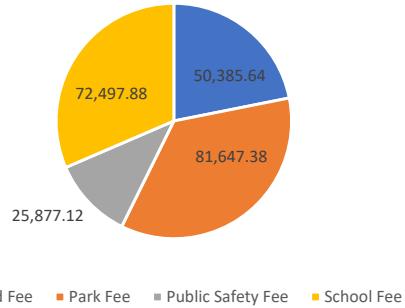
### Month of July 2024

Land Use Type	Total Impact Fee Assessed	Road Fee	Park Fee	Public Safety Fee	School Fee
Single-Family Residential	230,408.02	50,385.64	81,647.38	25,877.12	72,497.88
SFR-Townhomes	-	-	-	-	-
Multi-Family Residential	-	-	-	-	-
Retail/Commercial	-	-	-	-	-
Office	-	-	-	-	-
Public/Institutional	-	-	-	-	-
Industrial	-	-	-	-	-
<b>Total</b>	<b>230,408.02</b>	<b>50,385.64</b>	<b>81,647.38</b>	<b>25,877.12</b>	<b>72,497.88</b>

### Fiscal Year 2025 to Date

Land Use Type	Total Impact Fee Assessed	Road Fee	Park Fee	Public Safety Fee	School Fee
Single-Family Residential	230,408.02	50,385.64	81,647.38	25,877.12	72,497.88
SFR-Townhomes	230,408.02	50,385.64	81,647.38	25,877.12	72,497.88
Multi-Family Residential	-	-	-	-	-
Retail/Commercial	-	-	-	-	-
Office	-	-	-	-	-
Public/Institutional	-	-	-	-	-
Industrial	-	-	-	-	-
<b>Total</b>	<b>460,816.04</b>	<b>100,771.28</b>	<b>163,294.76</b>	<b>51,754.24</b>	<b>144,995.75</b>

Fiscal Year 2025 Distribution of Assessed Fees



# COUNCIL COMMUNICATION

Meeting Date: 9/12/2024

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**Item Title:** July 2024 MCS Cash Flow Statement and Revenue and Expenditure Budget Comparison Reports

**Department:** Murfreesboro City Schools

**Presented by:** Daniel Owens

**Requested Council Action:**

Ordinance	<input type="checkbox"/>
Resolution	<input type="checkbox"/>
Motion	<input type="checkbox"/>
Direction	<input type="checkbox"/>
Information	<input checked="" type="checkbox"/>

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## Summary

FY25 Cash Flow Statement (July 2024)

FY25 Revenue and Expenditure Budget Comparison Reports (July 2024)

## Background Information

The State has recommended the Schools provide a Cash Flow Statement to the City Council on a monthly basis to indicate enough cash reserves are forecasted to be available to pay monthly expenses. We also will be including Revenue and Expenditure Budget Comparison Reports, that is provided to the Murfreesboro City School Board each month. This information will be included in the Wednesday agenda each month. A formal presentation will not be made each month, however there will be an opportunity for questions and comments.

## Council Priorities Served

Strong and Sustainable Financial and Economic Health

## Fiscal Impact

None

## Attachments

July 2024 MCS Cash Flow Statement

July 2024 MCS Revenue and Expenditure Budget Comparison Reports

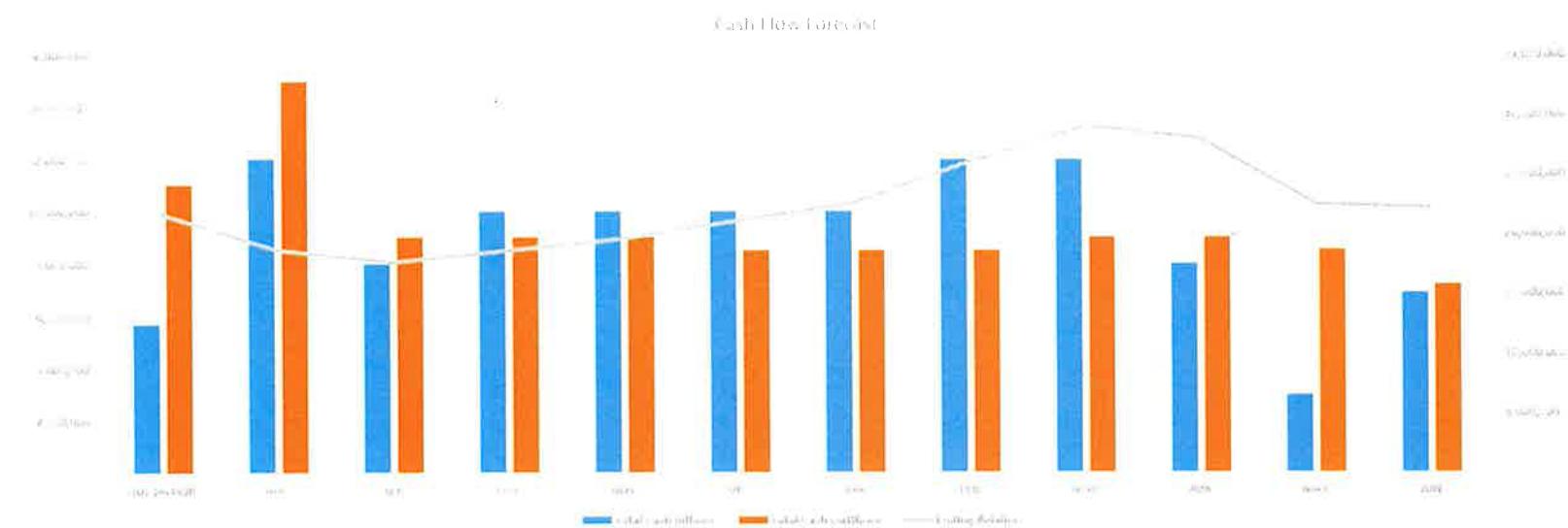
**Cash Flow Forecast Schedule \*\***  
FY 2025-General Purpose

City or Town of:

Murfreesboro

Fund Name	JUL (Actual)	AUG	SEP	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	TOTAL
Cash Receipts	\$ 5,703,038	\$ 12,029,276	\$ 8,000,000	\$ 10,000,000	\$ 10,000,000	\$ 10,000,000	\$ 10,000,000	\$ 12,000,000	\$ 12,000,000	\$ 8,000,000	\$ 3,000,000	\$ 6,901,535	\$ 107,633,849
Loan Proceeds													
Total Cash Inflows	5,703,038	12,029,276	8,000,000	10,000,000	10,000,000	10,000,000	10,000,000	12,000,000	12,000,000	8,000,000	3,000,000	6,901,535	107,633,849
Beg Cash Bal	26,975,782	21,643,385	18,673,947	17,658,396	18,642,845	19,627,294	21,111,743	22,596,192	26,080,641	29,065,090	28,049,539	22,502,999	
Available Cash	32,678,820	33,672,661	26,673,947	27,658,396	28,642,845	29,627,294	31,111,743	34,596,192	38,080,641	37,065,090	31,049,539	29,404,534	
Cash Payments	\$ 11,019,884	\$ 14,983,164	\$ 9,000,000	\$ 9,000,000	\$ 9,000,000	\$ 8,500,000	\$ 8,500,000	\$ 8,500,000	\$ 9,000,000	\$ 9,000,000	\$ 8,500,000	\$ 7,198,478	112,201,526
Debt Service													
Transfers Out	15,551	15,551	15,551	15,551	15,551	15,551	15,551	15,551	15,551	15,551	46,540	15,551	217,601
Total Cash Outflows	11,035,435	14,998,715	9,015,551	9,015,551	9,015,551	8,515,551	8,515,551	8,515,551	9,015,551	9,015,551	8,546,540	7,214,029	112,419,127
Ending Balance	21,643,385	18,673,947	17,658,396	18,642,845	19,627,294	21,111,743	22,596,192	26,080,641	29,065,090	28,049,539	22,502,999	22,190,505	
Cash Inflows - Outflows	\$ (5,332,397)	\$ (2,969,439)	\$ (1,015,551)	\$ 984,449	\$ 984,449	\$ 1,484,449	\$ 1,484,449	\$ 3,484,449	\$ 2,984,449	\$ (1,015,551)	\$ (5,546,540)	\$ (312,494)	\$ (4,785,277)

\*\* This schedule is only required for certain funds. Please refer to the **Information Tab** to see if this schedule is required for your local government.



**COMPARISON OF BUDGET TOTALS**  
**July 1, 2024 Through July 31, 2024**

<b>TOTAL INCOME</b>	<b>7/1/24 - 7/31/24</b>	<b>\$</b>	<b>814,736</b>	
<b>TOTAL EXPENSES</b>	<b>7/1/24 - 7/31/24</b>		<b><u>2,357,974</u></b>	
 <b>NET INCOME</b>		<b>7/31/24</b>	<b>\$</b>	<b><u>(1,543,238)</u></b>

JULY 2024

## YEAR-TO-DATE REVENUE COMPARISON

	BUDGET CLASS.	2023-24 BUDGET	2023-24 YTD REV.	2023-24 OVR/(UNDR) BUDGET	2023-24 % Received	2024-25 BUDGET	2024-25 YTD REV.	2024-25 OVR/(UNDR) BUDGET	2024-25 % Received
1	40110-Current Prop. Tax	15,000,000	-	(15,000,000)	0.0%	15,000,000	-	(15,000,000)	0.0%
2	40210-Local Option Sales Tax	14,300,000	-	(14,300,000)	0.0%	16,700,000	-	(16,700,000)	0.0%
3	40000-41110-Other County Rev	1,761,800	38,220	(1,723,580)	2.2%	1,972,000	-	(1,972,000)	0.0%
4	43300-44000-Other Local Revenue (Interest, Tuition)	1,175,926	42,730	(1,133,197)	3.6%	569,500	157,644	(411,856)	27.7%
	<b>SUBTOTAL LOCAL REVENUE</b>	<b>\$ 32,237,726</b>	<b>\$ 80,950</b>	<b>\$ (32,156,777)</b>		<b>\$ 34,241,500</b>	<b>\$ 157,644</b>	<b>\$ (34,083,856)</b>	
5	46310-Project Diabetes Grant	93,900	-	(93,900)	0.0%	126,700	-	(126,700)	0.0%
6	46510-TISA	59,992,037	-	(59,992,037)	0.0%	63,477,651	-	(63,477,651)	0.0%
7	46515-Early Childhood Ed. (VPK Grant)	1,326,895	-	(1,326,895)	0.0%	1,326,895	-	(1,326,895)	0.0%
8	46590-Other State Education (Summer Learning Grant)	1,851,909	-	(1,851,909)	0.0%	-	-	-	N/A
9	46610-Career Ladder Program	57,146	-	(57,146)	0.0%	51,000	-	(51,000)	0.0%
10	46591-Coordinated School Health (ended FY23)	-	-	-	N/A	-	-	-	N/A
11	46595-Family Resource (ended FY23)	-	-	-	N/A	-	-	-	N/A
12	46800-46990-Safe Schools and Public School Security Gran	768,542	-	(768,542)	0.0%	150,000	-	(150,000)	0.0%
	<b>SUBTOTAL STATE REVENUES</b>	<b>\$ 64,090,429</b>	<b>\$ -</b>	<b>\$ (64,090,429)</b>		<b>\$ 65,132,246</b>	<b>\$ -</b>	<b>\$ (65,132,246)</b>	
13	47000- Federal Funds	274,582	-	(274,582)	0.0%	24,000	-	(24,000)	0.0%
	<b>SUBTOTAL FEDERAL REVENUES</b>	<b>\$ 274,582</b>	<b>\$ -</b>	<b>\$ (274,582)</b>		<b>\$ 24,000</b>	<b>\$ -</b>	<b>\$ (24,000)</b>	
14	49100-49800 Insurance Recovery/Indirect Costs	460,000	-	(460,000)	0.0%	195,000	-	(195,000)	0.0%
15	49810-City of Murfreesboro Allocation	7,885,103	657,092	(7,228,011)	8.3%	7,885,103	657,092	(7,228,011)	8.3%
16	49820-City TN All Corp Grant	165,435	-	(165,435)	0.0%	156,000	-	(156,000)	0.0%
	<b>SUBTOTAL OPERATING TRANSFERS</b>	<b>\$ 8,510,538</b>	<b>\$ 657,092</b>	<b>\$ (7,853,446)</b>		<b>\$ 8,236,103</b>	<b>\$ 657,092</b>	<b>\$ (7,579,011)</b>	
	<b>TOTAL REVENUES</b>	<b>\$ 105,113,275</b>	<b>\$ 738,041</b>	<b>\$ (104,375,234)</b>	<b>0.7%</b>	<b>\$ 107,633,849</b>	<b>\$ 814,736</b>	<b>\$ (106,819,113)</b>	<b>0.8%</b>

**YEAR-TO-DATE EXPENDITURE COMPARISON**

JULY 2024

PAGE 1

	BUDGET CLASS.	2023-24 BUDGET	2023-24 YTD EXP.	2023-24 OVR/(UNDR) BUDGET	2023-24 %	2024-25 BUDGET	2024-25 YTD EXP.	2024-25 OVR/(UNDR) BUDGET	2024-25 %
1	<b>71100-Reg. Instruction</b>	57,249,035	44,212	(57,204,823)	0.1%	59,611,680	\$ 184,011	(59,427,669)	0.3%
2	<b>71200-Sp. Ed. Instruction</b>	12,674,470	14,655	(12,659,815)	0.1%	13,353,365	29,850	(13,323,515)	0.2%
3	<b>71400-Student Body Ed.</b>	-	-	-	N/A	-	-	-	N/A
4	<b>72110-Attendance</b>	160,965	7,544	(153,421)	4.7%	180,600	13,414	(167,186)	7.4%
5	<b>72120-Health Services</b>	1,098,216	7,789	(1,090,427)	0.7%	1,214,210	8,383	(1,205,827)	0.7%
6	<b>72130-Guidance</b>	3,623,785	70,891	(3,552,894)	2.0%	4,090,500	104,216	(3,986,284)	2.5%
7	<b>72210-Reg. Instr. Support</b>	2,548,064	95,549	(2,452,515)	3.7%	2,699,349	141,908	(2,557,441)	5.3%
8	<b>72220-Sp. Ed. Support</b>	1,999,863	25,401	(1,974,462)	1.3%	2,087,055	52,717	(2,034,338)	2.5%
9	<b>72250-Technology</b>	2,674,265	91,026	(2,583,239)	3.4%	2,568,810	177,542	(2,391,268)	6.9%
10	<b>72310-Bd. Of Education</b>	1,966,681	758,065	(1,208,616)	38.5%	2,051,595	828,777	(1,222,818)	40.4%
11	<b>72320-Office of Supt.</b>	440,109	32,118	(407,991)	7.3%	471,438	38,428	(433,010)	8.2%
12	<b>72410-Office of Principal</b>	5,703,089	223,166	(5,479,923)	3.9%	6,020,570	228,753	(5,791,817)	3.8%
13	<b>72510-Fiscal Services</b>	886,045	102,424	(783,621)	11.6%	861,755	129,109	(732,646)	15.0%
14	<b>72520-Personnel Services</b>	594,415	77,126	(517,289)	13.0%	596,835	79,814	(517,021)	13.4%
15	<b>72610-Oper. Of Plant</b>	6,402,482	28,370	(6,374,112)	0.4%	6,290,500	31,849	(6,258,651)	0.5%
16	<b>72620-Maint. Of Plant</b>	4,608,543	105,851	(4,502,692)	2.3%	3,240,580	138,013	(3,102,567)	4.3%
17	<b>72710-Pupil Transp.</b>	4,544,354	119,919	(4,424,435)	2.6%	5,025,385	122,734	(4,902,651)	2.4%
18	<b>73300-Community Service</b>	522,655	27,842	(494,813)	5.3%	492,605	32,501	(460,104)	6.6%
19	<b>73400-Early Childhood Educ.</b>	1,108,368	263	(1,108,105)	0.0%	1,121,775	404	(1,121,371)	0.0%
20	<b>76100-Reg. Cap. Outlay</b>	171,872	-	(171,872)	0.0%	222,919	-	(222,919)	0.0%
21	<b>82130-Education Debt Serv.</b>	-	-	-	N/A	-	-	-	N/A
22	<b>99100-Operating Transfers</b>	217,610	15,551	(202,059)	7.1%	217,601	15,551	(202,050)	7.1%
	<b>TOTALS</b>	<b>109,194,886</b>	<b>1,847,762</b>	<b>\$ (107,347,124)</b>	<b>1.7%</b>	<b>112,419,127</b>	<b>2,357,974</b>	<b>\$ (110,061,153)</b>	<b>2.1%</b>

**No Items.**

